

# CITY OF INDEPENDENCE, OREGON

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

## City of Independence, Oregon

## Comprehensive Annual Financial Report

For the Fiscal Year Ended

June 30, 2020

Prepared by
The Finance and Administration Department
City of Independence, Oregon

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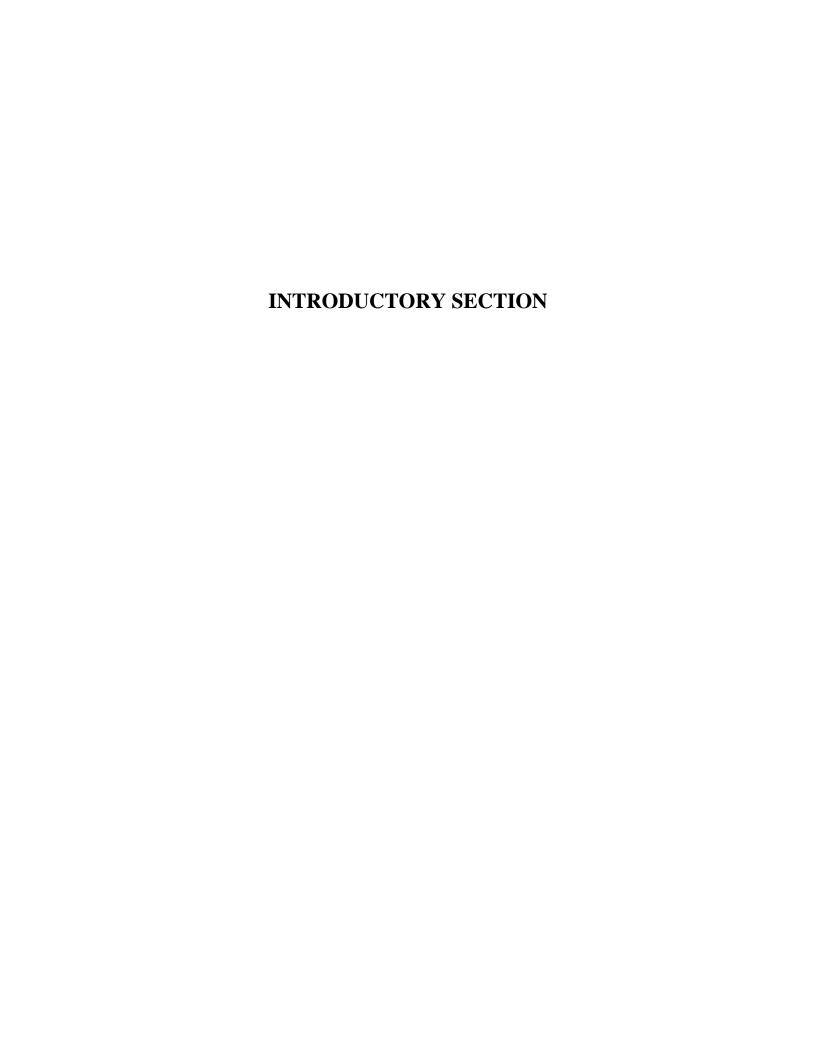
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### CITY OF INDEPENDENCE

March 31, 2021

To the Honorable Mayor, City Council, City Manager and citizens of Independence:

I am pleased to submit the Comprehensive Annual Financial Report of the City of Independence, Oregon for the fiscal year ended June 30, 2020. This report is published to provide the City Council, city staff, citizens, and other readers with detailed information concerning the financial position and activities of the City. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City's management team. To the best of my knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The State of Oregon requires an annual audit of the fiscal affairs of the City by independent, certified public accountants. The City's financial statements have been audited by Merina & Company, LLP, a firm of certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements included in this report are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Independence's financial statements for the fiscal year ended June 30, 2020, and are fairly presented in conformity with Generally Accepted Accounting Principles (GAAP). The independent auditors' report is presented as the first component of the financial section of this report.

The Management's Discussion and Analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis to accompany the basic financial statements. It complements this letter of transmittal and should be read in conjunction with it and the notes to the financial statements.

### **City Profile**

The City of Independence, founded in 1845 and incorporated in 1874, is located in the Mid-Willamette Valley, just southwest of Salem, Oregon, the state's capitol. The City currently occupies a land area of approximately 2.8 square miles and serves an estimated population of 9,675 per Portland State University. The City of Independence is empowered to levy a property tax on real properties located within its boundaries.

The City of Independence operates under the council-manager form of government. Policy-making and legislative authority are vested in a City Council consisting of the mayor and six other members. The City

555 South Main Street / Post Office Box 7/ Independence, OR 97351 Phone: 503/838-1212 / Fax: 503/606-3282 / web: www.ci.independence.or.us

TTY: 800/735-2900

Council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and hiring the city manager, city recorder and the municipal judge. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the government, and for appointing the heads of various departments. The Council is elected on a non-partisan basis. Council members serve four-year staggered terms, with three council members elected every two years. The mayor is elected to serve a two-year term.

The City provides a full range of services, including police protection, library services, a museum and historical preservation services, parks and recreational activities, land use planning, economic development, building inspection services, and a municipal court. The City also operates municipal water, sanitary sewer and storm drain utilities. These utilities function as departments of the City of Independence and have been included as an integral part of the financial statements. The financial statements also include the Independence Urban Renewal Agency, a legally separate blended component unit of the City of Independence.

The City of Independence sponsors many opportunities for citizens to gather as well as to generate interest in Independence as a travel destination. The City maintains the annual River's Edge Summer Series which includes Thursday night "Movie in the Park" and Friday night "Concert Series" both of which are held in the beautiful downtown amphitheater nestled along the Willamette River in the Independence Riverview Park. There is also the annual Independence Days celebration which is held during the 4<sup>th</sup> of July holiday, Community Fiesta in September and the Hips & Heritage Festival, also held in September. The City police department, in partnership with the public works department and the Monmouth police and public works departments, host an annual "Clean-Up Day" event in May that gives citizens the opportunity to dispose of yard debris and other garbage and litter that has accumulated during the winter. These are just a highlight of events that enjoy high attendance. The City also works with local promoters and organizations to host additional events such as car shows, bike rides, raft races and more.

Sadly, these events and activities were either altered significantly or canceled for the end of FY2020 and beginning of FY2021. The City is hopeful that Summer 2021 will see the end of the COVID-19 pandemic and be back to "normal".

### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Independence operates.

### **Local Economy**

The City's local economy continues to develop and diversify at a faster pace than most other communities in the region. Since 2010, Independence has been the 4th fastest growing city in Oregon, behind only Bend, Happy Valley and Wilsonville. With two new subdivisions building houses and the annexation in 2019 of 70 acres for additional residential development, this trend has continued through FY2020, even as the national is experiencing an economic slowdown that has resulted from the pandemic.

According to the most recent economic data, business growth, job creation and total payroll continues to exceed that of peer cities like Dallas and Monmouth. The number of jobs in Independence is growing at a rate of 7% per year. According to Zillow, the average home value in Independence rose over 9% in the last year.

While downtown Independence has experienced a revitalization over the past decade, 2019 saw several projects which has accelerated the revival and spur regional economic growth. The Independence Hotel, a 75-room boutique lodging property, opened in October 2019 and has been the focal point for a variety of

efforts to increase regional tourism. The same developer broke ground on 124 units of high-density residential on an adjacent property in the Fall of 2019 and are nearing completion. When completed, the new residents and hotel visitors was anticipated to generate over \$6 million in new spending annually in Independence alone. With the onset and continuation of the COVID-19 crisis, this influx of economic stimulus has been paused. An additional 40-unit mixed-use building also broke ground across the street from the hotel, which will create additional economic benefits when it is completed in 2021.

While COVID has slowed economies nationwide, these keystone developments have improved the resiliency of Independence economy. Vacancy remains low downtown and three restaurant/pubs opened during these challenging times. (we can include this next sentence for details or leave it out. Your choice) The brewery in the old city hall building opened their long-awaited taproom, Gilgamesh opened their restaurant and pub, and Silk Thai brought Thai food back to downtown. Coho Realty completed an extensive renovation of the former Main Street Antiques building, and IndyCommons is working to add a shared-use commercial kitchen to its co-working facility. Participation has been strong in City entrepreneurship and technical assistance programs, and the Independence Downtown Association has been a strong partner supporting Buy Local promotions to support local businesses. Local industries are continuing to add new jobs and one will complete an expansion of their facility in 2021.

### **Long-Term Planning**

In May 2019, the City of Independence began a Vision 2040 process. Beginning with meetings with citizens and stakeholders. There has also been a survey conducted with citizens and visitors. Completion of the visioning process was in early 2020 and lead into the Council Goal Setting and a Strategic Planning process. Unfortunately, this too was put on pause while staff responded to "Stay Home" orders while still maintaining and providing essential city services.

Ahead of budget development for the fiscal year, staff updates the five-year Capital Improvement Plan which lays out by year the infrastructure projects needed to continue to provide quality service to the community, as defined in the recently completed water, sewer, transportation, and parks master plans.

Independence remains committed to providing essential services and infrastructure to its residential and commercial population. With concern over the rising costs of operating materials like asphalt and fuel, and personal services costs, City officials remain careful with spending over the years. While revenue came in mostly as expected, in spite of the pandemic, costs were kept to essentials in the later part of the fiscal year due to unknown impacts caused by the pandemic. Over the past few years, this conservative approach has been a good strategy to rebuild financial reserves for cash flow purposes and unforeseen expenses. But in order to keep pace with the rising costs, the city is in constant pursuit of new revenue. In support of long-term planning, the City of Independence has an aggressive economic development program. The city has partnered with Travel Oregon, SEDCOR, Business Oregon, the Regional Solutions Team and leaders in technology and hospitality to bring business, technology, housing and hospitality industries to Independence.

### **Financial Information**

### **Internal Controls**

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft, or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. Since the cost of internal controls should not outweigh the benefits, the City's framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatements.

Policies and procedures were written and implemented in 2011 and 2012, which are reviewed and updated annually. The City converted its financial software in 2014 and it has internal auditing capability to record and track changes made by staff. City staff has completed the addition of software modules for community development functions and backflow management which will help streamline workflow and reporting.

### **Budget Process**

The annual budget serves as the foundation for the City of Independence's financial planning and control. All departments of the City are required to submit requests for appropriations to the Finance Director in March of each year. The Finance Director serves as the budget officer and coordinates the development of the proposed budget. The proposed budget and budget message are presented to the budget committee in an open public meeting where citizen comments are encouraged. After the budget committee approves the proposed budget, it is presented to the City Council through a public hearing process. The City Council is required to adopt a final budget by no later than June 30, the close of the fiscal year. The budget for the General Fund is appropriated at the department level, while all other funds are appropriated at the object classification level. Once adopted, transfers of appropriations in the budget may only be made by the approval of City Council. Budget-to actual comparisons are provided in this report for all funds.

### **Relevant Financial Policies**

In 2013 the City adopted Comprehensive Financial Policies. These were adopted at the City Council level. Financial Policies and Procedures have also been adopted and implemented at the administrative level to offer staff more defined guidance in the day-to-day functions of the City. The City Council will be reviewing and updating the comprehensive financial policies during FY2021.

The City maintains a general checking account to fund daily operations. Cash in excess of daily operating needs is typically pooled and invested in the Local Government Investment Pool (LGIP). In the past 7 years, with banking fees increasing on the general checking account and interest at the LGIP continuing to stay low, city staff maintained a higher balance in the general checking account during the last few fiscal years to help offset bank fees. In the last 24 months, with the increasing interest rates, we are maintaining a higher balance in the LGIP and deploying various strategies to keep banking fees at a minimum.

The City has risk management policies and a formal safety committee to address issues of employee safety, health and injury. The committee implements policies and procedures that include employee and employer accountability for safety and employee accident prevention training. The City participates in an insurance trust pool of Oregon cities and county governments for property, automobile, liability insurance. The City has worker's compensation insurance coverage through SAIF. There is also staff involved in the Oregon Chapter of the Public Risk Management Association (PRIMA), which provides training and support for entity Risk Managers.

### **Major Initiatives**

The City has continued to establish and work toward clearly defined goals and objectives. During the budget review process, goals and objectives are developed and prioritized by the City Council and staff. The process is a continuing cycle of setting goals and objectives, reviewing short and long-term goals, evaluating results, and reassessing goals and their priorities.

To prepare for the budget, the City Council defines and adopts new goals as part of its regular Strategic Plan Update process, however for FY2020-21 it was anticipated that new goals would be identified in the Vision 2040 completion process; this was put on hold as staff responded to the pandemic. The list of goals during

the 2020-21 fiscal year remain the same as the past two years and included these major policy areas: Maintain and improve financial stability; Sustain public services and assets; Identify strategies to strengthening economic and community development efforts; Explore barriers to participation; Develop additional quality of life and livability strategies; and Explore opportunities for and barriers to cooperation.

### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Independence for its comprehensive annual financial report for the fiscal year ended June 30, 2019. This was the 5<sup>th</sup> year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate. The preparation of this report would not have been possible without the dedicated services of all City staff. I sincerely appreciate their efforts. I also extend appreciation to the Mayor, City Council, and the City Manager, whose continuing support and dedication is vital to the financial health of the City of Independence, Oregon.

Respectfully submitted,

Gloria Butsch Finance Director



### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

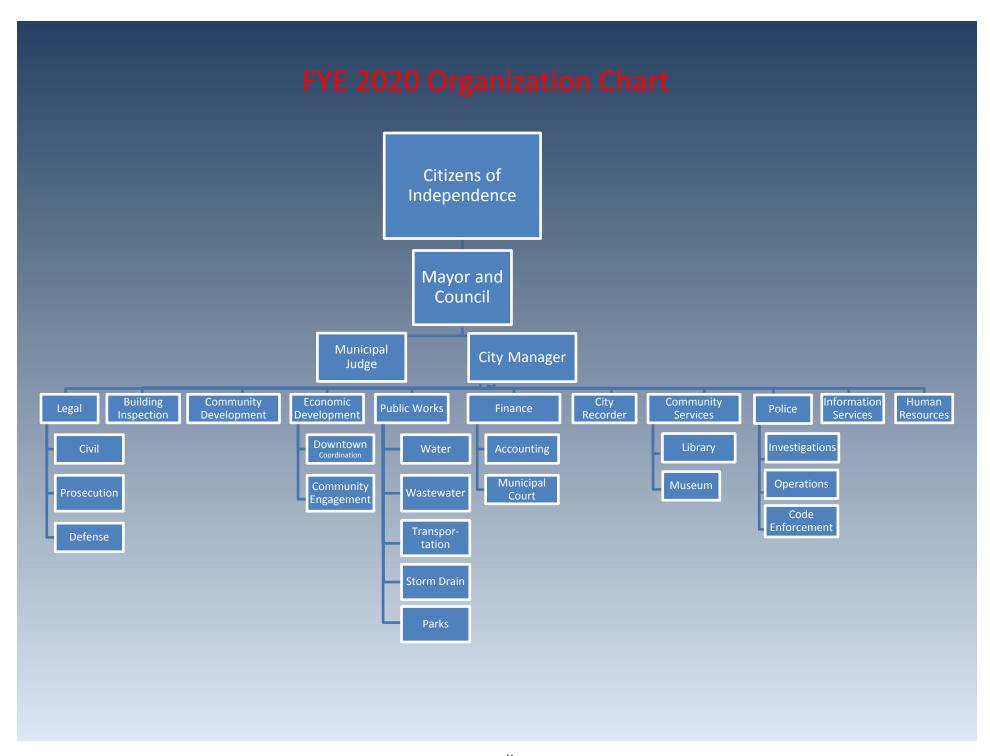
## City of Independence Oregon

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2019

Christopher P. Morrill

Executive Director/CEO





### **2020 BUDGET COMMITTEE**

### INDEPENDENCE CITY COUNCIL

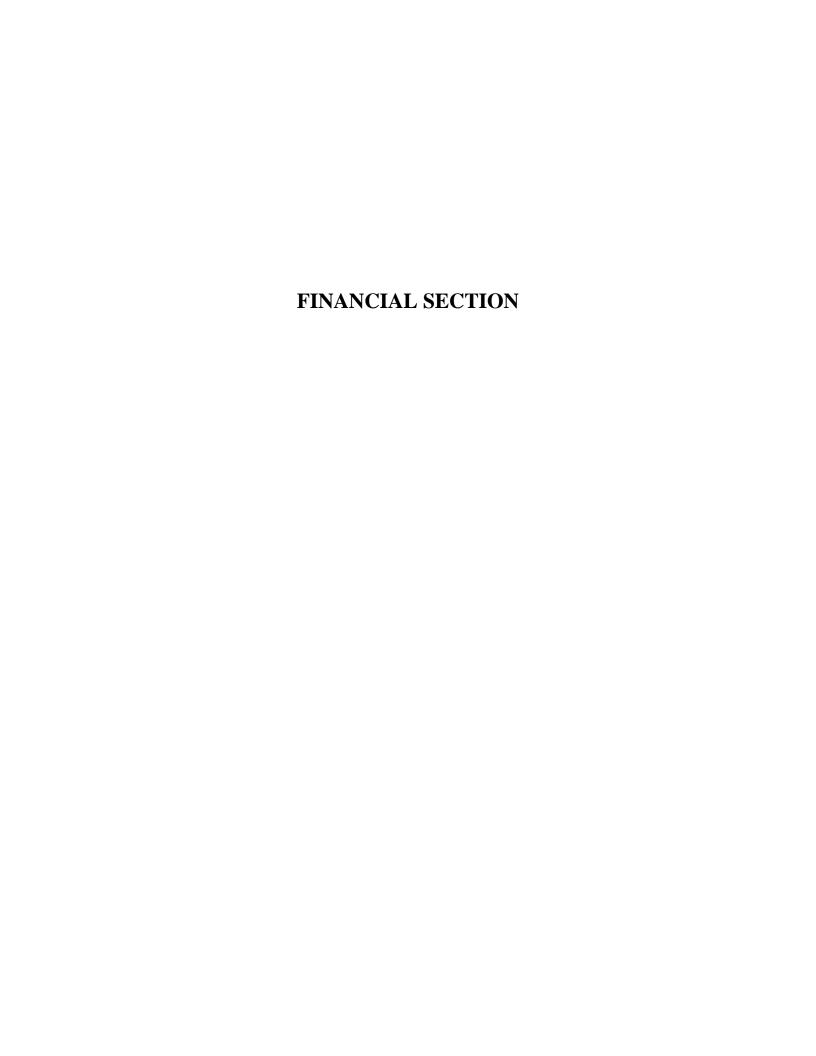
Mayor John McArdle
Shannon Cockayne, Position #1
Marilyn Morton, Position #2
Michael Hicks, Position #3
Tom Takacs, Position #4
Jennifer Ranstrom-Smith, Position #5
Kathy Martin-Willis, Position #6

### **RESIDENT REPRESENTATIVES**

Miranda Garrison, Position #1
Jesica Madronal, Position #2
Bill Boisvert, Position #3
Timothy Graham, Position #4
Nancy Lodge, Position #5
Dori Showell, Position #6
Kay Johnson, Position #6

### **CITY STAFF**

Tom Pessemier, City Manager
Gloria Butsch, Finance Director
Kie Cottam, Public Works Director
Fred Evander, Senior Planner
Shawn Irvine, Economic Development Director
Karin Johnson, City Recorder
Jason Kistler, IT Manager
Robert Mason, Chief of Police
Robin Puccetti, Community Services Director



7624 SW Mohawk Street Tualatin, OR 97062 www.merina.com 503.723.0300



### INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and City Council City of Independence, Oregon

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Independence, Oregon, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise City of Independence, Oregon's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

City of Independence, Oregon's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Independence, Oregon, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.



### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis and schedule of revenues, expenditures and changes in fund balance - budget and actual, as listed in the table of contents under required supplementary information, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis, schedule of the proportionate share of the net pension liability, schedule of contributions, schedule of proportionate share – RHIA, schedule of contributions - RHIA, schedule of changes in total OPEB liability and related ratio's, and schedule of contributions – implicit rate subsidy, as listed in the table of contents under required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The schedule of revenues, expenditures and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Supplemental and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Independence, Oregon's basic financial statements. The introductory section, other supplementary information, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### Reports on Other Legal and Regulatory Requirements

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 31, 2021 on our consideration of City of Independence, Oregon's internal control over financial reporting and on our tests of its

compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Independence, Oregon's internal control over financial reporting or on compliance. That report is issued separately and is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Independence, Oregon's internal control over financial reporting and compliance.

### Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated March 31, 2021, on our consideration of City of Independence, Oregon's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.

For Merina+Co Tualatin, Oregon March 31, 2021

### CITY OF INDEPENDENCE MANAGEMENT'S DISCUSSION AND ANALYSIS

### **JUNE 30, 2020**

As management of the City of Independence, we offer readers of the financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2020.

### FINANCIAL HIGHLIGHTS

	June 3	30,	
	2020	2019	Change
Net Position	21,033,211	16,612,120	4,421,091
Change in Net Position	2,161,091	2,132,904	28,187
Governmental Net Position	8,458,047	4,470,961	3,987,086
Proprietary Net Position	12,575,164	12,141,159	434,005
Change in Governmental Net Position	1,727,086	2,145,338	(418,252)
Change in Proprietary Net Position	434,005	(12,434)	446,439

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. These statements include:

The Statement of Net Position. The statement of net position presents information on all of the assets and liabilities of the City as of the date on the statement. Net position is what remains after the liabilities have been paid off or otherwise satisfied. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities. The statement of activities presents information showing how the net position of the City changed over the most recent fiscal year by tracking receipts, disbursements and other transactions that increase or reduce net position. All changes in net position are reported as soon as funds are received or paid. Thus, receipts and disbursements are reported in this statement as cash flows occur.

In the government-wide financial statements, the City's activities are shown as governmental activities. All basic functions are shown here, such as police, planning, court, parks, community development and administration. These activities are primarily financed through property taxes and other intergovernmental revenues.

Fund Financial Statements. The fund financial statements provide more detailed information about the City's funds, focusing on its most significant or "major" funds - not the City as a whole. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds. The governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements.

Proprietary Funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net position and the Statement of Activities. In fact, the City's enterprise funds (a component of proprietary funds) are the same as the business-type activities reported in the government-wide statements, but provide more detail and additional information. The Proprietary funds report charges to customers for services provided and the cost of those services.

*Notes to the Financial Statements*. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required and other supplementary information including combining statements, schedules of receipts, disbursements and changes in fund balance-budget and actual for all funds, and schedules for property tax transactions and debt requirements.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Statement of Net position. The statement of net position is provided on a comparative basis. As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities and deferred inflows by \$21,033,211 as of June 30, 2020. Current liabilities consist of deferred revenue and deposits. Long-term liabilities, specifically debt is in the notes to the financial statements. Restricted net position represents resources that are subject to external restrictions on their use, such as debt service payments or construction of capital assets. Unrestricted net position is available for general operations of the City.

### Statement of Net Position June 30,

				2020			,			2019	
	Go	vernmental	Bu	siness-Type			Go	vernmental	Bu	siness-Type	
		Activities		Activities		Total		Activities		Activities	Total
	1	10tivities		retivities		10001		i i cuvilies		2 TO LIVILIOS	10111
Cash and Investments	\$	5,429,980	\$	2,920,938	\$	8,350,918	\$	3,141,477	\$	3,968,133	\$ 7,109,610
Other Assets		11,666,126		3,454,592		15,120,718		7,579,375		2,349,506	9,928,881
Non-depreciable Capital Assets		6,676,367		5,490,676		12,167,043		7,599,974		906,810	8,506,784
Depreciable Capital Assets, net		18,349,692		10,423,867		28,773,559		19,041,470		10,574,521	29,615,991
Total Assets		42,122,165		22,290,073		64,412,238		37,362,296		17,798,970	55,161,266
Deferred Outflows of Resources		3,387,965		385,537		3,773,502		3,253,469		346,454	3,599,923
Liabilities		798,870		1,271,075		2,069,945		561,852		108,322	670,174
Deposits		241,530		220,916		462,446		117,014		209,725	326,739
Long-term Liaiblities											-
Portion due within one year		1,368,153		236,631		1,604,784		1,299,072		267,765	1,566,837
Portion due in more than one year		34,405,221		8,319,766		42,724,987		33,930,981		5,366,353	 39,297,334
Total Liabilities		36,813,774		10,048,388		46,862,162		35,908,919		5,952,165	41,861,084
Deferred Inflows of Resources		238,309		52,058		290,367		235,885		52,100	287,985
Net Position											
Net Investment in Capital Assets		5,923,500		8,523,342		14,446,842		7,600,589		7,456,240	15,056,829
Restricted		11,526,316		1,760,621		13,286,937		8,699,117		3,047,642	11,746,759
Unrestricted		(8,991,769)		2,291,201	_	(6,700,568)		(11,828,745)		1,637,277	 (10,191,468)
Total Net Position	\$	8,458,047	\$	12,575,164	\$	21,033,211	\$	4,470,961	\$	12,141,159	\$ 16,612,120

Statement of Activities. The City's net position increased by \$4,421,091 during the current fiscal year. Compared to the prior year, the increase is \$2,288,187 more. The key elements of the change in the comparison of City's net position for the year ended June 30, 2020 over the prior year are as follows:

- The most significant element is the Change in account principals and estimates. This is due to the adjustments in the MINET Debt Service Fund for debt refunding.
- Charges for services were \$334,410 more than the previous year. The increase is primarily in community development and the building department for governmental activities. For business-type activities, the increase is partially from the increase in wastewater user charges and partially from the increase in users from new single-family homes and the hotel.
- Miscellaneous revenue increased by \$599,305. Most of this was CARES funds received.
- Disbursements for general government increased by \$817,248, of which \$500,000 was in the Urban Renewal Projects Fund for reimbursement to the hotel developer. The remainder of the increase is for a pass-through housing grant.
- Public safety expenditures increased by \$483,366 for personnel services and \$250,000 for pensions.
- Disbursements for business activities did not increase or decrease significantly.

Statement of Activities
June 30.

		2020		2019					
	Governmental	Governmental Business-Type		Governmental	Business-Type				
	Activities	Activities	Total	Activities	Activities	Total			
Revenues									
Program Revenues									
Charges for Services	\$ 792,559	\$ 5,914,642	\$ 6,707,201	\$ 927,534	\$ 5,445,257	\$ 6,372,791			
Operating Grants	1,479,569	-	1,479,569	2,100,240	-	2,100,240			
Capital Grants	1,985,320	-	1,985,320	1,718,416	-	1,718,416			
General Receipts			-			-			
Property Taxes & Assessments	3,231,751	-	3,231,751	3,008,161	-	3,008,161			
Interest & Investment Earnings	70,902	53,528	124,430	54,899	51,662	106,561			
Franchise Taxes	817,269	-	817,269	777,739	-	777,739			
Miscellaneous	728,584	1,755	730,339	117,033	14,001	131,034			
Total revenues	9,105,954	5,969,925	15,075,879	8,704,022	5,510,920	14,214,942			
Expenses									
General Government	3,111,872	-	3,111,872	2,294,624	-	2,294,624			
Public Safety	3,634,371	-	3,634,371	3,151,005	-	3,151,005			
Transportation	491,406	-	491,406	489,319	-	489,319			
Community Development	649,461	-	649,461	694,165	-	694,165			
Culture and Recreation	1,425,708	-	1,425,708	1,370,438	-	1,370,438			
Interest on Long-term Debt	1,179,199	-	1,179,199	1,203,615	-	1,203,615			
Water	-	1,123,342	1,123,342	-	1,106,165	1,106,165			
Sewer	-	954,088	954,088	-	923,467	923,467			
Storm		345,341	345,341		349,240	349,240			
Total Disbursements	10,492,017	2,422,771	12,914,788	9,203,166	2,378,872	11,582,038			
Transfers	3,113,149	(3,113,149)	-	3,144,482	(3,144,482)	-			
Change in Net Position	1,727,086	434,005	2,161,091	2,645,338	(12,434)	2,632,904			
Net Position, beginning of year	4,470,961	12,141,159	16,612,120	2,325,623	12,153,593	14,479,216			
Change in account principles and estimates	2,260,000		2,260,000	(500,000)		(500,000)			
Net Position, end of year	\$ 8,458,047	\$ 12,575,164	\$ 21,033,211	\$ 4,470,961	\$ 12,141,159	\$ 16,612,120			

### Governmental activities

The cost for all governmental activities was \$10,492,017 for the year ended June 30, 2020. The amount that our taxpayers paid was \$3,231,751 through property taxes and assessments. Those who directly benefited from the programs (fines, fees and charges for services) paid \$792,384 or 9% of total governmental revenue. Transfers from proprietary funds provided \$3,113,149 or 30% of cost coverage.

Net position of the governmental-type activities increased by \$1,727,086 during the fiscal year ended June 30, 2020. Accounting change of \$2,260,000 for reporting of MINET debt increased governmental-type activities by \$3,987,086, in total.

### **Business-type activities**

As shown in the Statement of Activities, the City's net position of the business-type activities increased by \$434,005 during the year.

Charges for services are revenues that arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise

directly affected by the services. Revenues primarily consist of fees charged for water, sewer and storm drain utilities.

Grants and contributions are receipts arising from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program. Receipts primarily consist of federal and state grants, system development charges (e.g. water, sewer) and developer infrastructure contributions (e.g. fair market value of subdivisions' infrastructure such as water, sewer, storm drain and right-of-way/easements).

Transfers represent resources moved between the business-type activities and the governmental activities. Costs that are accumulated in several of the City's General Fund departments are beneficial to the water, sewer and storm drain utilities. The transfer recognizes the benefit that these utilities receive for the services provided (accounts payable, billing, personnel, legal, etc.).

### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on relatively short-term cash flow and funding for future basic services on a fund basis. Such information is useful in assessing the City's financing requirements. In particular, fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year.

The City's governmental funds reported combined fund balances of \$15,611,863 at June 30, 2020, an increase of \$5,963,828 from the previous year. The increase includes the accounting change of \$2,260,000 for MINET Debt Fund and a prior year restatement for the Urban Renewal Projects Fund to reclassify the reporting of property held for sale.

The General Fund had an increase of \$1,455,791 during the year. Primarily from an increase in grants, as noted above.

General Fund The General Fund accounts for all of the financial resources of the City, which are not accounted for in any other fund. Unassigned fund balance was \$3,119,954 at the end of the current fiscal year. As a measure of the fund's liquidity, it may be useful to compare the fund balance to the fund's expenditures. Unassigned fund balance represents 46% of the total General Fund expenditures. CARES Act reimbursements were received in the General Fund; of the \$611,000 in the first reimbursement was for public safety personnel costs.

**Transportation SDC Fund** The Transportation SDC fund is used to receive system development charges designated for upgrades to the transportation system. Disbursements in this fund are for capital projects related to transportation. The Transportation SDC fund balance increased by \$258,076, which is a result of continued new residential and commercial developments.

MINET Debt Service Fund The MINET Debt Service Fund is used to receive payments from MINET for the payment of principal and interest on the MINET related long-term debt. This fund typically has no change in fund balance, as the loan receipts for the payment of the debt service

are equal to the debt service payments. For FY2020, MINET refunded a portion of its outstanding bonds which resulted in the change in accounting estimate.

**Urban Renewal Debt Service Fund** The Urban Renewal Debt Service Fund is used to receive property taxes designated for debt service payments. Expenditures in this fund are for principal and interest on long-term debt. The fund balance in the Urban Renewal Debt Service Fund increased by \$25,784.

**Transportation Fund** The Transportation Fund accounts for state highway apportionment, federal funds, and grants, which are restricted to road maintenance. The principal source of revenue is from the state gas tax. Expenditures are for the maintenance and capital improvement of transportation related infrastructure. The Transportation Fund balance increased by \$119,537.

**Urban Renewal Projects Fund** The Urban Renewal Projects Fund accounts for the acquisition and construction of facilities within the Urban Renewal District and financed by grants and the issuance of bonds. The fund balance in the Urban Renewal Projects Fund decreased by \$361,625. This was primarily due to a \$500,000 reimbursement to the hotel developer.

**Other Governmental Funds (non-major)** These funds are comprised of the Economic Development Loan Fund, the Tourism & Events Fund, Parks SDC Fund, Building Repair & Replacement Reserve Fund, the General Obligation Bond Fund and the Special Assessment Loan Fund. The combined fund balances for these funds increased by \$665,733.

**Proprietary Funds** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Water, Sewer, Storm Drain The Water and Water SDC, Sewer and Sewer SDC, and Storm Drain and Storm Drain SDC funds account for the operations, maintenance, debt service, and capital construction of the water distribution, sewer collection and treatment, and storm drain collection for the City. The primary sources of revenues are user fees, system development charges, borrowings, and interest earnings.

The primary component of each proprietary fund net position balance is investment in capital assets. The unrestricted net position (available for current disbursements) for Water Operations was \$1,337,976 at year end. The unrestricted net position for Sewer was \$997,762 at year end. For the Storm Drain the unrestricted net position was \$(44,536). Restricted net position(s) are from systems development charges.

### CAPITAL ASSET AND DEBT ADMINISTRATION

### **Capital Assets**

The City of Independence's capital assets for its governmental and business-type activities as of June 30, 2020 amounts to \$40,940,602 (net of accumulated depreciation), a net increase of \$4,377,077. Capital assets include land, buildings, distribution systems (water, sanitary sewer, and storm drain), major improvements, machinery and equipment, park facilities, roads, bridges, and sidewalks. The City made significant capital outlays during the year.

Major capital events during the current fiscal year included the following:

- Purchase and rehabilitation of building for museum
- Construction of new water well
- Purchase of a new police vehicle
- Purchase of a new public works vehicle
- Development and construction of Sunset Meadows Park in progress
- Continued Mt. Fir Park path improvements work in progress
- Continued Riverview Park improvements in progress
- Senior water rights purchase was completed
- Continued Independence Landing Park construction work in progress
- Continued Sewer rehabilitation and improvements work in progress

	Governmental Activities			Business-type Activities					Totals			
		2020	2019		2020		2019		Governmental Activities		Business-Type Activities	
Land	\$	1,457,360	\$	3,016,608	\$	201,804	\$	201,804	\$	1,659,164	\$	3,218,412
Work in Progress		5,219,007		4,583,366		4,427,979		705,007		9,646,986		5,288,373
Intangibles		219,088		219,088		860,893		-		1,079,981		219,088
Buildings		15,458,893		15,458,893		1,245,809		1,245,809		16,704,702		16,704,702
Equipment & vehicles		1,656,307		1,649,827		1,361,928		1,336,368		3,018,235		2,986,195
Infrastructure		18,698,918		18,690,025		-		-		18,698,918		18,690,025
Water and Sewer Systems		<u> </u>				18,895,878		18,651,853		18,895,878		18,651,853
		42,709,573		43,617,807		26,994,291		22,140,841		69,703,864		65,758,648
Less:												
Accumulated Depreciation		(17,683,514)		(16,976,363)		(11,079,748)		(10,659,510)		(28,763,262)		(27,635,873)
	\$	25,026,059	\$	26,641,444	\$	15,914,543	\$	11,481,331	\$	40,940,602	\$	38,122,775

The City depreciates all its capital assets except for land and construction in progress.

For more detailed information regarding Capital Assets, see Note 5 – Capital Assets in the notes to the financial statements.

### **Debt Administration**

The City had total debt outstanding of \$37,983,563 at the end of the current fiscal year.

The City's total debt increased by \$2,328,722 during the year. The City obtained a bank loan from Chase Bank to finance the purchase and rehabilitation of building and property to relocate the museum. There were also draws from a Special Public Works Fund loan for sewer system upgrades.

State statutes limit the amount of general obligation debt a governmental entity may issue up to 3 percent of its total real market value. The real market valuation of the City of Independence is \$794,597,465 therefore the current general obligation debt limitation for the City of Independence is \$23,837,924. Current General Obligation Bonds indebtedness is \$3,935,000.

		Governmen	ntal Activities			Business-typ	oe A	ctivities	Totals			
		2020		2019		2020	_	2019	2020		2019	
General Obligation Bonds	\$	3,935,000	\$	4,170,000	\$	-	\$	-	\$ 3,935,000	\$	4,170,000	
Bond Premium		18,372		19,895		-		-	18,372		19,895	
Full Faith & Credit Obligations		21,865,000		23,090,000		-		-	21,865,000		23,090,000	
Bond Premium		1,259,835		809,261		-		-	1,259,835		809,261	
Notes		3,474,244		2,846,185		-		-	3,474,244		2,846,185	
Sewer Revenue Bonds		-		-		2,105,000		2,210,000	2,105,000		2,210,000	
Bond Discount		-		-		(11,509)		(12,085)	(11,509)		(12,085)	
Water Revenue Bonds		-		-		1,130,000		1,185,000	1,130,000		1,185,000	
Bond Premium						51,422		54,636	51,422		54,636	
Notes		-		-		4,156,199		1,257,915	4,156,199		1,257,915	
Capital Leases	_			9,614			_	14,420		_	24,034	
	\$	30,552,451	\$	30,944,955	\$	7,431,112	\$	4,709,886	\$ 37,983,563	\$	35,654,841	

Additional information on the City's long-term debt can be found in the notes to the financial statements Note 7 – Long Term Debt.

### **BUDGETARY HIGHLIGHTS**

There were two supplemental budgets which resulted in changes to the original budget. The budget changes were for the Building Repair and Replacement Fund for the purchase of property to relocate the museum, for the Tourism and Events Fund to sponsor "drive-in movie" events, in the General Fund for expenditure of unanticipated housing pass-thru grant, and in the Economic Development Loan Fund for expenditure of an unanticipated grant for a trolley feasibility study. Budget amendments approved adjustments to the General Fund, Sewer Fund, Water Fund, Storm Drain Fund, Transportation Fund, and the Building Repair & Replacement Reserve Fund

### **Economic Factors and Next Year's Budget**

The top factors in preparation of the FY2021 budget was the effects of the COVID-19 pandemic on revenues and the over-all economy of the city, including impacts on local businesses. The City of Independence depends on the state gas tax for street maintenance and other state shared revenues that help fund the police department and general services.

Tokola Properties is nearing completion of 110 apartment units with clubhouse, and 14 townhomes. Progress is being made on the development of a mixed-use facility, comprised of retail shops, offices and apartments. All of these projects are in the Urban Renewal boundaries.

The primary projects in the Capital Improvement Plan (CIP) continue to be focused on sewer upgrades and improvements and transportation planning, bridge repairs and improvements to meet the needs of the substantial growth over the past 4 years.

The City's Budget Committee considered all the following factors while preparing the budget for the 2020-2021 fiscal year.

- Expected rates and consumption for business-type funds
- Staffing requirements and the desired level of service

• Capital outlay, infrastructure maintenance and improvements to sewer, water and parks and transportation facilities

### **Requests for Information**

This financial report is designed to present the user (citizens, taxpayers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

City of Independence Attn: Finance Director 555 Main St. PO Box 7 Independence, Oregon 97351

# BASIC FINANCIAL STATEMENTS

### **BASIC FINANCIAL STATEMENTS**

The basic financial statements include interrelated sets of financial statements as required by the GASB. The sets of statements include:

- ➤ Government-Wide Financial Statements
- > Fund Financial Statements
  - Governmental Funds
  - Proprietary Funds

In addition, the notes to the basic financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

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	Governmental Activities	Business-Type Activities	Total
ASSETS:			
Current assets:	\$ 5,429,980	e 2.020.020	e 0.250.010
Cash and cash equivalents Property taxes receivable	\$ 5,429,980 131,065	\$ 2,920,938	\$ 8,350,918 131,065
Accounts receivable, net	280,185	487,086	767,271
SDC and assessments receivables	317,586	2,032,303	2,349,889
Prepaids	209,747	23,886	233,633
Internal balances	(901,216)	901,216	-
Total current assets	5,467,347	6,365,429	11,832,776
Noncurrent assets:			-
Loans receivable, net	10,178,471	-	10,178,471
Net OPEB asset	46,237	10,101	56,338
Property held for resale	1,404,051		1,404,051
Capital assets:			
Non-depreciable	6,676,367	5,490,676	12,167,043
Depreciable	18,349,692	10,423,867	28,773,559
Total noncurrent assets	36,654,818	15,924,644	52,579,462
Total assets	42,122,165	22,290,073	64,412,238
DEFERRED OUTFLOWS OF RESOURCES:			
Deferred charge on refunding	1,623,015	-	1,623,015
Deferred outflows related to pensions	1,740,509	380,198	2,120,707
Deferred outflows related to OPEB	24,441	5,339	29,780
Total deferred outflows of resources	3,387,965	385,537	3,773,502
Total assets and deferred outflows of resources	\$ 45,510,130	\$ 22,675,610	\$ 68,185,740
LIABILITIES:			
Current liabilities:	¢ 140.020	¢ 1.202.241	¢ 1244 190
Accounts payable and accrued expenses	\$ 140,939	\$ 1,203,241	\$ 1,344,180
Deposits PERS liability reserve	241,530 212,839	220,916 40,424	462,446
Unearned revenue	175,905	40,424	253,263 175,905
Interest payable	269,187	27,410	296,597
Current portion of accrued compensated absences	181,324	29,491	210,815
Current portion of actived compensated absences	1,186,829	207,140	1,393,969
Total current liabilities	2,408,553	1,728,622	4,137,175
Noncurrent liabilities:			
Net pension liability	4,735,678	1,034,464	5,770,142
Net OPEB liability	213,259	46,584	259,843
Noncurrent portion of accrued compensated absences	90,662	14,746	105,408
Noncurrent portion of long-term debt	29,365,622	7,223,972	36,589,594
Total noncurrent liabilities	34,405,221	8,319,766	42,724,987
Total liabilities	36,813,774	10,048,388	46,862,162
DEFERRED INFLOWS OF RESOURCES:			
Deferred inflows related to pensions	201,278	43,968	245,246
Deferred inflows related to OPEB	37,031	8,090	45,121
Total deferred inflows of resources	238,309	52,058	290,367
NET POSITION:			
Net investment in capital assets	5,923,500	8,523,342	14,446,842
Restricted for:		4 = 2	
System development	1,388,777	1,760,621	3,149,398
Debt service	10,137,539	2 201 201	10,137,539
Unrestricted	(8,991,769)	2,291,201	(6,700,568)
Total net position	8,458,047	12,575,164	21,033,211

		Program Revenues							
					Operating		Capital		
		C	harges for		Grants and	Grants and			
Functions/Programs	 Expenses		Services	Contributions		С	ontributions		
Governmental activities:									
General government	\$ 3,111,872	\$	481,767	\$	761,331	\$	-		
Public safety	3,634,371		161,684		23,658		-		
Highways and streets	491,406		-		646,737		266,629		
Community development	649,461		149,108		5,000		-		
Culture and recreation	1,425,708		-		42,843		1,718,691		
Interest on long-term debt	 1,179,199		-						
Total governmental activities	 10,492,017		792,559		1,479,569		1,985,320		
Business type activities:									
Water Operations	1,123,342		2,477,067		-		-		
Sewer Operations	954,088		2,658,913		-		-		
Storm Drain Operations	 345,341		778,662						
Total business type activities	2,422,771		5,914,642						
Total government	\$ 12,914,788	\$	6,707,201	\$	1,479,569	\$	1,985,320		

### General revenues:

Taxes:

Property taxes

Franchise taxes

Interest and investment earnings

Miscellaneous revenues

Transfers in (out)

Total general revenues and transfers

Change in net position

Net position, beginning

Change in account principal and estimate

Net position, ending

Net (Expense) Revenue and Change in Net Position											
		Business									
Governmental		Type									
Activities		Activities		Total							
\$ (1,868,774	) \$	_	\$	(1,868,774)							
(3,449,029		_	Ψ	(3,449,029)							
421,960		_		421,960							
(495,353		_		(495,353)							
335,826	*	_		335,826							
(1,179,199		_		(1,179,199)							
(1,17),17)	<u> </u>			(1,175,155)							
(6,234,569	)	_		(6,234,569)							
-		1,353,725		1,353,725							
-		1,704,825		1,704,825							
-		433,321		433,321							
		3,491,871		3,491,871							
(6,234,569	)	3,491,871		(2,742,698)							
3,231,751		_		3,231,751							
817,269	1	_		817,269							
70,902		53,528		124,430							
728,584		1,755		730,339							
3,113,149		(3,113,149)		-							
		<u> </u>		_							
7,961,655		(3,057,866)		4,903,789							
1,727,086		434,005		2,161,091							
4,470,961		12,141,159		16,612,120							
2,260,000				2,260,000							
\$ 8,458,047	\$	12,575,164	\$	21,033,211							

# FUND FINANCIAL STATEMENTS Major Governmental Funds

### **General Fund Generally Accepted Accounting Principles**

The General Fund accounts for the financial operations of the City not accounted for in any other fund. Principal sources of revenues are property taxes, licenses and permits, franchise fees and State shared revenues. Primary expenditures are for police protection, insurance and general administration.

### **Transportation SDC Fund**

This fund accounts for system development charges designated for transportation projects.

### **MINET Debt Fund**

This fund accounts for revenues from MINET that pass through for servicing of MINET-related debt incurred by the City for MINET infrastructure and capital projects.

### **Urban Renewal Debt Service Fund**

This fund accounts for revenues from property taxes. Expenditures are earmarked for debt service incurred by the City of Independence Urban Renewal Agency.

### **Transportation Fund**

This fund accounts for street maintenance and improvements. Primary sources of revenues are from motor vehicle fuel taxes and expenditures are for street maintenance and improvements.

### **Urban Renewal Projects Fund**

This fund accounts for the acquisition and construction of facilities financed by the issuance of bonds.

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	Gene A	eneral Fund erally Accepted Accounting Principles	Transportation SDC Fund		MINET Debt Fund	Renewal Debt
ASSETS: Cash and cash equivalents Property taxes receivable	\$	2,718,856 88,699	\$	416,682	\$ -	\$ 72,819 24,816
Accounts receivable, net SDC and assessments receivables Prepaids Loans receivable, net Due from other funds		189,874 - 140,941 - 971,683		226,196	9,885,000	- - - -
Property held for sale Interfund loan receivables		3,917,761		564,270	-	 <u>-</u>
Total assets	\$	8,027,814	\$	1,207,148	\$ 9,885,000	\$ 97,635
LIABILITIES: Accounts payable and accrued expenses Deposits	\$	123,642 241,130	\$		\$ - -	\$ 
Interfund loan payable PERS liability reserve Due to other funds Unearned revenue		206,554		- - - -	- - - -	 - - - -
Total liabilities		571,326				-
DEFERRED INFLOWS OF RESOURCES: Unavailable revenue - property taxes Unavailable revenue - loan receivables Unavailable revenue - SDC and assesments receivables		90,059		226,196		 19,478 - -
Total deferred inflows of resources		90,059		226,196		19,478
FUND BALANCES: Nonspendable: Prepaid items Loan receivable Restricted for:		140,941 3,917,761		- -	-	: :
System development Debt service Committed to:		-		980,952	9,885,000	78,157
Equipment and vehicle replacement Assigned to: Capital projects		120,409		-	-	-
Community development Unassigned		3,187,318		<u>-</u>		 <u>-</u>
Total fund balances		7,366,429		980,952	9,885,000	 78,157
Total liabilities, deferred inflows of resources, and fund balance:	\$	8,027,814	\$	1,207,148	\$ 9,885,000	\$ 97,635

Amounts reported in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.

The net pension asset and deferred outflows and inflows related to pensions are not available and, therefore, are not reported in the funds.

The net OPEB asset and deferred outflows and inflows related to OPEB are not available and, therefore, are not reported in the funds.

The difference between the reacquisition price and the net carrying amount of the old debt is a deferred outflow of resources and is not reported in the funds.

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.

Long-term debt

Compensated absences

Interest payable

Net position of governmental activities

Transı	oortation Fund		ban Renewal ojects Fund	Other	Governmental	Tota	l Governmental
\$	632,883	\$	-	\$	1,588,740	\$	5,429,980
	-		-		17,550		131,065
	40,136		-		50,175		280,185
	-		-		91,390		317,586
	1,399		-		9,142		151,482
	-		-		293,471		10,178,471
	-		1,404,051		-		971,683 1,404,051
	-		1,404,031		585,000		5,067,031
\$	674,418	\$	1,404,051	\$	2,635,468	\$	23,931,534
\$	3,764	\$	-	\$	13,533	\$	140,939
	-		-		400		241,530
	228,750		5,626,997		112,500		5,968,247
	3,596		-		2,689		212,839
	-		918,198		53,485		971,683
					175,905		175,905
	236,110		6,545,195		358,512		7,711,143
	-		-		13,839		123,376
	-		-		167,566		393,762
			-		91,390		91,390
	_	_	-		272,795		608,528
	-		-		9,142		150,083
	-		-		-		3,917,761
	_		_		407,825		1,388,777
	-		-		174,382		10,137,539
	-		-		-		120,409
	-		_		318,943		318,943
	-		-		1,165,144		1,165,144
	438,308		(5,141,144)		(71,275)		(1,586,793)
	438,308		(5,141,144)		2,004,161		15,611,863
\$	674,418	\$	1,404,051	\$	2,635,468		

(3,196,447) (179,612) 1,623,015 (30,552,451) (271,986) (269,187) \$ 8,458,047

25,026,059

	General Fund Generally Accepted Accounting Principles	Transportation SDC Fund	MINET Debt Fund
REVENUES:			
Property taxes	\$ 2,197,755	\$ -	\$ -
Franchise fees	817,269	-	-
Licenses, permits and fees	353,674	-	-
Intergovernmental	454,498	-	815,271
Assessments	-	-	-
Grants and donations	888,317	-	-
Fines and forfeitures	194,328	-	-
Charges for services	99,128	-	-
Rent	23,197	-	-
Interest revenue	35,010	5,522	-
Miscellaneous revenue	378,875	-	-
Loan repayments	_	-	-
Royalties	_	-	_
System development charges		266,629	
Total revenues	5,442,051	272,151	815,271
EXPENDITURES:			
Current:			
General government	1,938,982	-	-
Public safety	3,243,263	-	-
Highways and streets	-	-	-
Community development	600,501	-	-
Culture and recreation	833,796	-	-
Capital outlay	223,614	-	-
Debt service:			
Principal	4,715	-	5,620,000
Interest	4,141	-	344,423
Bond issuance costs	-	-	147,729
Total expenditures	6,849,012		6,112,152
•	· · · · · · · · · · · · · · · · · · ·		
Revenues over (under) expenditures	(1,406,961)	272,151	(5,296,881)
OTHER FINANCING SOURCES (USES):			
Issuance of debt	-	-	5,296,881
Transfers in	3,775,036	-	-
Transfers out	(931,000)	(14,075)	
Total other financing sources (uses)	2,844,036	(14,075)	5,296,881
Net change in fund balance	1,437,075	258,076	-
FUND BALANCE, BEGINNING Restatement	5,929,354	722,876	7,625,000
FUND BALANCE, BEGINNING AS RESTATED	5,929,354	722,876	7,625,000
Change in accounting estimate			2,260,000
FUND BALANCE, ENDING	\$ 7,366,429	\$ 980,952	\$ 9,885,000

	Renewal ervice Fund	Transportation Fund	Urban Renewal Projects Fund	Other Governmental	Total Governmental
\$	447,295	\$ -	\$ 148,499	\$ 444,210	\$ 3,237,759
Ψ	-	_	ψ 110,155 -	· · · · · · · · · · · · · · · · · · ·	817,269
	_	_	_	_	353,674
	_	646,737	_	_	1,916,506
	_	010,737	_	14,960	14,960
	_	_	_	24,746	913,063
	_	_	_	23,740	194,328
	_	154	_	_	99,282
	-	134	3,674	-	26,871
	4 720	7,948	3,074	17,702	
	4,720		-		70,902
	-	93	-	349,432	728,400
	-	-	-	29,473	29,473
	-	-	-	4,818	4,818
				368,691	635,320
	452,015	654,932	152,173	1,254,032	9,042,625
	-	-	500,904	31,182	2,471,068
	-	-	-	_	3,243,263
	-	285,467	-	-	285,467
	_	· -	_	46,318	646,819
	_	_	_	323,781	1,157,577
	-	9,722	9,082	505,299	747,717
	385,000	4,715	_	256,941	6,271,371
	467,481	108	_	170,911	987,064
	<u> </u>				147,729
	852,481	300,012	509,986	1,334,432	15,958,075
	(400,466)	354,920	(357,813)	(80,400)	(6,915,450)
	-	-	-	650,000	5,946,881
	426,250	153,750	-	186,430	4,541,466
		(389,133)	(3,812)	(90,297)	(1,428,317)
	426,250	(235,383)	(3,812)	746,133	9,060,030
	25,784	119,537	(361,625)	665,733	2,144,580
	52,373	318,771	(6,338,767)	1,338,428	9,648,035
	-	, -	1,559,248	, , , <u>-</u>	1,559,248
	52,373	318,771	(4,779,519)	1,338,428	11,207,283
					2,260,000
\$	78,157	\$ 438,308	\$ (5,141,144)	\$ 2,004,161	\$ 15,611,863

# CITY OF INDEPENDENCE, OREGON GOVERNMENTAL FUNDS RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES For the Fiscal Year Ended June 30, 2020

Amounts reported in the statement of activities are different because:

Governmental funds report OPEB contributions as expenditures. However, in the statements of activities, the cost of OPEB benefits earned net of employee contributions is reported as OPEB expense.  The statement of revenues, expenditures, and changes in fund balance report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.  Current year depreciation (766,625) Capital asset additions 710,488 (5)  Some revenue provide current financial resources in the governmental funds and are not reported in the statement of activities.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding (6)  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments 6,258,160 Loan proceeds (5,946,881) 31	t change in fund balance		\$ 2,144,
in the statements of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.  Governmental funds report OPEB contributions as expenditures. However, in the statements of activities, the cost of OPEB benefits earned net of employee contributions is reported as OPEB expense.  The statement of revenues, expenditures, and changes in fund balance report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.  Current year depreciation  Capital asset additions  Tol.488  Come revenue provide current financial resources in the governmental funds and are not reported in the statement of activities.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense  Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments  6,258,160  Loan proceeds  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  1000  100	Governmental funds report pension contributions as e	expenditures. However,	
employee contributions is reported as pension expense.  Governmental funds report OPEB contributions as expenditures. However, in the statements of activities, the cost of OPEB benefits earned net of employee contributions is reported as OPEB expense.  The statement of revenues, expenditures, and changes in fund balance report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.  Current year depreciation (766,625) Capital asset additions 710,488 (50)  Some revenue provide current financial resources in the governmental funds and are not reported in the statement of activities.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding (6)  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments (5,946,881) 31	in the statements of activities, the cost of pension	benefits earned net of	
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The statement of revenues, expenditures, and changes in fund balance report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.  Current year depreciation  Capital asset additions  Tought lasset additions  Capital asset additions  Tought lasset additions  Come revenue provide current financial resources in the governmental funds and are not reported in the statement of activities.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense  Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments  6,258,160  Loan proceeds  (6,946,881)  31	Governmental funds report OPEB contributions as e	expenditures. However,	
The statement of revenues, expenditures, and changes in fund balance report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.  Current year depreciation  Capital asset additions  Ti0,488  (5)  Some revenue provide current financial resources in the governmental funds and are not reported in the statement of activities.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense  Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments  6,258,160  Loan proceeds  1, the statement of activities do not require the use of current financial resources of governmental funds.  6,258,160  1,5946,881)  31	in the statements of activities, the cost of OPEB 1	benefits earned net of	
capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.  Current year depreciation (766,625) Capital asset additions 710,488 (5)  Some revenue provide current financial resources in the governmental funds and are not reported in the statement of activities. 6.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense (5)  Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding (6)  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments (5,946,881) 31	employee contributions is reported as OPEB expense.		(4,
cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.  Current year depreciation (766,625) Capital asset additions 710,488 (5)  Some revenue provide current financial resources in the governmental funds and are not reported in the statement of activities. 6.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense (5)  Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding (6)  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments 6,258,160 Loan proceeds (5,946,881) 31	The statement of revenues, expenditures, and changes	in fund balance report	
as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.  Current year depreciation (766,625) Capital asset additions 710,488 (5)  Some revenue provide current financial resources in the governmental funds and are not reported in the statement of activities. 6.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense (5)  Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding (6)  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments (5,946,881) 31	capital outlays as expenditures. However, in the stat	ement of activities the	
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exceeded depreciation in the current period.  Current year depreciation Capital asset additions  710,488  (5)  Some revenue provide current financial resources in the governmental funds and are not reported in the statement of activities.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments 6,258,160 Loan proceeds 6,5946,881)  31	as depreciation expense. This is the amount by	which capital outlay	
Capital asset additions 710,488 (5)  Some revenue provide current financial resources in the governmental funds and are not reported in the statement of activities. 6.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense (5)  Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding (6)  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments 6,258,160  Loan proceeds (5,946,881) 31			
Capital asset additions 710,488 (5)  Some revenue provide current financial resources in the governmental funds and are not reported in the statement of activities. 6.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense (5)  Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding (6)  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments 6,258,160  Loan proceeds (5,946,881) 31	Current year depreciation	(766,625)	
and are not reported in the statement of activities.  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments 6,258,160 Loan proceeds 6,254,881)  31	· ·		(56,
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments Loan proceeds  (5,946,881)  31	Some revenue provide current financial resources in the	he governmental funds	
of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Accrued interest expense  Amortization of bond premium and bond insurance  Interest expense associated with deferred charge on refunding  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments  6,258,160  Loan proceeds  (5,946,881)	and are not reported in the statement of activities.		63,
expenditures in governmental funds.  Accrued interest expense  Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments  6,258,160  Loan proceeds  (5,946,881)	Some expenses reported in the statement of activities	do not require the use	
Accrued interest expense Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments Loan proceeds  (5.946,881)  31	of current financial resources and, therefore,	are not reported as	
Amortization of bond premium and bond insurance Interest expense associated with deferred charge on refunding  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments Loan proceeds  6,258,160 Loan proceeds  31	expenditures in governmental funds.		
Interest expense associated with deferred charge on refunding  (6)  The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments  6,258,160  Loan proceeds  (5,946,881)  31	Accrued interest expense		(50,
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments  Loan proceeds  6,258,160  (5,946,881)  31	Amortization of bond premium and bond insu	rance	84,
financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments  Loan proceeds  6,258,160  (5,946,881)  31	Interest expense associated with deferred char	rge on refunding	(61,
principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments  Loan proceeds  6,258,160  (5,946,881)  31		· -	
governmental funds. Neither transaction, however, has any effect on net position.  Debt service principal payments  Loan proceeds  6,258,160  (5,946,881)  31	<del>-</del>		
position.  Debt service principal payments  Loan proceeds  6,258,160  (5,946,881)  31			
Debt service principal payments 6,258,160 Loan proceeds (5,946,881) 31	_	has any effect on net	
Loan proceeds (5,946,881) 31	•		
9 1 70°	Loan proceeds	(5,946,881)	 311,
ange in het position of governmental activities	ange in net position of governmental activities		\$ 1,727,0

# FUND FINANCIAL STATEMENTS Proprietary Funds

#### **Enterprise Funds**

These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs of providing the services to the general public on a continuing basis be financed primarily through user charges. These funds represent three segments of operations – Water, Sewer, and Storm Drain. Included in these segments are:

#### **Water Operations**

#### **Water Fund**

The Water Fund is used to account for the operations of the City's water department. Primary revenues are sales of water to users and connection fees. Expenditures are for operating costs, capital improvements, and related debt service.

#### Water SDC Fund

This fund is used to account for system development charges earmarked for the development and repair of the water system.

# **Sewer Operations**

#### **Sewer Fund**

This fund is used to account for the operations of the City's sewer utility. Primary revenues are charges to users of the sewer system. Expenditures are for operating costs, capital improvements, and related debt service.

#### **Sewer SDC Fund**

This fund is used to account for system development charges earmarked for the development and repair of the sewer system.

#### **Storm Drain Operations**

#### **Storm Drain Fund**

This fund accounts for storm drain operations, maintenance and capital system improvements. Revenues are charges to users of the system.

#### Storm Drain SDC Fund

This fund is used to account for system development charges earmarked for the development and repair of the storm drain system.

For Generally Accepted Accounting Principles purposes, these aforementioned funds are consolidated and included as three separate Enterprise funds.

	Business-Type Activities - Enterprise Funds					
	Water Operations	Sewer Operations	Storm Drain Operations	Total		
ASSETS:						
Current assets:						
Cash and cash equivalents	\$ 1,192,123	\$ 1,373,594	\$ 355,221	\$ 2,920,938		
Accounts receivable, net	235,666	196,869	54,551	487,086		
Prepaid expenses	10,693	10,604	2,589	23,886		
Interfund loan receivable	445,063	600,953	22,837	1,068,853		
Loans receivables	461,370	1,543,490	27,443	2,032,303		
Total current assets	2,344,915	3,725,510	462,641	6,533,066		
Noncurrent assets:						
Capital assets, net	6,277,254	8,787,358	849,931	15,914,543		
Net OPEB asset	4,582	4,024	1,495	10,101		
Total noncurrent assets	6,281,836	8,791,382	851,426	15,924,644		
Total assets	8,626,751	12,516,892	1,314,067	22,457,710		
DEFERRED OUTFLOWS OF RESOURCES:						
Deferred outflows related to pensions	172,469	151,470	56,259	380,198		
Deferred outflows related to OPEB	2,422	2,127	790	5,339		
Total deferred outflows of resources	174,891	153,597	57,049	385,537		
Total assets and deferred outflows of resources	\$ 8,801,642	\$ 12,670,489	\$ 1,371,116	\$ 22,843,247		
				, ,, ,, ,		
LIABILITIES:						
Current liabilities:						
Accounts payable	\$ 3,477	\$ 1,198,665	\$ 1,099	\$ 1,203,241		
Accrued interest payable	4,968	22,442	-	27,410		
Interfund loan payable	37,500	-	130,137	167,637		
Deposits	220,916	-	-	220,916		
PERS liability reserve	18,238	16,013	6,173	40,424		
Accrued compensated absences	13,389	11,751	4,351	29,491		
Current portion of long-term debt	127,140	80,000		207,140		
Total current liabilities	425,628	1,328,871	141,760	1,896,259		
Noncurrent liabilities:	. =0=					
Noncurrent portion of long-term debt	1,784,176	5,439,796	- 2.176	7,223,972		
Accrued compensated absences	6,695	5,875	2,176	14,746		
Net pension liability	469,264	412,128	153,072	1,034,464		
Net OPEB liability	21,132	18,559	6,893	46,584		
Total noncurrent liabilities	2,281,267	5,876,358	162,141	8,319,766		
Total liabilities	2,706,895	7,205,229	303,901	10,216,025		
DEFERRED INFLOWS OF RESOURCES:						
Deferred inflows or RESOURCES:  Deferred inflows related to pensions	19,945	17,517	6,506	43,968		
Deferred inflows related to OPEB	3,670	3,223	1,197	8,090		
Deterred limbws related to of EB	3,070	3,223	1,177	0,070		
Total deferred inflows of resources	23,615	20,740	7,703	52,058		
NET POSITION:						
Net investment in capital assets	4,417,358	3,256,053	849,931	8,523,342		
Restricted for:	7,717,550	3,230,033	079,931	0,323,342		
System development	315,798	1,190,705	254,118	1,760,621		
Unrestricted	1,337,976	997,762	(44,537)	2,291,201		
Total net position	6,071,132	5,444,520	1,059,512	12,575,164		
Total liabilities, deferred inflows of resources, and net position	\$ 8,801,642	\$ 12,670,489	\$ 1,371,116	\$ 22,843,247		

# CITY OF INDEPENDENCE, OREGON PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Fiscal Year Ended June 30, 2020

	Business-Type Activities - Enterprise Funds							
		Water Operations	(	Sewer Operations		Storm Drain Operations		Total
OPERATING REVENUES:								
Charges for services	\$	2,508,217	\$	2,256,512	\$	628,373		5,393,102
Miscellaneous income		1,240		332		183		1,755
Total operating revenues		2,509,457		2,256,844		628,556		5,394,857
OPERATING EXPENSES:								
Personnel service		564,871		490,208		182,669		1,237,748
Materials and service		296,419		204,573		122,528		623,520
Depreciation		207,307		172,805		40,126		420,238
Total operating expenses		1,068,597		867,586		345,323		2,281,506
Operating income (loss)		1,440,860		1,389,258		283,233		3,113,351
NON-OPERATING REVENUES (EXPENSES):								
Interest income		28,455		20,635		4,438		53,528
Interest expense		(54,745)		(86,502)		(18)		(141,265)
System development (charges)/income		(31,150)		402,401		150,289		521,540
Total non-operating revenues (expenses)		(57,440)		336,534		154,709		433,803
Net income (loss) before transfers		1,383,420		1,725,792		437,942		3,547,154
TRANSFERS:								
Transfers in (out)		(1,398,492)		(1,419,480)		(295,177)		(3,113,149)
Change in net position		(15,072)		306,312		142,765		434,005
NET POSITION, BEGINNING		6,086,204		5,138,208		916,747		12,141,159
NET POSITION, ENDING	\$	6,071,132	\$	5,444,520	\$	1,059,512	\$	12,575,164

	Business-Type Activities - Enterprise Funds							
	(	Water Operations	(	Sewer Operations		orm Drain Operations		Total
CASH FLOWS FROM OPERATING ACTIVITIES:								
Cash received from customers	\$	2,422,114	\$	1,155,476	\$	611,187	\$	4,188,777
Cash paid to employees and others for salaries and benefits		(488,315)		(422,084)		(157,379)		(1,067,778)
Cash paid to suppliers and others		(318,234)		947,837		(122,909)		506,694
Net cash provided by (used for) operating activities		1,615,565		1,681,229		330,899		3,627,693
CASH FLOWS FROM								
NON-CAPITAL FINANCING ACTIVITIES:								
Payment from (to) other funds		50,000		102,569		(30,694)		121,875
Transfers in (out)		(1,398,492)		(1,419,480)		(295,177)		(3,113,149)
Loan to MINET		329,467						329,467
Net cash provided by (used for) non-capital financing activities		(1,019,025)		(1,316,911)		(325,871)		(2,661,807)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:								
Purchase of capital assets		(932,960)		(3,911,970)		(8,521)		(4,853,451)
Principal paid on long-term obligations		(459,380)		(109,715)		(4,716)		(573,811)
Proceeds from the issuance of debt		(3,214)		2,968,874		-		2,965,660
Proceeds from system development charges		198,055		402,401		150,289		750,745
Interest paid		(284,357)		(71,288)		(107)		(355,752)
Net cash provided by (used for) capital and related financing activities		(1,481,856)		(721,698)		136,945		(2,066,609)
CASH FLOWS FROM INVESTING ACTIVITIES: Interest received		28,455		20,635		4,438		53,528
Net cash provided by investing activities		28,455		20,635		4,438		53,528
Net increase (decrease) in cash and cash equivalents		(856,861)		(336,745)		146,411		(1,047,195)
CASH AND CASH EQUIVALENTS, BEGINNING		2,048,984		1,710,339		208,810		3,968,133
CASH AND CASH EQUIVALENTS, ENDING	\$	1,192,123	\$	1,373,594	\$	355,221	\$	2,920,938
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES:								
Operating Income	\$	1,440,860	\$	1,389,258	\$	283,233	\$	3,113,351
Adjustments								
Depreciation and amortization Decrease (increase) in:		207,307		172,805		40,126		420,238
Accounts receivable and due from other funds		(98,534)		(1,101,368)		(17,369)		(1,217,271)
Prepaids		(2,291)		(2,874)		(31)		(5,196)
Increase (decrease) in:						` '		
Accounts payable and accrued expenses		(19,524)		1,155,284		(350)		1,135,410
PERS liability reserve		5,693		4,983		1,860		12,536
Deposits		11,191		-		-		11,191
Net pension liability		66,466		59,184		21,980		147,630
Net OPEB liability		196		229		85		510
Accrued compensated absences		4,201		3,728		1,365		9,294
Net cash provided by (used for) operating activities	\$	1,615,565	\$	1,681,229	\$	330,899	\$	3,627,693

## 1. Summary of Significant Accounting Policies

The financial statements of the City have been prepared in accordance with accounting principles generally accepted in the United States of America. GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

#### A. Description of Reporting Entity

The City of Independence, Oregon (the City) is governed by an elected mayor and six council members who comprise the City Council. Individual departments are under the direction of the City Manager, who is appointed by City Council.

As defined by GAAP, the financial reporting entity consists of the primary government, as well as its component unit, which is a legally separate organization for which the elected officials of the primary government are financially accountable. The activities of the Independence Urban Renewal Agency (the Agency) are included in the City's financial statements as a blended component unit. The primary government has the ability to impose its will on the Agency and the City's management has operational responsibility for the Agency as it manages the activities of the Agency in the same manner in which it manages the City's operations. Furthermore, the Agency provides a financial benefit or imposes a financial burden on the primary government. The City Council and Board of Directors of the Independence Urban Renewal Agency are composed of the same individuals.

The Independence Urban Renewal Agency was formed to provide for rehabilitation of blighted and deteriorated areas within the City's designated urban renewal areas. Complete financial statements for the Agency may be obtained from the City's administrative offices, 555 Main Street, Independence, OR 97351.

#### **B.** Basic Financial Statements

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

#### Government-wide statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include all the financial activities of the City. Eliminations have been made to minimize the double-counting of internal activities. Interfund services provided and used are not eliminated in the process of consolidation.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. *Program revenues* include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs, and (b) grants and contributions that are restricted to meeting the operational

or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### Fund financial statements

These statements display information at the individual fund level. Each fund is considered separate accounting entity. Funds are classified and summarized as governmental or proprietary. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are consolidated into a single column in the financial section of the basic financial statements and are detailed in the supplemental information.

#### C. Basis of Presentation

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts. The various funds are reported by generic classification within the financial statements.

GAAP sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenditures/expenses of either fund category or the governmental and proprietary combined) for the determination of major funds. Non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

The City reports the following major governmental funds for 2020:

- The *General Fund* is the City's primary operating fund. It accounts for all the financial operations of the City except those required to be accounted for in another fund. Principal sources of revenues are property taxes, franchise fees, charges for services, licenses and permits, and state shared revenue.
- The *Transportation Fund* accounts for revenues from motor vehicle fuel taxes used for street maintenance and improvements.
- The *Transportation SDC Fund* accounts for system development charges designated for transportation projects.
- The *Urban Renewal Projects Fund* accounts for the acquisition and construction of facilities financed by the issuance of bonds.
- The Urban Renewal Debt Service Fund accounts for increment property taxes used to service
  debt incurred by the City of Independence Urban Renewal Agency for acquisition and
  construction of facilities.
- The *MINET Debt Fund* accounts for revenue from MINET for the servicing of MINET-related debt incurred by the City for MINET infrastructure and capital projects.

The City reports each of its three proprietary funds as major funds. These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs of providing the services to the general public on a continuing basis be financed primarily through user charges. These funds represent three segments of operations – Water, Sewer, and Storm Drain.

The City reports the following proprietary funds:

- Water Operations
- Sewer Operations
- Storm Drain Operations

#### D. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded with the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

The government-wide financial statements and the proprietary funds financial statements are reported using the *economic resources measurement focus* and the *full accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, long-term compensated absences are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period are considered susceptible to accrual as revenue of the current period. All other revenue items are considered measurable and available only when cash is received by the City.

Unavailable revenue arises in the Governmental Funds Balance Sheet when potential revenue does not meet both the measurable and available criteria for recognition in the current period. This unavailable revenue consists primarily of uncollected property taxes and assessments not deemed available to finance operations of the current period. In the government-wide Statement of Net Position, with a full accrual basis of accounting, revenue must be recognized as soon as it is earned regardless of its availability. Thus, the liability created on the Governmental Fund Balance Sheet for unavailable revenue is eliminated. Note that unavailable revenues also arise outside the scope of measurement focus and basis of accounting, such as when the City receives resources before it has a legal claim to them. For instance, when grant monies are received prior to the incurrence of qualifying expenditures.

Similar to how revenues are recorded, governmental funds only record those expenditures that affect current financial resources. Principal and interest on general long-term debt are recorded as fund liabilities only when due, or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. Vested compensated absences are recorded as

expenditures only to the extent that they are expected to be liquidated with expendable financial resources. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government must be recognized, thus, the expense and related accrued liability for long term portions of debt and compensated absences must be included.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund-based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principle operating revenues of the City's Water, Sewer, and Storm Drain Funds are charges to customers for sales and services. These funds also recognize fees intended to recover the cost of connecting new customers to the City's utility systems as non-operating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and overheads, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The proprietary financial statements have incorporated all applicable GASB pronouncements.

#### E. Cash and Cash Equivalents

For the purposes of the statement of cash flows the City considers all highly liquid investments with an original maturity of three months or less when purchased, to be cash equivalents.

Investments included in cash and cash equivalents are reported at fair value. The City invests in the State of Oregon Local Government Investment Pool, which is authorized by Oregon Revised Statutes. Interest earned from pooled investments is allocated based on a fund's portion of the total investment balance. The City maintains depository insurance under Federal depository insurance funds and state and financial institution collateral pools for its cash deposits and investments, except the Local Government Investment Pool, which is exempt from statutes requiring such insurance.

#### F. Receivables

Uncollected property taxes receivable collected within sixty days following year end are considered measurable and available and are recognized as revenues. All other uncollected property taxes receivable are offset by unavailable revenue and, accordingly, have not been recorded as revenue. Property taxes are assessed and become a lien against the property as of July 1 each year and are payable in three installments on November 15, February 15, and May 15 following the lien date. Taxes unpaid and outstanding on May 16 are considered delinquent.

Assessments receivable are recognized at the time property owners are assessed for property improvements. Assessments receivable expected to be collected within sixty days following year end

are considered measurable and available and are recognized as revenue. All other assessments receivable are offset by unavailable revenue and, accordingly, have not been recorded as revenue. Receivables for grants and state shared revenues, included in accounts receivable are recorded as revenues in governmental fund types as earned. Receivables of the proprietary fund types are recorded as revenues when earned, including services provided but not billed.

#### G. Interfund Loans Receivables/Payables

Short-term interfund loans are classified as "due to and due from other funds". Long-term interfund loans are classified as "interfund loan receivable" and "interfund loan payable".

# H. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, streetlights, etc.) are reported in the applicable governmental or business-type activities column in the governmental-wide financial statements and in the proprietary fund statements. Capital assets are charged to expenditures as purchased in the governmental fund statements and capitalized in the proprietary fund statements. Capital assets are recorded at historical cost or estimated historical cost if actual cost is not available. Donated capital assets, donated works of art and similar items are reported at acquisition value.

Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more, and having useful lives extending beyond a single reporting period. Additions or improvements and other capital outlays that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Interest costs incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. As of June 30, 2020, \$106,945 of interest costs have been capitalized in the Water Fund.

Depreciation on exhaustible assets is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position and is provided for on the straight-line basis over the following estimated useful lives:

Asset	Years
Buildings and improvements	40
Distribution systems	20-50
Infrastructure	40
Vehicles	5-10
Furniture and equipment	5-10
Intangibles	5

Monthly depreciation is taken in the year the assets are acquired or retired. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

#### I. Deferred Outflows/Inflows of Resource

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until then. The City has three items that qualify for reporting in this category. The deferred amounts relating to pensions and other postretirement benefits (OPEB) are deferred and recognized as outflows of resources in the period when the City's recognizes pension and OPEB expenses/expenditures. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded debt or the term of the new debt. Deferred outflows are included in the government-wide Statement of Net Position and the proprietary funds Statement of Net Position.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The City has several items that qualify for reporting in this category. Unavailable revenue from property taxes, receivables, and special assessments is reported in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that amount becomes available. The City also reports deferred amounts related to pensions and OPEB in the government-wide Statement of Net Position and the proprietary funds Statement of Net Position. These amounts are deferred and recognized as an inflow of resources in the period when the City's recognizes pension income.

#### J. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and additions to/deductions from OPERS fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# K. Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's two separate plans - the Implicit Rate Subsidy and Oregon Public Employees Retirement Systems (OPERS) - and additions to/deductions from Implicit Rate Subsidy and OPERS fiduciary net position have been determined on the same basis as they are reported by the Implicit Rate Subsidy and OPERS. For this purpose, the Implicit Rate Subsidy and OPERS recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

## L. Compensated Absences

Accumulated vested vacation pay is accrued as it is earned. For governmental funds, accumulated vested vacation pay is maintained separately and represents a reconciling item between the fund-level and government-wide presentations. No liability is recorded for non-vesting accumulating rights to receive sick pay benefits. Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the fund that will pay it. Funds liquidating accrued compensated absences include the General Fund, Water Fund, Sewer Fund and Storm Drain Fund.

#### M. Net Position

In the government-wide financial statements and proprietary funds financial statements, net position is reported in three categories: net investment in capital assets; restricted net position; and unrestricted net position. Net investment in capital assets represents capital assets less accumulated depreciation less outstanding principal of related debt. Net investment in capital assets does not include the unspent proceeds of capital debt. Restricted net position represents net position restricted by parties outside of the City (such as creditors, grantors, contributors, laws, and regulations of other governments) and includes unspent proceeds of bonds issued to acquire or construct capital assets. All other net position is considered unrestricted.

#### N. Fund Balance

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – non-spendable, restricted, committed, assigned and unassigned.

**Non-Spendable** – Includes amounts not immediately converted to cash, such as prepaid items and inventory.

**Restricted** – Includes amounts that are restricted by external creditors, grantors, or contributors, or restricted by enabling legislation.

Committed – Includes amounts that have been committed by resolution by the City Council which is the City's "highest level of decision-making authority." Committed amounts may not be used for any other purpose unless the City Council removes the constraint by similar council action. Commitments of fund balance must be made prior to the end of the fiscal year.

**Assigned** – Includes amounts assigned for specific purposes by council action who authorizes, by resolution, the City Manager or Finance Director to assign fund balance. Assigned fund balance is also established by the Council through adoption or amendment of the budget as intended for specific purpose.

**Unassigned** – This is the residual classification used for those balances not assigned to another category. In the event that other funds other than the General Fund include an unassigned fund balance, it would be a deficit.

#### O. Use of Restricted Resources

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed. When unrestricted resources (committed, assigned and unassigned) are available for use it is the City's policy to use committed resources first, then assigned, and then unassigned as they are needed.

# P. Accounting Estimates

The preparation of financial statements in conformity with GAAP requires that management make estimates and assumptions which affect the reporting amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimated.

# 2. Cash and Cash Equivalents

At June 30, 2020 investments included in cash and cash equivalents consist of the following:

	Weighted	
	Average	Fair
	Maturity (Years)	Value
Investments in the State Treasurer's Local		 
Government Investment Pool	0.00	\$ 7,080,469

#### A. Interest Rate Risk

The City does not have a formal investment policy that limits investments maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. Currently, the City maintains excess cash in the Local Government Investment Pool.

#### B. Credit Risk

State statutes authorize the City to invest in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, and the State Treasurer's Oregon Local Government Investment Pool, among others. The City has no investment policy that would further limit its investment choices. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations, but is not regulated by other laws, organizations or regulations. The reported value of the Pool is the same as the fair value of Pool shares. Investments are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). The State Treasurer's Oregon Local Government Investment Pool is not registered with the SEC as an investment company and is unrated.

The City's investment in the Local Government Investment Pool is considered unclassified as to credit risk because it is not evidenced by securities that exist in physical or book entry form.

#### C. Concentration of Credit Risk

All investments of the City shall be made in accordance with Oregon Revised Statutes: ORS 294.035 (Investment of surplus finds of political subdivisions; approved investments), ORS 294.040 (Restriction on investments under ORS 294.035), ORS 294.135 (Investment maturity dates), ORS 294.145 (Prohibited conduct for custodial officer), ORS 294.805 to 294.895 (Local Government Investment Pool). Any revisions or extensions of these sections of the ORS shall be assumed to be immediately enacted.

#### D. Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. The City does not have a deposit policy for custodial credit risk. The Federal Depository Insurance Corporation (FDIC) and National Credit Union Administration (NCUA) provides insurance for the City's deposits up to \$250,000 for the combined total of all deposit accounts at each financial institution. The remaining deposits are covered by the Public Funds Collateralization program (PFCP) of the State of Oregon in accordance with ORS 295. Depositories qualified under this program are required to pledge collateral against any public funds' deposits in excess of deposit insurance amounts. This provides additional protection for public funds in the event of a bank failure or loss. ORS 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable. ORS 295 creates a shared liability structure for participating depositories, better protecting public funds though still not guaranteeing that all funds are 100% protected. As of June 30, 2020, the book value of the City's deposits was \$1,269,601 and the bank balance was \$2,492,573. Approximately, \$2,013,078 City's bank balances were exposed to custodial credit risk as they were collateralized under PFCP.

#### 3. Property Taxes and Assessments Receivable

Property taxes receivable, which have been collected within sixty days subsequent to year end are considered measurable and available and are therefore recognized as revenue.

All other property taxes receivable are offset by deferred inflows and, accordingly, have not been recorded as revenue. Property taxes are levied as of July 1 of each fiscal year on values assessed as of that date. Property taxes attach as an enforceable lien on both real and personal property as of July 1 and are due and payable in three installments on November 15, February 15, and May 15. All property taxes are billed and collected by Polk County and remitted to the City.

Assessments receivable are amounts billed to property owners upon completion of the benefiting project. Uncollected taxes and assessments are deemed to be substantially collectible or recoverable through liens. Therefore, no allowance for uncollectible accounts has been established.

#### 4. Loans Receivable

The City makes loans for several purposes, including financing of system development charges, economic development loans to local businesses and has loaned MINET funds for infrastructure financing, which the City received from Oregon Economic and Community Development Special Public Works Fund.

# A. System Development Charges

The City offers financing of system development charges to customers. All loans carry an interest rate of 7% per annum over 10 years. Annual repayments are required.

## **B.** Economic Development Loans

The City operates a loan program through its Economic Development Loan Fund. Twenty-year loans are made to local businesses at below-market rates for the purpose of stimulating economic growth. The screening and approval process is contracted through the Mid-Willamette Valley Council of Governments. As of June 30, 2020, there were eight loans outstanding totaling \$167,566 with interest rates ranging between 3-5%. Monthly repayments are required.

# C. Special Assessment Loans

Special Assessment Loans are for public improvements made by the City that benefitted industrial properties in the project area of Hoffman and Ash Creek and financed by the Oregon Economic and Community Development Special Public Works Fund. The benefiting properties pay a corresponding share of the outstanding loan.

#### D. MINET

The City incurred debt for the purpose of providing MINET the necessary capital needed to provide internet services to the community. The City has recorded loans to MINET for debt service that the City has paid on their behalf.

As of June 30, 2020, the loan receivable balance from MINET is \$13,139,603. The City has estimated the collectability of the loan receivable and has recorded an allowance for doubtful accounts in the amount of \$5,954,603. The loan receivable is as follows:

	M	INET Debt			
	Se	Service Fund		ater Fund	 Total
Loan receivable balance	\$	9,885,000	\$	3,254,603	\$ 13,139,603
Allowance for doubtful accounts		(2,700,000)		(3,254,603)	 (5,954,603)
Loan balance	\$	7,185,000	\$	<u>-</u>	\$ 7,185,000

# 5. Capital Assets

Capital asset activity for the governmental activities for the year ended June 30, 2020 was as follows:

Primary Government	Beginning Balance	Additions	Deletions	Ending Balance
1 Timary Government	Dalance	Auditions	Detetions	 Dalance
Capital Assets, non-depreciable:				
Land	1,457,360	-	-	1,457,360
Work In Progress	4,583,366	635,641	-	5,219,007
Total capital assets, non-deprec	6,040,726	635,641		 6,676,367
Capital assets, depreciable:				
Intangibles	219,088	-	-	219,088
Buildings	15,458,893	-	-	15,458,893
Equipment	683,981	3,740	-	687,721
Vehicles	965,846	62,214	(59,474)	968,586
Infrastructure	18,690,025	8,893		18,698,918
Total capital assets, depreciable	36,017,833	74,847	(59,474)	 36,033,206
Total assets	42,058,559	710,488	(59,474)	42,709,573
Less accum depreciation for:				
Intangible Assets	(149,190)	(32,990)	-	(182,180)
Buildings	(4,282,185)	(379,121)	-	(4,661,306)
Equipment	(482,468)	(26,188)	-	(508,656)
Vehicles	(828,511)	(54,999)	59,474	(824,036)
Infrastructure	(11,234,009)	(273,327)		 (11,507,336)
Total accumulated depreciation	(16,976,363)	(766,625)	59,474	 (17,683,514)
Net depreciable capital assets	19,041,470	(691,778)		 18,349,692
Net capital assets	\$ 25,082,196	\$ (56,137)	\$ -	\$ 25,026,059
~				
Governmental activities:		Φ 404.167		
General government		\$ 404,165		
Roads and Highways		190,976		
Culture and recreation	•.•	171,484		
Total depreciation expense - governmental acti	vities	\$ 766,625		

Capital asset activity for the business-type activities for the year ended June 30, 2020 was as follows:

Business-type Activities	Beginning Balance	Additions	Deletions	Ending Balance	
Capital assets, non-depreciable:					
Land	\$ 201,804	\$ -	\$ -	\$ 201,804	
Intangibles	-	860,893	-	860,893	
Work in progress	705,005	4,690,812	(967,838)	4,427,979	
Total capital assets, non-depreciable	906,809	5,551,705	(967,838)	5,490,676	
Capital assets, depreciable:					
Buildings	1,245,809	=	=	1,245,809	
Distribution systems	18,651,853	244,025	-	18,895,878	
Equipment	1,336,368	25,560		1,361,928	
Total capital assets, depreciable	21,234,030	269,585		21,503,615	
Less accumulated depreciation for:	(200.460)	(20.792)		(411.250)	
Buildings	(380,468)	(30,782)	-	(411,250)	
Distribution systems	(9,284,956)	(338,462)	-	(9,623,418)	
Equipment	(10.650.510)	(50,994)		(1,045,080)	
Total accumulated depreciation	(10,659,510)	(420,238)		(11,079,748)	
Net depreciable capital assets	10,574,520	(150,653)		10,423,867	
Net capital assets	\$ 11,481,329	\$ 5,401,052	\$ (967,838)	\$ 15,914,543	
Business-type activities:					
Sewer		\$ 172,805			
Water		207,307			
Storm drain		40,126			
Total depreciation expense - business-type	activities	\$ 420,238			

# 6. Interfund Transfers, Loans, Receivables, Payables,

#### A. Interfund Transfers

Transfers are used to (1) move receipts from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted receipts collected in certain funds to finance various programs accounted for in other funds in accordance with budgetary authorizations.

	Transfers In	Transfer Out		
Major Governmental Funds:				
General Fund	\$ 3,512,302	\$ 931,000		
Urban Renewal Debt Service Fund	426,250	-		
Transportation Fund	153,750	388,342		
Transportation SDC Fund	-	14,294		
Total Major Governmental Funds	4,092,302	1,333,636		
Non-Major Governmental Funds:				
General Fund Equipment Vehicle Reserve Fund	50,000	-		
Building Repair/Replacement Reserve Fund	95,000	-		
Tourism & Events Fund	75,000	-		
Information Services Equipment Fund	107,500	-		
Special Assessments Fund	14,000	-		
Parks SDC Fund	-	90,000		
Parks Capital Reserve Fund	105,000	-		
Total Non-Major Governmental Funds	446,500	90,000		
Major Enterprise Funds:				
Water Fund	416,670	1,488,830		
Sewer Fund	922,000	1,409,315		
Storm Fund	-	284,256		
Sewer SDC Fund	-	933,890		
Water SDC Fund	-	327,428		
Storm SDC Fund	-	10,117		
Total Enterprise Funds	1,338,670	4,453,836		
Total All Funds	\$ 5,877,472	\$ 5,877,472		

# **B.** Interfund Loans Receivables and Payables

#### **Urban Renewal**

The City incurred debt on behalf of the Independence Urban Renewal Agency (URA) for construction of the Independence Civic Center and assisted in servicing the debt. The City does not expect to begin collecting from the Urban Renewal until 2023. The principal balance of this loan receivable is \$3,771,517. This loan receivable is reported in the General Fund.

In 2017, the Urban Renewal finalized a development & disposition agreement for the development of a hotel, apartments and townhomes at Independence Landing. As part of the agreement, the URA agreed to pay construction costs imposed by the City of Independence up to \$2,082,112. As a result, there has been created a loan receivable between the City and the URA. As of June 30, 2020, the balance of this loan is \$792,980. This loan receivable is reported in the General Fund, Transportation SDC Fund, Sewer SDC Fund, Water SDC Fund and Storm SDC Fund.

The total balance of loans receivable between the City and the URA is \$4,564,497 as follows: As of June 30, 2020

	ICC	Construction	Independen		
	and	Debt Service	Developme	Total	
General Fund	\$	3,771,517	\$	108,744	\$ 3,880,261
Street SDC Fund		-		564,270	564,270
Water SDC Fund		-		38,813	38,813
Sewer SDC Fund		-		58,316	58,316
Storm SDC Fund			-	22,837	22,837
Loan Balance	\$	3,771,517	\$	792,980	\$ 4,564,497

Interfund capital loans are to replenish cash balances in funds that have experienced fund balance shortfalls for operations or capital projects. Interfund capital loans are scheduled to be repaid over a five or ten-year period.

Interfund Capital Loans due over a 10 year period

From (Receivable)	To (Payable)	Balance	
Sewer Fund	Storm Drain Fund	\$	67,637
Water SDC	UR Projects		101,313
Sewer SDC	UR Projects		233,316
Economic Development	Transportation		22,500
Economic Development	Water Fund		37,500
Water Fund	Transportation		181,250
Water Fund	Storm Drain Fund		62,500
Economic Development	UR Projects		525,000
General Fund	Transportation		25,000
General Fund	Tourism & Events		12,500
Water Fund	Parks SDC		100,000
Sewer Fund	UR Projects		300,000
General Fund	UR Projects		3,880,261
Transportation SDC	UR Projects		564,270
Storm SDC	UR Projects		22,837
		\$	6,135,884

# C. Interfund Receivables and Payables

Interfund balances which represent unsettled overdrafts of pooled cash as of June 30, 2020, are as follows:

	<u>Due To Other Funds</u>		
Tourism & Events Fund	\$ 53,485		
Urban Renewal Projects Fund	918,198		
General Fund		\$ 971,683	

# **D.** Franchise Fees Payables

The Proprietary funds paid franchise fees to the General Fund for fiscal year ended June 30, 2020 as follows:

Water Fund	\$ 168,628
Sewer Fund	153,788
Storm Drain Fund	 43,972
Total	\$ 366,388

# 7. Long Term Debt

During the year ended June 30, 2020, governmental long-term liability activity was as follows:

Governmental Activities		eginning salances	Additions	1	Deletions		Ending Balances		Due in One Year	
Bonds	-								-	
2010 Full Faith & Credit Series A & B										
(MINET)	\$	770,000	\$ -	\$	770,000	\$	*:	\$	7:-	
2010 Civic Center Bond		350,000	-		350,000		-		-	
2013 GO Refunding Bond		4,170,000	-		235,000		3,935,000		240,000	
Bond Premium		19,895	-		1,523		18,372		-	
2015 FF&C MINET Bond		3,290,000	-		210,000		3,080,000		210,000	
2016A FF&C Refunding Obligation		7,980,000	-		35,000		7,945,000		35,000	
Bond Premium		463,472	-		23,174		440,298		-	
2017B FF&C MINET Bond		4,570,000	72		4,570,000		6 2		7727	
2017C FF&C MINET Bond		2,095,000			70,000		2,025,000		270,000	
2017A FF&C Refunding Obligation		4,035,000	-		-		4,035,000		360,000	
Bond Premium		345,789	-		17,289		328,500		(2)	
2020 FF&C MINET Refunding Obligation		-	4,780,000		-		4,780,000		-	
Bond Premium		-	516,881	_	25,844		491,037	-	18	
Total Bonds		28,089,156	5,296,881	_	6,307,830	2	7,078,207		1,115,000	
Notes Payable										
SPWF Loan - Hoffman		120,012	-		21,941		98,071		23,038	
2020 Chase Bank (Museum)		-	650,000				650,000		48,791	
IFA Loan	-	2,726,173		_			2,726,173			
Total Notes Payable		2,846,185	650,000	_	21,941		3,474,244	_	71,829	
Capital Leases										
Capital Lease Payable		9,614	(184)	_	9,430			_	-	
Total Bonds, Notes, and Leases		30,944,955	5,946,697	_	6,339,201	3	0,552,451	0.	1,186,829	
Compensated Absences		258,775	220,348	_	207,137		271,986	_	181,324	
Total Governmental Activities	\$	31,203,730	\$ 6,167,045	\$	6,546,338	\$ 3	0,824,437	\$	1,368,153	

# A. Governmental Bonds and Notes Payable

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for general governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. All of the General obligation bonds of governmental activities are insured by Assured Guaranty Municipal Corp in the event that the City is unable to make payment. General obligation bonds outstanding as of June 30, 2020 are as follows:

Governmental Activities	
During the 2010-2011 fiscal year, the City issued bonds in the amount of \$7,995,000 to assist refinancing by MINET. Interest rate ranges from 2.00% to 5.00%. The bond principal is payable annually and interest is payable semi-annually. The bonds were refunded in June 2020.	\$ 0
In April 2010, the City issued \$13,410,000 full faith and credit obligation bonds. Proceeds were used for the construction and to equip a new City Hall (Civic Center). Interest rates range from 3.00% to 5.00%. The bonds were refunded in 2016 and 2017, with the remaining unrefunded bonds maturing in June 2020.	0
In July 2013, the City issued \$3,468,000 of general obligation bonds at rates varying from 2% and 4.375% to retire other debt of the City. Interest is payable semiannually on December 15 and June 15 of each year. The bonds mature in 2033.	3,935,000
In May of 2015, the City issued \$4,145,000 of full faith and credit obligation bonds at rate interest rates varying from 0.65% to 4.05% to retire a portion of the 2010 MINET bonds. Interest is payable semiannually on December 1 and June 1 of each year. The bonds mature in 2032.	3,080,000
In April of 2016, the City issued \$8,070,000 of full faith and credit obligation refunding bonds to retire existing debt of the City. Interest rates range from 3.00% to 4.00%. The bond principal is payable annually and interest is payable semi-annually. The bonds mature in 2040	7,945,000
In December of 2017, the City issued two series of full faith and credit obligations in the amounts of \$4,570,000 and 2,160,000 to retire existing debt of MINET owed by the City. Interest rates range from 2.20% to 3.35%. The bond principal is payable annually and interest is payable semi-annually. The bonds mature in 2040 and 2027, respectively. In June 2020, the City refunded the 2017B series bonds, retiring the \$4,570,000 portion.	2,025,000
In December 2017, the City issued \$4,035,000 of full faith and credit obligation refunding bonds to retire existing debt of the City. Interest rates range from 3.00% to 4.00%. The bond principal is payable annually and interest is payable semi-annually. The bonds mature in 2030.	4,035,000

In June 2020, the City issued full faith and credit obligations to retire existing debt of MINET owed by the City. Interest rates range from 2.0% to 3.0%. Bond principal is paid annually, and interest is paid semi-annually. The bonds mature in June 2040.

4,780,000

Total bonds <u>\$ 25,800,000</u>

Annual debt service requirements to maturity for bonds payable are as follows:

	2020 FF&			
Fiscal	Refu	nding	2013 GO Ref	funding Bonds
Year	Principal	Interest	Principal	Interest
2021	\$ -	\$ 138,675	\$ 240,000	\$ 157,869
2022	-	138,675	245,000	150,669
2023	-	138,675	250,000	143,319
2024	-	138,675	265,000	133,319
2025	-	138,675	275,000	122,719
2026-30	995,000	666,374	1,565,000	437,182
2031-35	1,820,000	504,075	1,095,000	96,688
2036-40	1,965,000	194,463	-	-
2041-45				
	\$4,780,000	\$ 2,058,287	\$ 3,935,000	\$ 1,241,765

Fiscal	2015 FF&C N	MINET Bond	2017C FF&C MINET Bond			
Year	Principal	Interest	Principal	Interest		
2021	\$ 210,000	\$ 105,768	\$ 270,000	\$ 61,180		
2022	220,000	100,225	280,000	54,160		
2023	225,000	93,993	285,000	46,320		
2024	235,000	87,088	295,000	38,055		
2025	240,000	79,485	305,000	29,058		
2026-30	1,335,000	259,029	590,000	28,663		
2031-35	615,000	25,211	-	-		
2036-40	-	-	-	-		
2041-45						
	\$ 3,080,000	\$ 750,799	\$ 2,025,000	\$ 257,436		

Fiscal	2016A EE&C I	Refunding Bond	2017A FF& C R	ofunding Dand	Total Don	ds Payable		
Year	Principal	Interest	Principal	Interest	Principal	Interest		
2021	*	\$ 302,206	\$ 360,000	\$ 150,250	\$ 1,115,000	\$ 915,948		
2022	35,000	300,806	370,000	139,450	1,150,000	883,985		
2023	35,000	299,406	385,000	128,350	1,180,000	850,063		
2024	40,000	298,006	400,000	116,800	1,235,000	811,943		
2025	40,000	296,406	415,000	100,800	1,275,000	767,143		
2026-30	435,000	1,457,430	2,105,000	241,600	7,025,000	3,090,278		
2031-35	3,310,000	1,132,230	-	-	6,840,000	1,758,204		
2036-40	4,015,000	429,586	-	-	5,980,000	624,049		
2041-45								
	\$ 7,945,000	\$ 4,516,076	\$ 4,035,000	\$ 877,250	\$ 25,800,000	\$ 9,701,613		
The City is obligated to the State of Oregon Economic Development Department to repay a Special Public Works Fund (SPWF) loan, dated January 23, 2002. The loan, in the original amount of \$892,775 ("Hoffman"), was used to finance street and industrial park improvements. Assessments levied against each of the benefitting properties are pledged for repayment of the loan. In an event of default, outstanding amounts become immediately due. The loan carries interest rates of 5.00%.  \$98,071								
Infrastructu The City w annum. Th	In December 2016, the City entered into an agreement with the Business Oregon Infrastructure Finance Authority to award the City a total award of \$3,250,000. The City will repay this amount at the end of the project with 2.83% interest per annum. The loan will be drawn down first. The City has pledged incremental property tax revenues for payment of the loan. In the event of default, outstanding							

\$ 3,474,244

2,726,173

Total notes payable

Annual debt service requirements to maturity for notes payable are as follows:

Fiscal	SPWF Loan- Hoffman			2020 Chase Bank (Museum)			(useum)	
Year	P	rincipal	I1	Interest		rincipal	Interest	
2021	\$	23,038	\$	4,904	\$	48,791	\$	12,700
2022		24,190		3,752		61,558		11,580
2023		25,400		2,542		62,808		10,317
2024		25,443		1,272		64,083		9,029
2025		-		-		65,384		7,715
2026-30		-		-		347,376		29,453
2031-35		-		-		-		-
2036-40		-		-		-		-
2041-45								
	\$	98,071	\$	12,470	\$	650,000	\$	80,794

The City has an unused line of credit for government activities related to the Business Oregon Infrastructure Finance Authority agreement above in the amount of \$523,827.

During the year ended June 30, 202020, business-type long-term liability activity was as follows:

<b>Business Activities</b>	Beginning Balances	Additions	Deletions	Ending Balances	Due in One Year	
Revenue Bonds						
2013 Sewer Bond	\$ 2,210,000	\$ -	\$ 105,000	\$ 2,105,000	\$ 80,000	
Bond Discount	(12,085)	-	(576)	(11,509)	-	
2016A Full Faith & Credit Water Bond	1,185,000	-	55,000	1,130,000	55,000	
Bond Premium	54,636		3,214	51,422		
Total Bonds	3,437,551		162,638	3,274,913	135,000	
Notes Payable						
CWSRF Loan	457,915	2,968,390	-	3,426,305	-	
Direct Borrowing						
2018 Chase Bank Loan	800,000		70,106	729,894	72,140	
Total Notes Payable	1,257,915	2,968,390	70,106	4,156,199	72,140	
Capital Leases	14,420	(275)	14,145			
Total Bonds, Notes and Leases	4,709,886	2,968,115	246,889	7,431,112	207,140	
Compensated Absences	34,943	44,799	35,505	44,237	29,491	
<b>Total Business Activities</b>	\$ 4,744,829	\$ 3,012,914	\$ 282,394	\$ 7,475,349	\$ 236,631	

# B. Business-type Bonds and Notes Payable

In 2013, the City issued \$2,900,000 in sewer system revenue bonds, series 2013, to refund the City's loan with the State of Oregon Department of Environmental Quality (DEQ loan) and its sewer revenue bond, series 2000, issued to the US Department of Agriculture Rural Utilities Service, and to pay costs of issuance of the bonds. The City pledged income derived from net revenue of the City's sewer systems to pay debt service. Interest of the bonds is payable semiannually in June and December of each year. Interest rate is 3% and bond maturity is in 2040.

\$2,105,000

In October 2016, the City issued \$1,335,000 in full faith and credit bonds, series 2016, to finance capital improvements to the City's water system, and to pay the costs of issuance of the bonds. The City has pledged the full faith and credit of the City for payment of the bonds. Interest of the bonds is payable semiannually in June and December of each year, commencing December 15, 2016. The average interest rate is 3.013% and bond maturity is in 2036.

1,130,000

Total bonds payable

\$ 3,235,000

The business-type bonds are insured by Assured Guaranty Municipal Corp in the event that the City is unable to make payment.

Annual debt service requirements to maturity for bonds payable are as follows:

Fiscal	201	3 Sewer Re	even	ue Bonds	2	2016A Water Bonds			Total Bonds Payable			
Year	F	Principal	]	Interest	P	rincipal	I	nterest	P	rincipal	I	nterest
2021	\$	80,000	\$	67,550	\$	55,000	\$	34,550	\$	135,000	\$	102,100
2022		80,000		65,150		55,000		32,900		135,000		98,050
2023		85,000		62,750		60,000		31,250		145,000		94,000
2024		85,000		60,200		60,000		29,450		145,000		89,650
2025		90,000		57,650		65,000		27,650		155,000		85,300
2026-30		480,000		246,700		345,000		105,300		825,000		352,000
2031-35		560,000		169,625		405,000		49,950		965,000		219,575
2036-40		645,000		69,125		85,000		2,550		730,000		71,675
2041-45		_		_								_
	\$	2,105,000	\$	798,750	\$1	,130,000	\$	313,600	\$ 3	3,235,000	\$ 1	1,112,350

In November 2017, the City entered into a Clean Water State Revolving Fund Loan (CWSRF) agreement with the State of Oregon Department of Environmental Quality (DEQ) to award the City a total of \$5,966,930. The City will repay this amount at the end of the project with 1.42% interest per annum. The City pledged income derived from net revenue of the City's sewer systems to pay debt service.

In the event of default, outstanding amounts become immediately due. The loan will be drawn down first. At year-end the City had drawn down:

\$3,426,305

#### **Direct Borrowings**

In May 2019, the City entered into a loan agreement for \$800,000 with Chase Bank to finance the purchase of senior water rights on the Willamette River. The note payable is secured by the City's full faith and credit and taxing power, but shall not entitle the lender to lien on or pledge of, specific properties or revenue of the City. The interest rate on the 2.9%, payable semiannually in May and November, Commencing November 1, 2019. The loan maturity is in May 2029.

729,894

Total notes payable

\$4,156,199

The City has an unused line of credit for business-type activities related to the Clean Water State Revolving Fund Loan agreement above in the amount of \$5,989,825.

Annual debt service requirements to maturity for notes payable are as follows:

20	2018 Chase Bank Loan					
P	rincipal	Interest				
\$	72,140	\$	21,167			
	74,232		19,075			
	76,384		16,922			
	78,599		14,707			
	428,539		37,994			
\$	729,894	\$	109,865			

#### 8. Net Position

The government-wide statement of net position reports \$13,286,937 of restricted net position of which \$3,149,398 is restricted by enabling legislation.

#### 9. Deficit Fund Balances

The following funds had deficit fund balances at June 30, 2020. These deficits will be financed through future revenues.

<u>Fund</u>	<u>Amount</u>
Tourism and Events Fund	(\$62,122)
Urban Renewal Projects Fund	(\$5,141,144)

#### 10. Tax Abatements

Polk County negotiates property tax abatement agreements on an individual basis. For the fiscal year ended June 30, 2020, the County had agreements which reduced property taxes levied on 7 properties for certified historic properties and for enterprise zone properties.

Property taxes for certified historic properties are abated for 10 consecutive years on the assessed value of qualifying improvements to the property pursuant to ORS 358.475-.545. The taxpayer is required to make qualified improvement to the property within the first five years in an amount of at least ten percent of the historic property's real market value at the time of program qualification. The County has not made any commitments as part of these agreements other than to reduce taxes. State law provides for the recapture of taxes abated, in addition to interest and penalties, if the property is disqualified during the term of the agreement.

Enterprise zones are property areas designated by the Oregon Business Development Department and determined on a case-by-case basis based on requirements under ORS 285C.090 which includes criteria for zone resident household income and unemployment rates. Qualifying enterprise zone businesses are exempted from paying property taxes on qualifying new construction and equipment for 3 - 5 years. The County has not made any commitments as part of these agreements other than to reduce taxes. State law provides for the recapture of taxes abated if the business ceases to meet the requirements of the program.

The County is not subject to any tax abatement agreements entered into by other governmental entities. The County has chosen to disclose information about its tax abatement agreements in total by abatement program type.

Property taxes abated by Polk County for the year ended June 30, 2020, listed by abatement program are as follows:

Abatement Program	Percentage of Taxes Abated	Total Property Taxes Abated		ounty Share es Abated
Historic Property Enterprise Zone	29%-51% 100%	\$	6,846 9,399	\$ 2,322 3,183
Total Abatement		\$	16,245	\$ 5,505

#### 11. Post Employment Benefits Other than Pensions

The other postemployment benefits (OPEB) for the City combines two separate plans. The City provides an implicit rate subsidy for retiree health insurance premiums, and a contribution to the State of Oregon's PERS cost-sharing multiple-employer defined health insurance benefit plan.

#### **Financial Statement Presentation**

The City's two OPEB plans are presented in the aggregate on the Statement of Net Position. The amounts on the financial statements relate to the plans as follows:

	Implicit Rate Subsidy	PERS RHIA Plan	Total OPEB on Financials	
Net OPEB Asset	\$ -	\$ 56,338	\$ 56,338	
Deferred Outflows of Resources				
Difference in Expected and Actual				
Experience	10,010	-	10,010	
Deferred Outflows of Resources	- ,			
Change in Assumptions	8,356	-	8,356	
Change in Proportionate Share	-	-	-	
Contributions After MD	9,256	2,158	11,414	
Total OPEB Liability	(259,843)	-	(259,843)	
Deferred Inflows of Resources				
Difference in Expected and Actual				
Experience	-	(7,429)	(7,429)	
Difference in Earnings	-	(3,477)	(3,477)	
Change in Assumptions	(33,311)	(58)	(33,369)	
Change in Proportionate Share	-	(846)	(846)	
OPEB Expense/(Income)*	24,003	(7,776)	16,227	

<sup>\*</sup>Included in program expenses on Statement of Activities

#### **Implicit Rate Subsidy**

#### **Plan Description**

The City's single-employer defined benefit postemployment healthcare plan is administered by CityCounty Insurance Services (CIS). Benefit provisions are established through negotiations between the City and representatives of collective bargaining units or through resolutions passed by City Council. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

The City's postemployment healthcare plan administrator issues a publicly available financial report that includes financial statements and required supplementary information for CIS. This report may be obtained through their website at: <a href="https://www.cisoregon.org/About/TrustDocs">https://www.cisoregon.org/About/TrustDocs</a>.

#### **Benefits Provided**

The plan provides eligible retirees and their dependents under age 65 the same health care coverage at the same premium rates as offered to active employees. The retiree is responsible for the premiums. As of the valuation date of July 1, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries receiving benefits	2
Active employees	36
	38

# OPEB Plan Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The City's total OPEB liability of \$259,843 was measured as of June 30, 2019 and was determined by an actuarial valuation as of July 1, 2018.

For the fiscal year ended June 30, 2020, the City recognized OPEB expense from this plan of \$24,003.

At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

Fiscal Year Ending June 30, 2020	Deferre	d Inflows of	<b>Deferred Outflows of</b>		
	R	esources	Resources		
Difference between expected and actual experience	\$	-	\$	10,010	
Changes of assumptions or inputs		(33,311)		8,356	
Benefits Payment		-		9,256	
Total as of June 30, 2020	\$	(33,311)	\$	27,622	

Deferred outflows of resources related to OPEB of \$9,256 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	<u></u>	
2021	\$	(2,276)
2022		(2,276)
2023		(2,276)
2024		(2,276)
2025		(2,276)
Thereafter		(3,565)
Total	\$	(14,945)

# **Actuarial Assumptions and Other Inputs**

The total OPEB liability in the July 1, 2019 valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method Entry Age Normal

**Actuarial Assumptions:** 

Inflation Rate 2.50 percent Discount Rate 3.50 percent

Projected Salary Increases 3.50 percent overall payroll growth

Retiree Healthcare Participation 40% of eligible employees 60% of male members

and 35% of female members will elect spouse

coverage.

Mortality Health retirees and beneficiaries: RP-2014

healthy annuitant, sex distinct mortality tables blended 50/50 blue collar and white collar, set back one year for males. Mortality is projected on a generational basis using the Unisex Social

Security Data scale.

Healthcare cost trend rate:

Medical and vision: 7.00 percent per year

decreasing to 4.75 percent.

Dental: 4.50 percent per year

# **Changes in the Total OPEB Liability**

Changes in assumptions is the result of the change in the discount rate from 3.87% to 3.50%.

_	 tal OPEB iability
Balance as of June 30, 2019	\$ 240,572
Changes for the year:	
Service cost	16,637
Interest on Total OPEB Liability	9,642
Effect of assumptions changes or inputs	9,285
Effect of economic demographic gains or losses	-
Benefit payments	(16,293)
Balance as of June 30, 2020	\$ 259,843

# Sensitivity of the Total OPEB Liability

The following presents the City's OPEB liability, as well as what the liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.50 percent) or 1-percentage-point higher (4.50 percent) than the current discount rate. A similar sensitivity analysis is then presented for changes in the healthcare trend assumption.

<b>D</b>		/= === //		ent Discount		
Discount Rate:	_1% Dec	crease (2.50%)	Ra	te (3.50%)	1% Inc	rease (4.50%)
Total OPEB Liability	\$	285,777	\$	259,843	\$	236,321
W. H. G. (T. 1	40/	_		nt Health Care	40.0	
Healthcare Cost Trend:	1%	<b>Decrease</b>	Tr	end Rates	1%	Increase
Total OPEB Liability	\$	226,930	\$	259,843	\$	299,836

# **PERS Retirement Health Insurance Account**

#### **Plan Description**

The City contributes to the PERS Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by PERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums for eligible retirees. ORS 238.420 established this trust fund. The Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. The plan is closed to new entrants hired after August 29, 2003. PERS issues publicly available financial statements and required supplementary information.

That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700, or online at https://www.oregon.gov/pers/Documents/Financials/CAFR/2019-CAFR.pdf.

#### **Benefits Provided**

Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost, the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

#### **Contributions**

PERS funding policy provides for employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2017 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2019. The City's contribution rates for the period were 0.50% for Tier One/Tier Two members, and 0.43% for OPSRP members. The City's total for the year ended June 30, 2020 contributions was \$2,158.

# OPEB Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2020, the City reported an asset of \$56,338 for its proportionate share of the OPERS net OPEB asset. The net OPEB asset was measured as of June 30, 2019, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2017 rolled forward to June 30, 2019. The City's proportion of the net OPEB asset was based on the City's contributions to the RHIA program during the measurement period relative to contributions from all participating employers. At June 30, 2019, the City's proportionate share was 0.029%, which is an increase from its proportion of 0.028% as of June 30, 2018.

For the year ended June 30, 2020, the City recognized OPEB income from this plan of \$7,776. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	Outflows of sources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ -	\$	7,429	
Changes of assumptions	-		58	
Net difference between projected and actual earnings				
on investments	-		3,477	
Changes in proportionate share	 		846	
Total (prior to post-MD contributions)	-		11,810	
Contributions subsequent to the MD	 2,158	-	-	
Total	\$ 2,158	\$	11,810	

Deferred outflows of resources related to OPEB of \$2,158 resulting from the City's contributions subsequent to the measurement date will be recognized as an increase in the net OPEB asset in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2021	\$ (6,072)
2022	(5,419)
2023	(680)
2024	361
2025	 _
Total	\$ (11,810)

## **Actuarial Methods and Assumptions**

The total OPEB asset in the December 31, 2017 actuarial valuation was determined using the actuarial methods and assumptions are the same as listed below in Note 12 – Pension Plan Actuarial Assumptions.

## **Long-Term Expected Rate of Return**

Are the same as listed below in Note 12 – Pension Plan Long-term Expected Rate of Return.

## **Discount Rate**

The discount rate used to measure the total OPEB liability was 7.20% for the RHIA Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the RHIA plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the RHIA Plan was applied to all periods of projected benefit payments to determine the total OPEB liability.

# Sensitivity of the City's proportionate share of the net OPEB liability (asset) to changes in the discount rate

The following presents the City's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 7.20%, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

	Current Discount								
Discount Rate:	1% Dec	rease (6.20%)	Rat	te (7.20%)	1% Increase (8.20%)				
Total OPEB Asset	\$	(43,677)	\$	(56,338)	\$	(67,127)			

## **OPEB Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

## **Changes in Plan Provisions During the Measurement Period**

There were no changes during the June 30, 2019 measurement period that require disclosure.

## **Changes in Plan Provisions Subsequent to Measurement Date**

There were no changes subsequent to the June 30, 2019 measurement period that require disclosure.

## 12. Pension Plan

## **Plan Description**

Employees of the City are provided with pensions through the Oregon Public Employees Retirement System (OPERS) a cost-sharing multiple-employer defined benefit pension plan, the Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and

manage the system. All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003. OPERS issues a publicly available Comprehensive Annual Financial Report and Actuarial Valuation that can be obtained at http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx.

## A. Benefits provided

## 1. Tier One/Tier Two Retirement Benefit ORS Chapter 238

## **Pension Benefits**

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied

by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police). General service employees may retire after reaching age 55. Police members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

## **Death Benefits**

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

## **Disability Benefits**

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for

disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police members) when determining the monthly benefit.

## **Benefit Changes**

After Retirement Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living (COLA) changes. The COLA is capped at 2.0 percent.

## 2. OPSRP/Defined Benefit Pension Program (OPSRP DB)

## **Pension Benefits**

The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

## **Death Benefits**

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

## **Disability Benefits**

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

## **Benefit Changes After Retirement**

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and \$750 plus 0.15 percent on annual

benefits above \$60,000.

## 3. OPSRP Individual Account Program (OPSRP IAP)

## **Pension Benefits**

The Individual Account Program (IAP) is a defined contribution pension plan. An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated

life span option. Each distribution option has a \$200 minimum distribution limit.

## **Death Benefits**

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

## Recordkeeping

OPERS contracts with VOYA Financial to maintain IAP participant records.

## **B.** Contributions

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2017 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2018. Employer contributions for the year ended June 30, 2020 were \$702,449, excluding amounts to fund employer specific liabilities. The rates in effect for the fiscal year ended June 30, 2020 were 24.83 percent for Tier One/Tier Two General Service Member, 24.83 percent for Tier One/Tier Two Police, 16.15 percent for OPSRP Pension Program General Service Members, 20.78 percent for OPSRP Pension Program Police Members.

# C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the City reported a liability of \$5,770,142 for its proportionate share of the net pension asset. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017 rolled forward to June 30, 2019. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2019, the

City's proportion was 0.0333 percent, which was increased from its proportion of 0.0308 measured as of June 30, 2018.

For the year ended June 30, 2020, the City's recognized pension expense (income) of \$851,181. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Differences between expected and actual					
experience	\$	318,206	\$	-	
Changes of assumptions		782,786		-	
Net difference between projected and actual					
earnings on investments		-		163,578	
Changes in proportion		288,327		20,026	
Differences between employer contributions and					
proportionate share of contributions		28,938		61,642	
Total (prior to post-MD contributions)		1,418,257		245,246	
Contributions subsequent to the MD		702,449			
Total	\$	2,120,706	\$	245,246	

\$702,449 reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2021	\$ 603,506
2022	101,982
2023	227,821
2024	202,355
2025	37,347
Total	\$ 1,173,011

## D. Actuarial assumptions

The employer contribution rates effective July 1, 2019 through June 30, 2021 were set using the entry age normal method.

For the ORS 238 Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), and (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the ORS 238A OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the

estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an actuarially determined amount for funding a disability benefit component, and (3) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2017
Measurement Date	June 30, 2019
Experience Study Report	2016, published July 26, 2017
Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions:	
Inflation Rate	2.50 percent
Long-Term Expected Rate of Return	7.20 percent
Discount Rate	7.20 percent
Projected Salary Increases	3.50 percent overall payroll growth
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and grade COLA
	(1.25%/0.15%) in accordance with <i>Moro</i>
	decision, blend based on service.
Mortality	Health retirees and beneficiaries: RP-2014 healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.  Active Members: RP-2014 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.
	<b>Disabled retirees:</b> RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2016 Experience Study which reviewed experience for the four-year period ending on December 31, 2016.

## E. Long-term expected rate of return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2017 the PERS Board reviewed long-term assumptions developed by both Milliman's capital

market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

1 200 41	สเเบม	
Low Range	High Range	Target
15.0%	25.0%	20.0%
32.5%	42.5%	37.5%
9.5%	15.5%	12.5%
14.0%	21.0%	17.5%
0.0%	12.5%	12.5%
0.0%	3.0%	0.0%
		100.0%
	15.0% 32.5% 9.5% 14.0% 0.0%	15.0%     25.0%       32.5%     42.5%       9.5%     15.5%       14.0%     21.0%       0.0%     12.5%

Asset Class	Target Allocation	Compounded Annual Return (Geometric)
		,
Core Fixed Income	8.00%	3.49%
Short-Term Bonds	8.00%	3.38%
Bank/Leveraged Loans	3.00%	5.09%
High Yield Bonds	1.00%	6.45%
Large/Mid Cap US Equities	15.75%	6.30%
Small Cap US Equities	1.30%	6.69%
Micro Cap US Equities	1.30%	6.80%
Developed Foreign Equities	13.13%	6.71%
Emerging Foreign Equities	4.12%	7.45%
Non-US Small Cap Equities	1.88%	7.01%
Private Equities	17.50%	7.82%
Real Estate (Property)	10.00%	5.51%
Real Estate (REITS)	2.50%	6.37%
Hedge Fund of Funds - Diversified	2.50%	4.09%
Hedge Fund - Event-Driven	0.63%	5.86%
Timber	1.88%	5.62%
Farmland	1.88%	6.15%
Infrastructure	3.75%	6.60%
Commodities	1.88%	3.84%
Total	100.00%	
Assumed Inflation - Mean		2.50%

## **Depletion Date Projection**

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The

long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for PERS:

- PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

## **Discount Rate**

The discount rate used to measure the total pension liability was 7.20 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

# F. Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.20 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	1% De	1% Decrease (6.20%)		nt Rate (7.20%)	1% Increase (8.20%)		
City's proportionate share of the							
net pension liability (asset)	\$	9,240,371	\$	5,770,142	\$	2,866,039	

## G. Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

## H. Changes in Plan Provisions During to Measurement Period

There were no changes during the June 30, 2019 measurement period that require disclosure.

## I. Changes in Plan Provisions Subsequent to Measurement Date

On June 11, 2019, Senate Bill 1049 was enacted by the People of the State of Oregon. The elements of the bill include a variety of policy and program changes which will affect the City's pension plan. Most prominent are a onetime 22-year re-amortization of the unamortized actuarial liability for Tier 1 and Tier 2 employees and contribution rate adjustments. In August 2019, a petition was filed with the Oregon Supreme Court challenging the constitutionality of certain portions of SB 1049. The City cannot predict whether the petitioners will be successful in whole or in part nor what the impact of a successful challenge may be. Further, the City cannot predict whether SB 1049 will be subject to additional legal challenges that could affect some or all of its provisions.

## 13. Risk Management

The City is exposed to various risks of loss related to errors and omissions; automobile; damage to or destruction of assets; bodily injury; and worker's compensation for which the City carries commercial insurance. There has been no significant reduction in insurance coverage from the prior year and settled claims have not reached the level of commercial coverage in any of the past three fiscal years.

## 14. Contingencies and Commitments

Management of the City believes that total amount of liability, if any, which may arise from claims and lawsuits pending against the City beyond that, which is covered by insurance, would not have a material effect on the City's financial condition.

Federal and state grants are subject to audit by the grantor agencies and any adjustments may become a liability of the appropriate fund. Management believes that adjustments, if any, will not materially affect the City's financial position.

## 15. Concentration of Credit Risk

The City is exposed to risk of loss through loans made to MINET, an intergovernmental entity formed by the cities of Monmouth and Independence, Oregon to own and operate a fiber-optic internet video and telephone network in the cities. The City has incurred a concentration of credit risk for capital loans made to MINET. Terms of the debt are described in the Long-Term Debt footnote. Audited annual financial statements of MINET may be obtained by writing to MINET, 405 N. Hogan Road, Monmouth, OR 97361, or by calling (503) 837-0700.

The total amount loaned to MINET as of June 30, 2020, is shown below:

MINET Loan	Purpose	Amount		Interest rate	Repayment Terms
2017 Full Faith & Credit	Capital/Infrastructure	\$	2,025,000	0.85% -5.84%	22 years
2015 Full Faith & Credit	Capital/Infrastructure	\$	3,080,000	0.65%- 4.05%	16 years
2020 Full Faith & Credit	Capital/Infrastructure	\$	4,780,000	2% -3%	20 years
Advances to MINET	Cover prior year shortfall	\$	3,254,603	2.19%-5.84%	Various

## Summarized financial data for MINET is as follows:

	2020	2019		
ASSETS	_			
Current assets	\$ 1,050,352	\$	1,037,901	
Capital assets (net of depreciation)	 13,333,984		13,371,085	
Total Assets	14,384,336		14,408,986	
DEFERRED OUTFLOWS OF RESOURCES				
Deferred charge for debt refunding	 375,944		959,783	
LIABILITIES				
Current liabilities	2,043,918		2,192,736	
Long-term liabilities	28,792,778		29,180,619	
Total Liabilities	30,836,696		31,373,355	
NET POSITION				
Net investment in capital assets	(8,712,088)		(3,673,604)	
Unrestricted	(7,364,328)		(12,330,982)	
Total Net Position	\$ (16,076,416)	\$	(16,004,586)	

## 16. New Accounting Pronouncement

The Governmental Accounting Standards Board (GASB) has issued Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance. The guidance postpones by one year the effective dates of certain provisions in the following pronouncements: Statement No. 83, Certain Asset Retirement Obligations, Statement No. 84, Fiduciary Activities, Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, Statement No. 90, Majority Equity Interests, Statement No. 91 Conduit Debt Obligations, Statement No. 92, Omnibus 2020, Statement No. 93, Replacement of Interbank Offered Rates, Implementation Guide No. 2017-3, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (and Certain Issues Related to OPEB Plan Reporting), Implementation Guide No. 2018-1, Implementation Guidance Update–2018, Implementation Guide No. 2019-1, Implementation Guidance Update–2019, and Implementation Guide No. 2019-2, Fiduciary Activities. The Statement is intended to provide relief to governments

and other stakeholders in light of the COVID-19 pandemic. The City implemented Statement 95 for the year ending June 30, 2020.

## 17. Subsequent Events

During March 2020, a global pandemic was declared by the World Health Organization related to the rapidly growing outbreak of a novel strain of coronavirus (COVID-19). The pandemic has significantly impacted the economic conditions in the U.S., accelerating during the first half of March, as federal, state, and local governments react to the public health crisis, creating significant uncertainties in the U.S. economy. The situation is rapidly changing, and additional impacts may arise that we are not aware of currently. While the disruption is currently expected to be temporary, there is uncertainty around the duration. The ultimate impact of the pandemic on the results of operations, financial position, liquidity, or capital resources cannot be reasonably estimated at this time.

# REQUIRED SUPPLEMENTARY INFORMATION

## REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements.

- Budgetary Comparison Schedules
  - General Fund
  - Transportation SDC Fund
  - Transportation Fund
- > Schedule of the Proportionate Share of the Net Pension Liability
- > Schedule of Contributions
- Schedule of Proportionate Share RHIA
- > Schedule of Contributions RHIA
- ➤ Schedule of Changes in Total OPEB Liability + Related Ratio's
- Schedule of Contributions Implicit Rate Subsidy

	Budget					Va	riance with	
		Original	Final		Actual		Final Budget	
REVENUES:	-	Originar		1 mui		rictaar		nai Baaget
Property taxes	\$	2,103,600	\$	2,103,600	\$	2,197,755	\$	94,155
Franchise fees	4	735,000	Ψ	735,000	Ψ	817,269	Ψ	82,269
Licenses, permits and fees		367,250		367,250		353,674		(13,576)
Intergovernmental		374,150		374,150		454,498		80,348
Grants and donations		42,717		495,717		813,735		318,018
Fines and forfeitures		153,600		153,600		194,328		40,728
Charges for services		104,500		104,500		99,128		(5,372)
Rent		18,738		18,738		23,197		4,459
Interest revenue		15,500		15,500		33,035		17,535
Miscellaneous revenue		245,500		245,500		35,033		133,375
iviiscentaneous revenue	-	243,300		243,300		370,073		133,373
Total revenues		4,160,555		4,613,555		5,365,494		751,939
EXPENDITURES:								
General government		1,691,570		2,145,570		1,819,021		326,549
Public safety		3,382,214		3,392,214		3,243,263		148,951
Community development		791,760		791,760		600,501		191,259
Culture and recreation		949,620		966,620		833,796		132,824
Debt service:		717,020		700,020		033,770		132,021
Interest		_		4,100		4,033		67
Contingency		1,120,000		1,087,900		-,033		1,087,900
Commigrate)		1,120,000		1,007,500	-		-	1,007,200
Total expenditures		7,935,164		8,388,164		6,500,614		1,887,550
Revenues over (under) expenditures		(3,774,609)		(3,774,609)		(1,135,120)		2,639,489
OTHER FINANCING SOURCES (USES):								
Interfund loan proceeds		9,609		9,609		9,609		
Transfers in		3,493,750		3,493,750		3,512,302		18,552
Transfers out		(931,000)		(931,000)		(931,000)		10,332
Transfers out	-	(931,000)		(931,000)		(931,000)		
Total other financing sources (uses)		2,572,359		2,572,359		2,590,911		18,552
Net change in fund balance		(1,202,250)		(1,202,250)		1,455,791		2,658,041
FUND BALANCE, BEGINNING - BUDGETARY BASIS		1,202,250		1,202,250		1,805,104		602,854
FUND BALANCE, ENDING BUDGETARY BASIS	\$	-	\$	-		3,260,895	\$	3,260,895
Interfund receivable						3,917,761		
General equipment and vehicle reserve fund						21,945		
Information services equipment fund						80,878		
Parks capital reserve fund						84,950		
Tarko oupran reserve rana						01,750		
FUND BALANCE, ENDING GAAP					ď	7 266 420		
TUND DALANCE, ENDING GAAF					<u> </u>	7,366,429		

# CITY OF INDEPENDENCE, OREGON TRANSPORTATION SDC FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget						Variance with Final Budget	
	Original I		Final	Actual				
REVENUES:								
Interest revenue	\$	5,000	\$	5,000	\$	5,522	\$	522
System development charges		160,847		160,847	-	266,629	-	105,782
Total revenues		165,847		165,847		272,151		106,304
EXPENDITURES:								
Materials and service		50,000		50,000		-		50,000
Capital outlay		100,000		100,000		-		100,000
Contingency		666,816		663,816		-		663,816
Total expenditures		816,816		813,816				813,816
Revenues over (under) expenditures		(650,969)		(647,969)		272,151		920,120
OTHER FINANCING SOURCES (USES):								
Interfund loan proceeds		6,469		6,469		43,969		37,500
Transfers out		(11,294)		(14,294)		(14,294)		
Total other financing sources (uses)		(4,825)		(7,825)		29,675		37,500
Net change in fund balance		(655,794)		(655,794)		301,826		957,620
FUND BALANCE, BEGINNING-								
BUDGETARY BASIS		655,794		655,794		114,856		(540,938)
FUND BALANCE, ENDING -								
BUDGETARY BASIS	\$		\$	-		416,682	\$	416,682
Interfund loan receivable						564,270		
FUND BALANCE, ENDING					\$	980,952		

	Budget					Va	riance with
	Original Final		Actual		Final Budget		
REVENUES:							
Intergovernmental	\$ 915,395	\$	915,395	\$	646,737	\$	(268,658)
Grants and donations	460,000		460,000		-		(460,000)
Charges for services	-		-		154		154
Interest revenue	3,000		3,000		7,948		4,948
Miscellaneous revenue	 4,800		4,800		93		(4,707)
Total revenues	 1,383,195		1,383,195		654,932		(728,263)
<b>EXPENDITURES:</b>							
Personnel service	101,000		104,000		100,800		3,200
Materials and service	878,250		875,250		184,667		690,583
Capital outlay	474,000		474,000		9,722		464,278
Debt service:							
Principal	4,715		4,715		4,715		-
Interest	89		89		108		(19)
Contingency	 228,676		228,676				228,676
Total expenditures	 1,686,730		1,686,730		300,012		1,386,718
Revenues over (under) expenditures	 (303,535)		(303,535)		354,920		658,455
OTHER FINANCING SOURCES (USES):							
Interfund loan payments	(30,166)		(30,166)		(30,166)		-
Transfers in	153,750		153,750		153,750		-
Transfers out	(388,342)		(388,342)		(388,342)		
Total other financing sources (uses)	 (264,758)		(264,758)		(264,758)		
Net change in fund balance	(568,293)		(568,293)		90,162		658,455
FUND BALANCE, BEGINNING -							
BUDGETARY BASIS	 568,293		568,293		576,896		8,603
FUND BALANCE, ENDING - BUDGETARY BASIS	\$ 	\$			667,058	\$	667,058
Interfund loan payable					(228,750)		
FUND BALANCE, ENDING				\$	438,308		

## CITY OF INDEPENDENCE, OREGON

## SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

For the Last Ten Fiscal Years 1

Measurement Date June 30,	(a) City's proportion of the net pension liability (asset)	of th	(b) City's ortionate share ae net pension oility (asset)	(c) City's covered payroll	(b/c) City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2019	0.03335804%	\$	5,770,142	\$ 3,437,258	167.87%	80.20%
2018	0.03086104%		4,675,041	3,211,306	145.58%	82.10%
2017	0.03078833%		4,150,279	2,965,410	139.96%	83.10%
2016	0.03134115%		4,705,034	2,661,504	176.78%	80.53%
2015	0.02869354%		1,647,429	2,374,283	69.39%	91.90%
2014	0.02677427%		(606,896)	2,259,338	-26.86%	103.60%
2013	0.02869354%		673,613	2,233,312	30.16%	91.97%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

## NOTES TO SCHEDULE

## Changes in Benefit Terms:

The 2013 Oregon Legislature made a series of changes to PERS that lowered projected future benefit payments from the System. These changes included reductions to future Cost of Living Adjustments (COLA) made through Senate Bills 822 and 861. Senate Bill 822 also required the contribution rates scheduled to be in effect from July 2013 to June 2015 to be reduced. The Oregon Supreme Court decision in Moro v. State of Oregon, issued on April 30, 2015, reversed a significant portion of the reductions the 2013 Oregon Legislature made to future System Cost of Living Adjustments (COLA) through Senate Bills 822 and 861. This reversal increased the total pension liability as of June 30, 2015 compared to June 30, 2014 total pension liability.

## Changes of Assumptions:

The PERS Board adopted assumption changes that were used to measure the June 30, 2016 total pension liability and June 30, 2018 total pension liability. For June 30, 2016, the changes included the lowering of the long-term expected rate of return to 7.50 percent and lowering of the assumed inflation to 2.50 percent. For June 30, 2018, the long-term expected rate of return was lowered to 7.20 percent. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay were updated.

<sup>&</sup>lt;sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# CITY OF INDEPENDENCE, OREGON SCHEDULE OF CONTRIBUTIONS

For the Last Ten Fiscal Years<sup>1</sup>

Year Ended June 30,	(a) Contribution Statutorily relation to required statutorily re-		(b) tributions in ation to the orily required ontribution	utions in (a-b) n to the Contribution y required deficiency			(c) City's covered payroll	(b/c) Contributions as a percent of covered payroll	
2020	\$	702,449	\$	702,449	\$	-	\$	3,665,402	19.16%
2019		492,899		492,899		-		3,437,258	14.34%
2018		452,305		452,305		-		3,211,306	14.08%
2017		334,614		334,614		-		2,965,410	11.28%
2016		320,569		320,569		-		2,661,504	12.04%
2015		305,990		305,990		-		2,374,283	12.89%
2014		225,441		225,441		-		2,259,338	9.98%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

## NOTES TO SCHEDULE

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

Actuarial valuation:	December 31, 2015	December 31, 2013	December 31, 2011		
Effective:	July 2017 - June 2019	July 2015 - June 2017	July 2013 - June 2015		
Actuarial cost method:	Entry Age Normal	Entry Age Normal	Projected Unit Credit		
Amortization method:	Level percentage of payroll	Level percentage of payroll	Level percentage of payroll		
Asset valuation method:	Market value	Market value	Market value		
Remaining amortization periods:	20 years	20 years	N/A		
Actuarial assumptions					
Inflation rate	2.50 percent	2.75 percent	2.75 percent		
Projected salary increases	3.50 percent	3.75 percent	3.75 percent		
Investment rate of return	7.50 percent	7.75 percent	8.00 percent		

<sup>&</sup>lt;sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

## CITY OF INDEPENDENCE, OREGON SCHEDULE OF PROPORTIONATE SHARE - RHIA For the Last Ten Fiscal Years<sup>1</sup>

					(b/c) City's	
Measurement	1	(a) City's proportion of	 (b) City's rtionate share	(c) City's	proportionate share of the net OPEB liability (asset) as a	Plan fiduciary net position as a percentage of
Date June 30,	_	the net OPEB liability (asset)	 ility (asset)	covered payroll	percentage of its covered payroll	the total OPEB liability
2019 2018 2017		0.02915515% 0.02776841% 0.02714883%	\$ (56,338) (30,997) (11,330)	\$ 3,437,258 3,211,306 2,965,410	-1.64% -0.97% -0.38%	144.40% 124.00% 108.90%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

## NOTES TO SCHEDULE

## Changes of Assumptions:

The PERS Board adopted assumption changes that were used to measure the June 30, 2018 total OPEB liability. The changes include lowering of the long-term expected rate of return to 7.20 percent. In addition, healthy retiree participation and healthy mortality assumptions were changes to reflect an updated trends and mortality improvement scale for all groups.

<sup>&</sup>lt;sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# CITY OF INDEPENDENCE, OREGON SCHEDULE OF CONTRIBUTIONS - RHIA

For the Last Ten Fiscal Years<sup>1</sup>

Year Ended June 30,	det	(a) cractually termined ttribution	relat actuari	(b) ributions in ion to the ally required attribution	Cont defi	a-b) ribution ciency ccess)	 (c) City's covered payroll	(b/c) Contributions as a percent of covered payroll
2020	\$	2,158	\$	2,158	\$	-	\$ 3,665,402	0.06%
2019		14,450		14,450		-	3,437,258	0.42%
2018		13,446		13,446		-	3,211,306	0.42%
2017		13,516		13,516		-	2,965,410	0.46%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

## NOTES TO SCHEDULE

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions									
Actuarial valuation:	December 31, 2015	December 31, 2013	December 31, 2011						
Effective:	July 2017 - June 2019	July 2015 - June 2017	July 2013 - June 2015						
Actuarial cost method:	Entry Age Normal	Entry Age Normal	Projected Unit Credit						
Amortization method:	Level percentage of payroll	Level percentage of payroll	Level percentage of payroll						
Amortization period:	10 years	10 years	10 years						
Asset valuation method:	Market value	Market value	Market value						
Remaining amortization periods:	20 years	20 years	N/A						
Actuarial assumptions									
Inflation rate	2.50 percent	2.75 percent	2.75 percent						
Projected salary increases	3.50 percent	3.75 percent	3.75 percent						
Investment rate of return	7.50 percent	7.75 percent	8.00 percent						
Healthcare cost trend rates	None. Statute stipulates \$60 monthly payment for	None. Statute stipulates \$60 monthly payment for	None. Statute stipulates \$60 monthly payment for						

healthcare insurance

healthcare insurance

healthcare insurance

<sup>&</sup>lt;sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# CITY OF INDEPENDENCE, OREGON SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIO'S For the Last Ten Fiscal Years 1

		2020	2019	2018		
Total OPEB Liability						
Service Interest	\$	16,637	\$ 18,322	\$	19,773	
Interest		9,642	9,095		7,422	
Differences between expected and actual experience		-	12,511		-	
Changes of assumptions		9,285	(26,636)		(17,378)	
Benefit payment		(16,293)	(16,737)		(12,793)	
Net change in total OPEB liability	•	19,271	(3,445)		(2,976)	
Total OPEB liability - beginning		240,572	244,017		246,993	
Total OPEB liability - ending (a)		259,843	240,572		244,017	
Covered-employee payroll	\$	3,665,402	\$ 3,437,258	\$	3,211,306	
Total OPEB liability as a percentage of covered-employee payroll		7.09%	7.00%		7.60%	

The amounts presented for each fiscal year were actuarial determined at July 1 and rolled forward to the measurement date.

<sup>&</sup>lt;sup>1</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# CITY OF INDEPENDENCE, OREGON SCHEDULE OF CONTRIBUTIONS - IMPLICIT RATE SUBSIDY

For the Last Ten Fiscal Years<sup>1</sup>

Year Ended June 30,	de	(a) tuarially termined ntribution	relat actuari	(b) ributions in tion to the fally required ntribution	Cont defi	a-b) ribution ciency xcess)	(c) City's covered payroll	(b/c) Contributions as a percent of covered payroll
2020	\$	9,256	\$	9,256	\$	-	\$ 3,665,402	0.25%
2019		16,293		16,293		-	3,437,258	0.47%
2018		16,737		16,737		-	3,211,306	0.52%

## NOTES TO SCHEDULE

Actuarial Assumptions and Methods Used to Set the Actuarially Determined Contributions

Actuarial valuation:	July 1, 2018	July 1, 2016
Effective:	July 2018 - June 2020	June 30, 2016 and 2017
Actuarial cost method:	Entry Age Normal	Entry Age Normal
Amortization method:	Level percentage of payroll, closed	Level percentage of payroll, closed
Amortization period:	6.8 years	7.7 years
Asset valuation method:	Market value	Market value
Remaining amortization periods:	20 years	20 years
Actuarial assumptions		
Inflation rate	2.50 percent	2.50 percent
Projected salary increases	3.50 percent	3.50 percent

## CITY OF INDEPENDENCE NOTES TO THE REQUIRED SUPPLEMENTAL INFORMATION June 30, 2020

## 1. Stewardship, Compliance, and Accountability

## A. Budgetary information

On or before June 30 of each year, the City enacts a resolution approving the budget, appropriating the expenditures, and levying the property taxes. The City's budget is presented on the modified accrual basis of accounting which is the same basis as GAAP. Prior to enacting this resolution, the proposed budget is presented to a budget committee. The budget committee presents the budget to the City Council for budget hearings prior to enactment of the resolution. The City budgets all funds as required by Oregon Local Budget Law.

The resolution authorizing appropriations for each fund sets the legal level of control by which expenditures cannot legally exceed appropriations. Total expenditures by department as established by the resolution are the legal level of control for the General Fund. Expenditure categories of personnel service, materials and service, capital outlay, debt service, transfers, and contingency are the legal level of control for all other funds. The detail budget document, however, is required to contain more specific information for the above mentioned expenditure categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers, and adoption by the City Council. Management may modify original and supplemental budgets by the use of appropriation transfers between the legal levels of control within a fund. Such transfers require approval by the City Council. Management may not amend the budget without seeking the approval of the Council. The City had appropriation transfers during the year-ended June 30, 2020. The City had a supplemental budget during the year-ended June 30, 2020. Appropriations lapse as of year-ende.

Expenditures in the following funds exceeded appropriations for the year ended June 30, 2020:

<u>Fund</u>	Budget Category	<u>Amount</u>
Transportation Fund	Debt service	\$ (19)
Parks Capital Reserve Fund	Debt service	\$ (19)
Urban Renewal Projects Fund	Material and services	\$ (904)
Sewer Fund	Personnel services	\$(1,795)
Sewer Fund	Capital Outlay	\$(392,024)
Sewer SDC Fund	Transfers	\$ (1)
Storm Drain Fund	Personnel services	\$ (604)

## **B.** Deficit Fund Balances

At June 30, 2020, the following funds had a deficit budgetary basis fund balance:

Fund	<u>Amount</u>
Tourism and Events Fund	\$ (49,633)

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## OTHER SUPPLEMENTARY INFORMATION

## OTHER SUPPLEMENTARY INFORMATION

Other supplementary information includes financial schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

## Such statements and schedules include:

- ➤ Combining Statements Nonmajor Governmental Funds
- > Combining Statement General Fund Generally Accepted Accounting Principles
- ➤ Budgetary Comparison Schedules Governmental Funds
- ➤ Budgetary Comparison Schedules Enterprise Funds

## **COMBINING STATEMENTS**

Nonmajor Governmental Funds

## **Special Revenue Funds**

These funds account for revenue derived from specific taxes or other earmarked revenue sources, which are legally restricted to expenditures for specified purposes. Funds included in this category are:

## **Economic Development Loan Fund**

This fund accounts for principal and interest secured from economic development loans related to economic development within the City.

## **Tourism and Events Fund**

This fund accounts for revenues received through various City commissioned or sponsored events.

## **Parks SDC Fund**

This fund accounts for system development charges designated for development and existing improvements of parks.

## **Debt Service Funds**

These funds are used to account for revenues and expenditures related to the servicing of general long-term debt:

## **General Obligation Bond Fund**

This fund accounts for revenues from property taxes. Expenditures are earmarked for general obligation debt service.

## **Special Assessment Fund**

This fund accounts for revenues from a local improvement district. Expenditures are earmarked for debt incurred for making improvements to the district.

## **Capital Projects Fund**

This fund is used to account for financial resources to be used for the acquisition or construction of major capital items and facilities. The fund included in this category is:

## **Building Repair & Replacement Fund**

This fund is for the exclusive purpose of financing major repairs or replacement of City-owned buildings.

	Total Nonmajor Special Revenue Funds			Total Nonmajor Debt Service Funds		Building Repair & Replacement Fund		Total	
ASSETS:									
Cash and cash equivalents	\$	1,091,944	\$	170,671	\$	326,125	\$	1,588,740	
Property taxes receivable		-		17,550		-		17,550	
Accounts receivable, net		50,175		-		-		50,175	
SDC and assessments receivables		-		91,390		-		91,390	
Prepaids		9,142		-		-		9,142	
Loans receivable, net		293,471		-		-		293,471	
Interfund loan receivables		585,000		=_		-		585,000	
Total assets	\$	2,029,732	\$	279,611	\$	326,125	\$	2,635,468	
LIABILITIES AND FUND BALANCES									
LIABILITIES:						<b>-</b> 400		40.500	
Accounts payable and accrued expenses	\$	6,351	\$	-	\$	7,182	\$	13,533	
Deposits		400		-		-		400	
Interfund loan payable		112,500		-		-		112,500	
PERS liability reserve		2,689		-		-		2,689	
Due to other funds		53,485		-		-		53,485	
Unearned revenue		175,905		-		-	_	175,905	
Total liabilities		351,330		-		7,182		358,512	
DEREFFED INFLOWS OF RESOURCES:									
Unavailable revenue - property taxes		-		13,839		-		13,839	
Unavailable revenue - loan receivables		167,566		-		-		167,566	
Unavailable revenue - SDC and assesments receivables				91,390				91,390	
Total deferred inflows of resources		167,566		105,229				272,795	
FUND BALANCE:									
Nonspendable:									
Prepaid items		9,142		-		-		9,142	
Restricted for:		105.005						405.005	
System development		407,825		-		-		407,825	
Debt service		-		174,382		-		174,382	
Assigned to:						210.042		210.042	
Capital projects		1 165 144		-		318,943		318,943	
Community development		1,165,144		-		-		1,165,144	
Unassigned		(71,275)		<del>-</del>		-		(71,275)	
Total fund balance	_	1,510,836		174,382		318,943		2,004,161	
Total liabilities, deferred inflows of resources, and fund									
balance	\$	2,029,732	\$	279,611	\$	326,125	\$	2,635,468	

## CITY OF INDEPENDENCE, OREGON NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Year Ended June 30, 2020

	Total Nonmajor cial Revenue Funds			ding Repair eplacement Fund	Total
REVENUES:					
Property taxes	\$ 10,767	\$	433,443	\$ -	\$ 444,210
Assessments	-		14,960	-	14,960
Grants and donations	24,746		-	-	24,746
Interest revenue	11,600		4,213	1,889	17,702
Miscellaneous revenue	349,432		-	-	349,432
Loan repayments	29,473		-	-	29,473
Royalties	4,818		-	-	4,818
System development charges	 368,691			 	 368,691
Total revenues	 799,527		452,616	 1,889	 1,254,032
EXPENDITURES:					
General government	-		-	31,182	31,182
Community development	46,318		-	-	46,318
Culture and recreation	323,781		-	-	323,781
Capital outlay	3,305		-	501,994	505,299
Debt service:					
Principal	-		256,941	-	256,941
Interest	 -		170,911	 	 170,911
Total expenditures	 373,404		427,852	 533,176	 1,334,432
Revenues over (under) expenditures	 426,123		24,764	 (531,287)	 (80,400)
OTHER FINANCING SOURCES (USES):					
Issuance of debt	-		-	650,000	650,000
Transfers in	77,430		14,000	95,000	186,430
Transfers out	 (90,297)		<u> </u>	 	 (90,297)
Total other financing sources (uses)	 (12,867)		14,000	 745,000	 746,133
Net change in fund balance	413,256		38,764	213,713	665,733
FUND BALANCE, BEGINNING	 1,097,580		135,618	 105,230	 1,338,428
FUND BALANCE, ENDING	\$ 1,510,836	\$	174,382	\$ 318,943	\$ 2,004,161

	De	conomic velopment oan Fund		urism and ents Fund	Pa	arks SDC Fund		Total	
ASSETS:	Φ.	501.012	Φ		Φ.	510.021	Φ.	1 001 044	
Cash and cash equivalents	\$	581,013	\$	-	\$	510,931	\$	1,091,944	
Accounts receivable, net		-		50,175		-		50,175	
Prepaids		-		9,142		-		9,142	
Loans receivable, net		167,566		-		125,905		293,471	
Interfund loan receivables		585,000						585,000	
Total assets	\$	1,333,579	\$	59,317	\$	636,836	\$	2,029,732	
LIABILITIES:									
Accounts payable and accrued expenses	\$	869	\$	2,376	\$	3,106	\$	6,351	
Deposits		-		400		-		400	
Interfund loan payable		-		12,500		100,000		112,500	
PERS liability reserve		-		2,689		-		2,689	
Due to other funds		-		53,485		-		53,485	
Unearned revenue				50,000		125,905		175,905	
Total liabilities		869		121,450		229,011		351,330	
DEFERRED INFLOWS OF RESOURCES:									
Unavailable revenue- loans receivable		167,566						167,566	
Total deferred inflows of resources		167,566						167,566	
FUND BALANCE:									
Nonspendable:									
Prepaid items		-		9,142		-		9,142	
Restricted for:									
System development		-		-		407,825		407,825	
Assigned to:									
Community development		1,165,144		-				1,165,144	
Unassigned		-		(71,275)		-		(71,275)	
Total fund balance		1,165,144		(62,133)		407,825		1,510,836	
Total liabilities, deferred inflows of resources and fund balance	\$	1,333,579	\$	59,317	\$	636,836	\$	2,029,732	

## CITY OF INDEPENDENCE, OREGON NONMAJOR SPECIAL REVENUE FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Year Ended June 30, 2020

	Economic Development Loan Fund	Tourism and Events Fund	Parks SDC Fund	Total
REVENUES:				
Property taxes	\$ -	\$ 10,767		\$ 10,767
Grants and donations	-	24,746		24,746
Interest revenue	5,257	150	-,	11,600
Miscellaneous revenue	300,034	49,398	-	349,432
Loan repayments	29,473			29,473
Royalties	-	4,818	-	4,818
System development charges		_	368,691	368,691
Total revenues	334,764	89,879	374,884	799,527
EXPENDITURES:				
Community development	46,318			46,318
Culture and recreation	-	286,996	36,785	323,781
Capital outlay		_	3,305	3,305
Total expenditures	46,318	286,996	40,090	373,404
Revenues over (under) expenditures	288,446	(197,117	334,794	426,123
OTHER FINANCING SOURCES (USES):				
Transfers in	2,430	75,000	-	77,430
Transfers out		(78	(90,219)	(90,297)
Total other financing sources (uses)	2,430	74,922	(90,219)	(12,867)
Net change in fund balance	290,876	(122,195	5) 244,575	413,256
FUND BALANCE, BEGINNING	874,268	60,062	2 163,250	1,097,580
FUND BALANCE, ENDING	\$ 1,165,144	\$ (62,133	\$ 407,825	\$ 1,510,836

	General Obligation Bond Fund		Special ssessment Fund	Total
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
ASSETS:				
Cash and cash equivalents	\$	154,001	\$ 16,670	\$ 170,671
Property taxes receivable		17,550	_	17,550
SDC and assessments receivables			 91,390	 91,390
Total assets	\$	171,551	\$ 108,060	\$ 279,611
DEFERRED INFLOWS OF RESOURCES:				
Unavailable revenue- property taxes	\$	13,839	\$ _	\$ 13,839
Unavailable revenue- assessments			 91,390	 91,390
Total deferred inflows of resource		13,839	91,390	105,229
FUND BALANCE:				
Restricted for:				
Debt service		157,712	 16,670	 174,382
Total fund balance		157,712	 16,670	 174,382
Total liabilities, deferred inflows of resources and fund balance	\$	171,551	\$ 108,060	\$ 279,611

## CITY OF INDEPENDENCE, OREGON NONMAJOR DEBT SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Year Ended June 30, 2020

		General gation Bond Fund	Ass	Special sessment Fund		Total
REVENUES:						
Property taxes	\$	433,443	\$	_	\$	433,443
Assessments	*	-	•	14,960	•	14,960
Interest revenue		4,087		126		4,213
Total revenues		437,530		15,086		452,616
EXPENDITURES:						
Debt service:						
Principal		235,000		21,941		256,941
Interest		164,910	-	6,001		170,911
Total expenditures		399,910		27,942		427,852
Revenues over (under) expenditures		37,620		(12,856)		24,764
OTHER FINANCING SOURCES (USES):						
Transfers in		<u>-</u>		14,000		14,000
Total other financing sources (uses)				14,000		14,000
Net change in fund balance		37,620		1,144		38,764
FUND BALANCE, BEGINNING		120,092		15,526		135,618
FUND BALANCE, ENDING	\$	157,712	\$	16,670	\$	174,382

	neral Fund - Igetary Basis	Equ Vehi	General uipment & icle Reserve Fund - getary Basis	ve Fund - Budgetary		Res Bu	ks Capital erve Fund- udgetary Basis	Total General Fund Generally Accepted Accounting Principles
ASSETS:								
Cash and cash equivalents	\$ 2,598,107	\$	21,945	\$	13,854	\$	84,950	\$ 2,718,856
Property taxes receivable	88,699		-		-		-	88,699
Accounts receivable, net	189,874		-		-		-	189,874
Prepaids	73,577		-		67,364		-	140,941
Due from other funds	971,683		-		-		-	971,683
Interfund loan receivables	 3,917,761							3,917,761
Total assets	\$ 7,839,701	\$	21,945	\$	81,218	\$	84,950	\$ 8,027,814
LIABILITIES:								
Accounts payable and accrued expenses	\$ 123,302	\$	-	\$	340	\$	-	\$ 123,642
Deposits	241,130		-		-		-	241,130
PERS liability reserve	 206,554							206,554
Total liabilities	 570,986				340			571,326
DEFERRED INFLOWS OF RESOURCES:								
Unavailable revenue - property taxes	 90,059		_				_	90,059
Total deferred inflows of resources	 90,059				-			90,059
FUND BALANCE:								
Nonspendable:								
Prepaid items	73,577		_		67,364		_	140,941
Loan receivable	3,917,761		-		-		-	3,917,761
Committed to:								
Equipment and vehicle replacement	-		21,945		13,514		84,950	120,409
Unassigned	 3,187,318							3,187,318
Total fund balance	7,178,656		21,945		80,878		84,950	7,366,429
Total liabilities, deferred inflows of resources and fund								
balance	\$ 7,839,701	\$	21,945	\$	81,218	\$	84,950	\$ 8,027,814

	neral Fund - lgetary Basis	Ve	General Information Equipment & Services Vehicle Reserve Equipment Fund Fund - Budgetary Budgetary Basis Basis		Rese	ks Capital erve Fund- etary Basis	Fu	otal General and Generally Accepted Accounting Principles	
REVENUES:									
Property taxes	\$ 2,197,755	\$	-	\$	-	\$	-	\$	2,197,755
Franchise fees	817,269		-		-		-		817,269
Licenses, permits and fees	353,674		-		-		-		353,674
Intergovernmental	454,498		-		-				454,498
Grants and donations	813,735		-		-		74,582		888,317
Fines and forfeitures	194,328		-		-		-		194,328
Charges for services	99,128		-		-		-		99,128
Rent	23,197		272		200		1 202		23,197
Interest revenue	33,035		273		309		1,393		35,010
Miscellaneous revenue	 378,875								378,875
Total revenues	 5,365,494		273		309		75,975		5,442,051
EXPENDITURES:									
General government	1,819,021		-		119,961		-		1,938,982
Public safety	3,243,263		-				-		3,243,263
Community development	600,501		-		-		-		600,501
Culture and recreation	833,796		-		-		-		833,796
Capital outlay	-		48,913		18,337		156,364		223,614
Debt service:									
Principal	-		-		-		4,715		4,715
Interest	 4,033	_					108		4,141
Total expenditures	 6,500,614		48,913		138,298		161,187		6,849,012
Revenues over (under) expenditures	 (1,135,120)		(48,640)		(137,989)		(85,212)		(1,406,961)
OTHER FINANCING SOURCES (USES):									
Interfund loan proceeds	9,609		_		_		_		9,609
Transfers in	3,512,302		50,000		107,500		105,000		3,774,802
Transfers out	(931,000)		, -		´ -		-		(931,000)
Total other financing sources (uses)	 2,590,911		50,000		107,500		105,000		2,853,411
Net change in fund balance	1,455,791		1,360		(30,489)		19,788		1,446,450
FUND BALANCE, BEGINNING -BUDGETARY BASIS	1,805,104		20,585		111,367		65,162		2,002,218
		_							,, ,
FUND BALANCE, ENDING - BUDGETARY BASIS	3,260,895		21,945		80,878		84,950		3,448,668
Interfund receivable	 3,917,761		-		-		-		3,917,761
FUND BALANCE, ENDING	\$ 7,178,656	\$	21,945	\$	80,878	\$	84,950	\$	7,366,429

## **BUDGETARY COMPARISON SCHEDULES**

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balance - budget and actual be displayed for each fund where legally adopted budgets are required.

Governmental Budgetary Comparison schedules not included in required supplemental information include the following:

- General Fund Budgetary Basis Schedule of Expenditures
- > General Equipment & Vehicle Reserve Fund Budgetary Basis Schedule of Revenues, Expenditures and Changes in Fund Balance
- ➤ Information Services Equipment Fund Budgetary Basis Schedule of Revenues, Expenditures and Changes in Fund Balance
- > Parks Capital Reserve Fund Budgetary Basis Schedule of Revenues, Expenditures and Changes in Fund Balance
- MINET Debt Fund Schedule of Revenues, Expenditures and Changes in Fund Balance
- > Urban Renewal Debt Service Fund Schedule of Revenues, Expenditures and Changes in Fund Balance
- > Urban Renewal Projects Fund Budgetary Basis Schedule of Revenues, Expenditures and Changes in Fund Balance

Governmental Budgetary Comparison schedules included the following:

Special Revenue Funds

Economic Development Loan Fund Tourism and Events Fund Parks SDC Fund

Debt Service Funds

General Obligation Bond Fund Special Assessment Fund

Capital Project Fund

Building Repair & Replacement Fund

	Ru	dget		Variance with	
	Original	Final	Actual	Final Budget	
Police operations: Personnel service Materials and service	\$ 2,685,000 640,554	\$ 2,685,000 640,554	\$ 2,639,199 538,418	\$ 45,801 102,136	
Subtotal	3,325,554	3,325,554	3,177,617	147,937	
Municipal court:					
Personnel service Materials and service	34,000 22,660	39,000 27,660	43,756 21,890	(4,756) 5,770	
Subtotal	56,660	66,660	65,646	1,014	
Administration & finance services:					
Personnel service Materials and service	857,000 355,620	857,000 755,620	826,244 517,170	30,756 238,450	
Subtotal	1,212,620	1,612,620	1,343,414	269,206	
Parks:					
Personnel services Materials and service	64,000 157,140	64,000 157,140	61,264 113,791	2,736 43,349	
Subtotal	221,140	221,140	175,055	46,085	
Community development:					
Personnel service Materials and service	178,000 47,605	178,000 47,605	128,336 39,547	49,664 8,058	
Subtotal	225,605	225,605	167,883	57,722	
Library:					
Personnel service Materials and service	412,000 128,590	426,000 131,590	402,658 101,100	23,342 30,490	
Subtotal	540,590	557,590	503,758	53,832	
Museum:					
Personnel service	89,000	89,000	94,733	(5,733)	
Materials and service	43,160	43,160	22,321	20,839	
Subtotal	132,160	132,160	117,054	15,106	
Pool:	55 720	55.720	27.020	17.001	
Materials and service	55,730	55,730	37,929	17,801	
Subtotal	55,730	55,730	37,929	17,801	
Economic development: Personnel service	259,500	259,500	254,570	4,930	
Materials and service	306,655	306,655	178,048	128,607	
Subtotal	566,155	566,155	432,618	133,537	
Building inspection:					
Personnel services Materials and services	235,000 22,760	235,000 26,760	229,064 26,570	5,936 190	
Subtotal	257,760	261,760	255,634	6,126	
Information technology: Personnel services	165,000	165,000	161,775	3,225	
Materials and services	56,190	56,190	41,307	14,883	
Subtotal	221,190	221,190	203,082	18,108	
Non-departmental:					
Materials and services-Disaster recovery Debt service		50,000 4,100	16,891 4,033	33,109 67	
Subtotal		54,100	20,924	33,176	
Total expenditures	\$ 6,815,164	\$ 7,300,264	\$ 6,500,614	\$ 799,650	

# CITY OF INDEPENDENCE, OREGON GENERAL EQUIPMENT & VEHICLE RESERVE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget					Variance with		
	Oı	riginal		Final	 Actual	Fina	ıl Budget	
REVENUES:								
Interest revenue	\$		\$	<u>-</u>	\$ 273	\$	273	
Total revenues					273		273	
EXPENDITURES:								
Capital outlay		50,000		51,100	48,913		2,187	
Contingency		20,497		19,397	 		19,397	
Total expenditures		70,497		70,497	 48,913		21,584	
Revenues over (under) expenditures		(70,497)		(70,497)	 (48,640)		21,857	
OTHER FINANCING SOURCES (USES):								
Transfers in		50,000		50,000	 50,000			
Total other financing sources (uses)		50,000		50,000	50,000			
Net change in fund balance		(20,497)		(20,497)	1,360		21,857	
FUND BALANCE, BEGINNING -								
BUDGETARY BASIS		20,497		20,497	 20,585		88	
EUND DAT ANCE ENDING								
FUND BALANCE, ENDING - BUDGETARY BASIS	\$		\$		\$ 21,945	\$	21,945	

#### CITY OF INDEPENDENCE, OREGON INFORMATION SERVICES EQUIPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget					Variance with	
	О	riginal		Final	 Actual	Fina	l Budget
REVENUES:	'			_	_		
Interest revenue	\$	600	\$	600	\$ 309	\$	(291)
Total revenues		600		600	 309		(291)
EXPENDITURES:							
Materials and service		105,000		120,000	119,961		39
Capital outlay		45,000		45,000	18,337		26,663
Contingency		11,792		792	 		792
Total expenditures		161,792		165,792	138,298		27,494
Revenues over (under) expenditures		(161,192)		(165,192)	(137,989)		27,203
OTHER FINANCING SOURCES (USES):							
Transfers in		107,500		107,500	 107,500		
Total other financing sources (uses)		107,500		107,500	107,500		<u> </u>
Net change in fund balance		(53,692)		(57,692)	(30,489)		27,203
FUND BALANCE, BEGINNING -							
BUDGETARY BASIS		53,692		57,692	 111,367		53,675
FUND BALANCE, ENDING -							
BUDGETARY BASIS	\$	-	\$	-	\$ 80,878	\$	80,878

# CITY OF INDEPENDENCE, OREGON PARKS CAPITAL RESERVE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Buc	lget			Variance with	
	Original		Final	 Actual	Fina	l Budget
REVENUES:						
Grants and donations	\$ 10,000	\$	75,800	\$ 74,582	\$	(1,218)
Interest revenue	 -		-	 1,393		1,393
Total revenues	 10,000		75,800	 75,975		175
EXPENDITURES:						
Capital outlay	117,000		182,800	156,364		26,436
Debt service:						
Principal	4,715		4,715	4,715		-
Interest	89		89	108		(19)
Contingency	 36,726		36,726	 		36,726
Total expenditures	 158,530		224,330	 161,187		63,143
Revenues over (under) expenditures	 (148,530)		(148,530)	 (85,212)		63,318
OTHER FINANCING SOURCES (USES):						
Transfers in	 105,000		105,000	 105,000		
Total other financing sources (uses)	 105,000		105,000	105,000		
Net change in fund balance	(43,530)		(43,530)	19,788		63,318
FUND BALANCE, BEGINNING -						
BUDGETARY BASIS	 43,530		43,530	 65,162		21,632
FUND BALANCE, ENDING -						
BUDGETARY BASIS	\$ 	\$		\$ 84,950	\$	84,950

	Budget Final					Variance with	
		Original		Final	 Actual	Fi	nal Budget
REVENUES: Intergovernmental	\$	819,432	\$	819,432	\$ 815,271	\$	(4,161)
Total revenues		819,432		819,432	 815,271		(4,161)
EXPENDITURES:							
Debt service:							
Principal		475,000		475,000	5,620,000		(5,145,000) *
Interest		344,432		344,432	344,423		9
Bond issuance costs					 147,729		(147,729) *
Total expenditures		819,432		819,432	 6,112,152		(5,292,720)
Revenues over (under) expenditures					 (5,296,881)		(5,296,881)
OTHER FINANCING SOURCES (USES): Issuance of debt		_		_	5,296,881		5,296,881
Total other financing sources (uses)					5,296,881		5,296,881
Net change in fund balance		-		-	-		-
FUND BALANCE, BEGINNING-BUDGETARY BASIS		<u>-</u>		<u>-</u>	 		
FUND BALANCE, ENDING -BUDGETARY BASIS	\$		\$		-	\$	
Loan receivable					 9,885,000		
FUND BALANCE, ENDING					\$ 9,885,000		

<sup>\*</sup> Exception to budget law

### CITY OF INDEPENDENCE, OREGON URBAN RENEWAL DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Fisca	l Year Ended	June 30, 2020
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	Budget						Variance with		
		Original		Final		Actual	Fin	al Budget	
REVENUES:									
Property taxes	\$	455,500	\$	455,500	\$	447,295	\$	(8,205)	
Interest revenue		1,200		1,200		4,720		3,520	
Total revenues		456,700		456,700		452,015		(4,685)	
EXPENDITURES:									
Debt service:									
Principal		385,000		385,000		385,000		_	
Interest		467,506		467,506		467,481		25	
Contingency		73,808		73,808				73,808	
Total expenditures		926,314		926,314		852,481		73,833	
Revenues over (under) expenditures		(469,614)		(469,614)		(400,466)		69,148	
OTHER FINANCING SOURCES (USES):									
Transfers in		426,250		426,250		426,250			
Total other financing sources (uses)		426,250		426,250		426,250			
Net change in fund balance		(43,364)		(43,364)		25,784		69,148	
FUND BALANCE, BEGINNING		43,364		43,364		52,373		9,009	
FUND BALANCE, ENDING	\$		\$		\$	78,157	\$	78,157	

#### CITY OF INDEPENDENCE, OREGON URBAN RENEWAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Buc	lget				Variance with	
DEVENIUM		Original		Final		Actual	F1	nal Budget
REVENUES:	ø	151 000	ø	151 000	¢.	1.40.400	¢.	(2.201)
Property taxes	\$	151,800	\$	151,800	\$	148,499	\$	(3,301)
Rent		<u>-</u>		<u>-</u>		3,674		3,674
Total revenues		151,800		151,800		152,173		373
EXPENDITURES:								
Materials and service		500,000		500,000		500,904		(904)
Capital outlay		125,000		125,000		9,082		115,918
Total expenditures		625,000		625,000		509,986		115,014
Revenues over (under) expenditures		(473,200)		(473,200)		(357,813)		115,387
OTHER FINANCING SOURCES (USES):								
Interfund loan proceeds		200,000		200,000		-		(200,000)
Interfund loan payments		(203,814)		(203,814)		(203,812)		2
Issuance of debt		125,000		125,000		-		(125,000)
Table the Superior and (cons)		121 107		121 107		(202.912)		(224.000)
Total other financing sources (uses)		121,186		121,186		(203,812)		(324,998)
Net change in fund balance		(352,014)		(352,014)		(561,625)		(209,611)
FUND BALANCE, BEGINNING								
BUDGETARY BASIS		(1,583,184)		(1,583,184)		(511,770)		1,071,414
Restatement		-		-		1,559,248		1,559,248
FUND BALANCE, BEGINNING AS								
RESTATED - BUDGETARY BASIS		(1,583,184)		(1,583,184)		1,047,478		2,630,662
FUND BALANCE, ENDING BUDGETARY				<u> </u>				
BASIS	\$	(1,935,198)	\$	(1,935,198)		485,853	\$	2,421,051
Interfund loan payable						(5,626,997)		
FUND BALANCE, ENDING					\$	(5,141,144)		

		dget		Variance with	
	Original	Final	Actual	Final Budget	
REVENUES:	Φ.	Ф 200.000	Ф	Φ (200,000)	
Grants and donations	\$ -	\$ 300,000	\$ -	\$ (300,000)	
Interest revenue Miscellaneous revenue	2,500	2,500	5,257	2,757 300,034	
Loan repayments	33,830	33,830	300,034 29,473		
Loan repayments	33,830	33,830	29,473	(4,357)	
Total revenues	36,330	336,330	334,764	(1,566)	
EXPENDITURES:					
Materials and service	70,000	370,000	46,318	323,682	
Contingency	64,180	64,180		64,180	
Total expenditures	134,180	434,180	46,318	387,862	
Revenues over (under) expenditures	(97,850)	(97,850)	288,446	386,296	
OTHER FINANCING SOURCES (USES):					
Interfund loan proceeds	103,682	103,682	103,681	(1)	
Interfund loan payments	(200,000)	(200,000)	<u> </u>	200,000	
Total other financing sources (uses)	(96,318)	(96,318)	103,681	199,999	
Net change in fund balance	(194,168)	(194,168)	392,127	586,295	
FUND BALANCE, BEGINNING -					
BUDGETARY BASIS	194,168	194,168	188,017	(6,151)	
FUND BALANCE, ENDING -					
BUDGETARY BASIS	\$ -	\$ -	580,144	\$ 580,144	
Interfund loan receivable			585,000		
FUND BALANCE, ENDING			\$ 1,165,144		

	Budget						Variance with	
	(	Original		Final		Actual	Fir	nal Budget
REVENUES:								
Lodging tax	\$	175,000	\$	175,000	\$	10,767	\$	(164,233)
Grants and donations		40,000		56,000		24,746		(31,254)
Rent		4,000		4,000		-		(4,000)
Interest revenue		300		300		150		(150)
Miscellaneous revenue		63,000		63,000		49,398		(13,602)
Royalties		1,000		1,000		4,818		3,818
Total revenues		283,300		299,300		89,879		(209,421)
EXPENDITURES:								
Personnel service		90,000		90,000		85,880		4,120
Materials and service		202,000		218,000		201,116		16,884
Contingency		119,043		119,043				119,043
Total expenditures		411,043		427,043		286,996		140,047
Revenues over (under) expenditures		(127,743)		(127,743)		(197,117)		(69,374)
OTHER FINANCING SOURCES (USES):								
Interfund loan payments		(3,203)		(3,203)		(3,203)		-
Transfers in		75,000		75,000		75,000		
Total other financing sources (uses)		71,797		71,797		71,797		_
Net change in fund balance		(55,946)		(55,946)		(125,320)		(69,374)
FUND BALANCE, BEGINNING -								
BUDGETARY BASIS		55,946		55,946		75,687		19,741
FUND BALANCE, ENDING -								
BUDGETARY BASIS	\$		\$			(49,633)	\$	(49,633)
Interfund loan payable						(12,500)		
FUND BALANCE, ENDING					\$	(62,133)		

# CITY OF INDEPENDENCE, OREGON PARKS SDC FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	 Budget					Variance with	
	Original		Final		Actual	Fin	al Budget
REVENUES:							
Interest revenue	\$ 800	\$	800	\$	6,193	\$	5,393
System development charges	 200,000		200,000		368,691		168,691
Total revenues	200,800		200,800		374,884		174,084
EXPENDITURES:							
Materials and service	150,000		107,500		36,785		70,715
Capital outlay	100,000		100,000		3,305		96,695
Contingency	 285,297		285,297				285,297
Total expenditures	 535,297		492,797		40,090		452,707
Revenues over (under) expenditures	(334,497)		(291,997)		334,794		626,791
OTHER FINANCING SOURCES (USES):							
Interfund loan payments	(6,469)		(43,969)		(43,969)		-
Transfers out	 (85,000)		(90,000)		(90,000)		-
Total other financing sources (uses)	 (91,469)		(133,969)		(133,969)		
Net change in fund balance	(425,966)		(425,966)		200,825		626,791
FUND BALANCE, BEGINNING - BUDGETARY BASIS	 425,966		425,966		307,000		(118,966)
FUND BALANCE, ENDING -BUDGETARY BASIS	\$ 	\$			507,825	\$	507,825
Interfund loan payable				-	(100,000)		
FUND BALANCE, ENDING				\$	407,825		

#### CITY OF INDEPENDENCE, OREGON GENERAL OBLIGATION BOND FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Buc			Variance with		
	(	Original		Final	 Actual		al Budget
REVENUES:					 		
Property taxes	\$	412,920	\$	412,920	\$ 433,443	\$	20,523
Interest revenue		1,800		1,800	 4,087		2,287
Total revenues		414,720		414,720	 437,530		22,810
EXPENDITURES:							
Debt service:							
Principal		235,000		235,000	235,000		-
Interest		164,919	-	164,919	 164,910		9
Total expenditures		399,919		399,919	 399,910		9
Net change in fund balance		14,801		14,801	37,620		22,819
FUND BALANCE, BEGINNING		138,875		138,875	120,092		(18,783)
FUND BALANCE, ENDING	\$	153,676	\$	153,676	\$ 157,712	\$	4,036

# CITY OF INDEPENDENCE, OREGON SPECIAL ASSESSMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget						Variance with	
		Original		Final		Actual	Fina	ıl Budget
REVENUES:								
Assessments	\$	14,705	\$	14,705	\$	14,960	\$	255
Interest revenue		90		90		126		36
Total revenues		14,795		14,795		15,086		291
EXPENDITURES:								
Debt service:								
Principal		21,941		21,941		21,941		-
Interest		6,001		6,001		6,001		-
Contingency		16,608		16,608				16,608
Total expenditures		44,550		44,550		27,942		16,608
Revenues over (under) expenditures		(29,755)		(29,755)		(12,856)		16,899
OTHER FINANCING SOURCES (USES):								
Transfers in		14,000		14,000		14,000		
Total other financing sources (uses)		14,000		14,000		14,000		<u>-</u> _
Net change in fund balance		(15,755)		(15,755)		1,144		16,899
FUND BALANCE, BEGINNING		15,755		15,755		15,526		(229)
FUND BALANCE, ENDING	\$		\$		\$	16,670	\$	16,670

### CITY OF INDEPENDENCE, OREGON BUILDING REPAIR & REPLACEMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

ror	me	riscai	r ear	Enaea	June	30, 2020

	В	udget		Variance with
	Original	Final	Actual	Final Budget
REVENUES:		<u> </u>		
Interest revenue	\$ -	\$ -	\$ 1,889	\$ 1,889
Total revenues		<u> </u>	1,889	1,889
EXPENDITURES:				
Materials and service	-	35,000	31,182	3,818
Capital outlay	100,000	715,000	501,994	213,006
Contingency	98,785	98,785		98,785
Total expenditures	198,785	848,785	533,176	315,609
Revenues over (under) expenditures	(198,785)	(848,785)	(531,287)	317,498
OTHER FINANCING SOURCES (USES):				
Issuance of debt	-	650,000	650,000	-
Transfers in	95,000	95,000	95,000	
Total other financing sources (uses)	95,000	745,000	745,000	
Net change in fund balance	(103,785)	(103,785)	213,713	317,498
FUND BALANCE, BEGINNING	103,785	103,785	105,230	1,445
FUND BALANCE, ENDING	\$ -	\$ -	\$ 318,943	\$ 318,943

### **BUDGETARY COMPARISON SCHEDULES Enterprise Funds**

Pursuant to the provisions of Oregon Revised Statutes, an individual schedule of revenues, expenditures, and changes in fund balance - budget and actual is displayed for each fund where legally adopted budgets are required.

Enterprise Budgetary Comparison schedules include the following:

- > Water Operations
  - Water Fund
  - Water SDC Fund
- Sewer Operations
  - Sewer Fund
  - Sewer SDC Fund
- > Storm Drain Operations
  - Storm Drain Fund
  - Storm Drain SDC Fund

	Water Fund	Water SDC Fund	Total Water Operations	
REVENUES:				
Charges for services	\$ 2,505,204	\$ -	\$ 2,505,204	
Rent	3,013	-	3,013	
Interest revenue	12,952	15,503	28,455	
Miscellaneous revenue	1,240	-	1,240	
System development charges		198,055	198,055	
Total revenues	2,522,409	213,558	2,735,967	
EXPENDITURES:				
Personnel service	498,209	-	498,209	
Materials and service	307,920	2,966	310,886	
Capital outlay	134,097	784,396	918,493	
Debt service:				
Principal	459,380	-	459,380	
Interest	58,366		58,366	
Total expenditures	1,457,972	787,362	2,245,334	
Revenues over (under) expenditures	1,064,437	(573,804)	490,633	
OTHER EINANGING SOURCES (USES).				
OTHER FINANCING SOURCES (USES): Interfund loan proceeds	32,125	31,719	63,844	
Interfund loan proceeds  Interfund loan payments	(12,750)	31,/19		
Transfers in	416,670	-	(12,750) 416,670	
Transfers out	(1,488,829)	(327,428)	(1,816,257)	
Total other financing sources (uses)	(1,052,784)	(295,709)	(1,348,493)	
Net change in fund balance	11,653	(869,513)	(857,860)	
Net change in fund barance	11,033	(809,313)	(837,800)	
FUND BALANCE, BEGINNING -				
BUDGETARY BASIS	890,652	1,185,311	2,075,963	
FUND BALANCE, ENDING -				
BUDGETARY BASIS	\$ 902,305	\$ 315,798	1,218,103	
			, ,	
RECONCILIATION TO NET POSITION - GAAP BASIS				
Allowance for doubtful accounts			(42,336)	
Interfund Loan			445,063	
Loan receivable			461,370	
Capital assets, net			6,277,254	
Net OPEB asset			4,582	
Deferred outflows related to pensions			172,469	
Deferred outflows related to OPEB			2,422	
Accrued interest			(4,968)	
Loans payable			(1,911,316)	
Interfund loan			(37,500)	
Net pension liability			(469,264)	
Net OPEB liability			(21,132)	
Deferred outflows related to pensions Deferred outflows related to OPEB			(19,945)	
Deterred outflows related to OPED			(3,670)	
NET POSITION			\$ 6,071,132	

	Bu	dget		Variance with
	Original	Final	Actual	Final Budget
REVENUES:				
Charges for services	\$ 2,631,000	\$ 2,631,000	\$ 2,505,204	\$ (125,796)
Rent	1,500	1,500	3,013	1,513
Interest revenue	7,000	7,000	12,952	5,952
Miscellaneous revenue	<del>-</del>		1,240	1,240
Total revenues	2,639,500	2,639,500	2,522,409	(117,091)
<b>EXPENDITURES:</b>				
Personnel service	500,000	526,500	498,209	28,291
Materials and service	509,500	509,500	307,920	201,580
Capital outlay	464,000	464,000	134,097	329,903
Debt service:				
Principal	459,821	489,821	459,380	30,441
Interest	59,489	59,489	58,366	1,123
Contingency	516,934	460,434		460,434
Total expenditures	2,509,744	2,509,744	1,457,972	1,051,772
Revenues over (under) expenditures	129,756	129,756	1,064,437	934,681
OTHER FINANCING SOURCES (USES):				
Interfund loan proceeds	32,125	32,125	32,125	-
Interfund loan payments	(12,750)	(12,750)	(12,750)	-
Transfers in	416,670	416,670	416,670	-
Transfers out	(1,499,822)	(1,499,822)	(1,488,829)	10,993
Total other financing sources (uses)	(1,063,777)	(1,063,777)	(1,052,784)	10,993
Net change in fund balance	(934,021)	(934,021)	11,653	945,674
FUND BALANCE, BEGINNING -				
BUDGETARY BASIS	934,021	934,021	890,652	(43,369)
FUND BALANCE, ENDING -				
BUDGETARY BASIS	\$ -	\$ -	\$ 902,305	\$ 902,305

# CITY OF INDEPENDENCE, OREGON WATER SDC FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

	Budget						Variance with	
	C	Priginal		Final	Actual		Fin	al Budget
REVENUES:								
Interest revenue	\$	3,000	\$	3,000	\$	15,503	\$	12,503
System development charges		88,882	-	88,882		198,055		109,173
Total revenues		91,882		91,882		213,558		121,676
EXPENDITURES:								
Materials and service		220,000		220,000		2,966		217,034
Capital outlay		800,000		800,000		784,396		15,604
Contingency		7,557		5,057				5,057
Total expenditures		1,027,557		1,025,057		787,362		237,695
Revenues over (under) expenditures		(935,675)		(933,175)		(573,804)		359,371
OTHER FINANCING SOURCES (USES):								
Interfund loan proceeds		31,719		31,719		31,719		_
Issuance of debt		-		-		-		-
Transfers out		(324,928)		(327,428)		(327,428)		
Total other financing sources (uses)		(293,209)		(295,709)		(295,709)		
Net change in fund balance	(	(1,228,884)		(1,228,884)		(869,513)		359,371
FUND BALANCE, BEGINNING - BUDGETARY BASIS		1,228,884		1,228,884		1,185,311		(43,573)
FUND BALANCE, ENDING - BUDGETARY BASIS	\$		\$	<u>-</u>	\$	315,798	\$	315,798

	Sewer Fund	Sewer SDC Fund	Total Sewer Operations	
REVENUES:				
Charges for services	\$ 2,256,512	\$ -	\$ 2,256,512	
Interest revenue	575	20,060	20,635	
Miscellaneous revenue	332	-	332	
System development charges		294,534	294,534	
Total revenues	2,257,419	314,594	2,572,013	
EXPENDITURES:				
Personnel service	430,795	-	430,795	
Materials and service	677,407	12,112	689,519	
Capital outlay	3,427,024	-	3,427,024	
Debt service:				
Principal	109,715	-	109,715	
Interest	70,712		70,712	
Total expenditures	4,715,653	12,112	4,727,765	
Revenues over (under) expenditures	(2,458,234)	302,482	(2,155,752)	
OTHER FINANCING SOURCES (USES):				
Interfund loan proceeds	15,482	88,813	104,295	
Issuance of debt	2,968,390	-	2,968,390	
Transfers in	922,000	-	922,000	
Transfers out	(1,409,315)	(933,890)	(2,343,205)	
Total other financing sources (uses)	2,496,557	(845,077)	1,651,480	
Net change in fund balance	38,323	(542,595)	(504,272)	
FUND BALANCE, BEGINNING - BUDGETARY BASIS	506,167	1,733,300	2,239,467	
FUND BALANCE, ENDING - BUDGETARY BASIS	\$ 544,490	\$ 1,190,705	1,735,195	
RECONCILIATION TO NET POSITION - GAAP BASIS			(42.050)	
Allowance for doubtful accounts Interfund loan			(42,050) 600,953	
Loan receivable			199,108	
Capital assets, net			8,787,358	
Net OPEB Asset			4,024	
Deferred outflows related to pensions			151,470	
Deferred outflows related to OPEB			2,127	
Accrued interest			(22,442)	
Loans payable			(5,519,796)	
Net pension liability			(412,128)	
Net OPEB liability			(18,559)	
Deferred inflows related to pensions			(17,517)	
Deferred inflows related to OPEB			(3,223)	
NET POSITION			\$ 5,444,520	

	Budget				Variance with		
		Original		Final	 Actual	Fir	nal Budget
REVENUES:							
Charges for services	\$	2,123,000	\$	2,123,000	\$ 2,256,512	\$	133,512
Interest revenue		500		500	575		75
Miscellaneous revenue					 332		332
Total revenues		2,123,500		2,123,500	 2,257,419		133,919
EXPENDITURES:							
Personnel service		415,000		429,000	430,795		(1,795)
Materials and service		863,900		863,900	677,407		186,493
Capital outlay		3,035,000		3,035,000	3,427,024		(392,024)
Debt service:							
Principal		109,715		109,715	109,715		-
Interest		70,789		70,789	70,712		77
Contingency		867,578		845,578			845,578
Total expenditures		5,361,982		5,353,982	 4,715,653	-	638,329
Revenues over (under) expenditures		(3,238,482)		(3,230,482)	 (2,458,234)		772,248
OTHER FINANCING SOURCES (USES):							
Interfund loan proceeds		15,482		15,482	15,482		-
Issuance of debt		3,469,000		3,469,000	2,968,390		(500,610)
Transfers in		922,000		922,000	922,000		_
Transfers out		(1,403,437)		(1,411,437)	 (1,409,315)		2,122
Total other financing sources (uses)		3,003,045		2,995,045	2,496,557		(498,488)
Net change in fund balance		(235,437)		(235,437)	38,323		273,760
FUND BALANCE, BEGINNING -							
BUDGETARY BASIS		235,437		235,437	 506,167		270,730
FUND BALANCE, ENDING -							
BUDGETARY BASIS	\$	-	\$	-	\$ 544,490	\$	544,490

#### CITY OF INDEPENDENCE, OREGON SEWER SDC FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

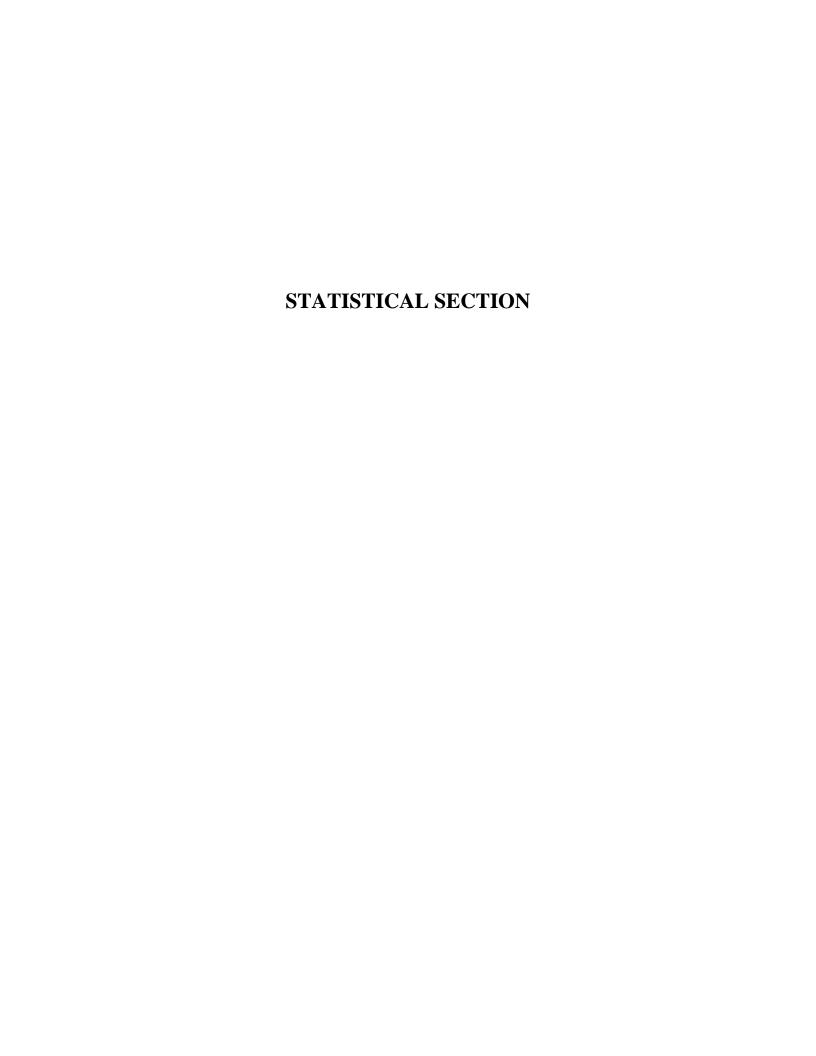
	Bu	dget		Variance with		
	Original	Final	Actual	Final Budget		
REVENUES:						
Interest revenue	\$ -	\$ -	\$ 20,060	\$ 20,060		
System development charges	155,373	155,373	294,534	139,161		
Total revenues	155,373	155,373	314,594	159,221		
EXPENDITURES:						
Materials and service	200,000	200,000	12,112	187,888		
Capital outlay	45,500	45,500	-	45,500		
Contingency	851,733	846,733		846,733		
Total expenditures	1,097,233	1,092,233	12,112	1,080,121		
Revenues over (under) expenditures	(941,860)	(936,860)	302,482	1,239,342		
OTHER FINANCING SOURCES (USES):						
Interfund loan proceeds	88,813	88,813	88,813	-		
Transfers out	(928,889)	(933,889)	(933,890)	(1)		
Total other financing sources (uses)	(840,076)	(845,076)	(845,077)	(1)		
Net change in fund balance	(1,781,936)	(1,781,936)	(542,595)	1,239,341		
FUND BALANCE, BEGINNING - BUDGETARY BASIS	1,781,936	1,781,936	1,733,300	(48,636)		
FUND BALANCE, ENDING - BUDGETARY BASIS	\$ -	\$ -	\$ 1,190,705	\$ 1,190,705		

	Storm Drain Fund	Storm Drain SDC Fund	Total Storm Drain Operations	
REVENUES:				
Charges for services	\$ 628,373	\$ -	\$ 628,373	
Interest revenue	1,666	2,772	4,438	
Miscellaneous revenue	183	-	183	
System development charges		132,432	132,432	
Total revenues	630,222	135,204	765,426	
EXPENDITURES:				
Personnel service	160,604	-	160,604	
Materials and service	74,382	-	74,382	
Capital outlay	56,667	-	56,667	
Debt service:				
Principal	4,715	=	4,715	
Interest	18		18	
Total expenditures	296,386		296,386	
Revenues over (under) expenditures	333,836	135,204	469,040	
OTHER FINANCING SOURCES (USES):				
Interfund loan payments	(31,498)	-	(31,498)	
Transfers out	(284,256)	(10,117)	(294,373)	
Total other financing sources (uses)	(315,754)	(10,117)	(325,871)	
Net change in fund balance	18,082	125,087	143,169	
FUND BALANCE, BEGINNING - BUDGETARY BASIS	147,431	129,031	276,462	
FUND BALANCE, ENDING -				
BUDGETARY BASIS	\$ 165,513	\$ 254,118	419,631	
RECONCILIATION TO NET POSITION - GAAP BASIS				
Allowance for doubtful accounts			(21,069)	
Interfund loan			22,837	
Loan receivable			27,443	
Capital assets, net			849,931	
Net OPEB asset			1,495	
Deferred outflows related to pensions			56,259	
Deferred outflows related to OPEB			790	
Interfund loan			(130,137)	
Net pension liability			(153,072)	
Net OPEB liability			(6,893)	
Deferred inflows related to pension			(6,506)	
Deferred inflows related to OPEB			(1,197)	
NET POSITION			\$ 1,059,512	

	Budget					Var	ance with
		Original		Final	Actual	Final Budget	
REVENUES:							
Charges for services	\$	580,000	\$	580,000	\$ 628,373	\$	48,373
Interest revenue		800		800	1,666		866
Miscellaneous revenue				-	 183		183
Total revenues		580,800		580,800	630,222		49,422
EXPENDITURES:							
Personnel service		155,000		160,000	160,604		(604)
Materials and service		138,425		138,425	74,382		64,043
Capital outlay		62,000		62,000	56,667		5,333
Debt service:							
Principal		4,715		4,715	4,715		-
Interest		89		89	18		71
Contingency		19,625		10,625	 		10,625
Total expenditures		379,854		375,854	 296,386		79,468
Revenues over (under) expenditures		200,946		204,946	 333,836		128,890
OTHER FINANCING SOURCES (USES):							
Interfund loan payments		(31,498)		(31,498)	(31,498)		-
Transfers out		(280,884)		(284,884)	 (284,256)		628
Total other financing sources (uses)		(312,382)		(316,382)	 (315,754)		628
Net change in fund balance		(111,436)		(111,436)	18,082		129,518
FUND BALANCE, BEGINNING -							
BUDGETARY BASIS		111,436		111,436	 147,431		35,995
FUND BALANCE, ENDING -	•						
BUDGETARY BASIS	\$		\$		\$ 165,513	\$	165,513

### CITY OF INDEPENDENCE, OREGON STORM DRAIN SDC FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2020

		Bud	lget			Variance with		
	(	Original		Final	 Actual	Fin	al Budget	
REVENUES:		_		_				
Interest revenue	\$	-	\$	-	\$ 2,772	\$	2,772	
System development charges		36,821		36,821	132,432		95,611	
Total revenues		36,821		36,821	 135,204		98,383	
EXPENDITURES:								
Materials and service		10,000		10,000	-		10,000	
Contingency		169,973		164,973			164,973	
Total expenditures		179,973		174,973	 		174,973	
Revenues over (under) expenditures		(143,152)		(138,152)	 135,204		273,356	
OTHER FINANCING SOURCES (USES):								
Transfers out		(5,324)		(10,324)	 (10,117)		207	
Total other financing sources (uses)		(5,324)		(10,324)	 (10,117)		207	
Net change in fund balance		(148,476)		(148,476)	125,087		273,563	
FUND BALANCE, BEGINNING -								
BUDGETARY BASIS		148,476		148,476	129,031		(19,445)	
FUND BALANCE, ENDING -								
BUDGETARY BASIS	\$	_	\$	_	\$ 254,118	\$	254,118	



#### STATISTICAL SECTION

This part of the Government's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

#### **CONTENTS**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

### **Revenue Capacity**

These schedules contain information to help the reader asses the government's most significant local revenue source, the property tax.

#### **Debt Capacity**

➤ These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

	 2020	2019	2018	2017
Governmental activities:				
Net investment in capital assets	\$ 5,923,500	\$ 7,600,589	\$ 7,600,589	\$ 7,735,737
Restricted for special purposes	11,526,316	8,699,117	8,841,429	687,834
Unrestricted	(8,991,769)	(11,828,745)	(14,116,395)	(8,449,465)
Total governmental activities net position	\$ 8,458,047	\$ 4,470,961	\$ 2,325,623	\$ (25,894)
Business-type activities:				
Net investment in capital assets	\$ 8,523,342	\$ 7,456,240	\$ 8,572,939	\$ 7,686,901
Restricted for special purposes	1,760,621	3,047,642	2,035,952	1,894,742
Unrestricted	2,291,202	1,637,277	1,544,702	2,332,309
Total business-type activities net position	\$ 12,575,165	\$ 12,141,159	\$ 12,153,593	\$ 11,913,952
Primary government:				
Net investment in capital assets	\$ 14,446,842	\$ 15,056,829	\$ 16,173,528	\$ 15,422,638
Restricted for special purposes	13,286,937	11,746,759	10,877,381	2,582,576
Unrestricted	(6,700,567)	(10,191,468)	(12,571,693)	(6,117,156)
Total primary government net position	\$ 21,033,212	\$ 16,612,120	\$ 14,479,216	\$ 11,888,058

<sup>\*</sup> Modified Cash Basis

Source: City of Independence Annual Financial Reports

 2016	2015	 2014	 2013*	 2012*	 2011*
\$ 7,929,384 \$ 554,476 (8,242,130)	6,780,505 501,226 (6,445,485)	\$ 6,780,505 392,938 1,091,328	\$ 7,294,947 112,937 108,704	\$ 6,222,772 386,098 (127,906)	\$ 6,079,167 944,830 (476,079)
\$ 241,730 \$	836,246	\$ 8,264,771	\$ 7,516,588	\$ 6,480,964	\$ 6,547,918
\$ 8,633,040 \$ 1,597,730 1,768,320	7,944,263 1,696,318 2,319,635	\$ 6,423,105 181,269 2,676,380	\$ 6,625,777 284,770 343,822	\$ 6,807,162 75,755 628,277	\$ 6,805,179 963,630 533,305
\$ 11,999,090 \$	11,960,216	\$ 9,280,754	\$ 7,254,369	\$ 7,511,194	\$ 8,302,114
\$ 16,562,424 \$ 2,152,206 (6,473,810)	14,724,768 2,197,544 (4,125,850)	\$ 13,203,610 574,207 3,767,708	\$ 13,920,724 397,707 452,526	\$ 13,029,934 461,853 500,371	\$ 12,884,346 1,908,460 57,226
\$ 12,240,820 \$	12,796,462	\$ 17,545,525	\$ 14,770,957	\$ 13,992,158	\$ 14,850,032

	_	2020		2019	. <u>-</u>	2018		2017
EXPENSES								
Governmental activities:	\$	2 111 972	\$	2 204 624	\$	2 705 200	\$	2 495 422
General government Public safety	Ф	3,111,872 3,634,371	Ф	2,294,624 3,151,005	Ф	2,705,399 3,140,966	Ф	2,485,423 2,995,454
Highways and streets		491,406		489,319		348,280		482,086
Culture and recreation		1,425,708		1,370,438		1,248,918		996,997
Community development		649,461		694,165		532,557		642,575
Interest on long-term debt		1,179,199		1,203,615		1,272,262		1,226,811
Total governmental activities expenses		10,492,017		9,203,166		9,248,382		8,829,346
Business-type activities:		054.000		1 106 165		006 517		005 002
Sewer Water		954,088		1,106,165		886,517 1,015,831		905,802
Storm Drain		1,123,342 345,341		923,467 349,240		248,498		1,053,187 321,749
Total business-type activities expenses		2,422,771		2,378,872		2,150,846		2,280,738
Total expenses		12,914,788		11,582,038		11,399,228	\$	11,110,084
rour expenses		12,714,700		11,502,050		11,377,220	Ψ	11,110,004
PROGRAM REVENUES								
Governmental activities:								
Charges for services								
General Government	\$	481,767	\$	665,614	\$	47,687	\$	227,975
Public Safety		161,684		188,962		162,482		137,321
Highways and streets		-		-		-		1,070
Culture and recreation		-		2,185		9,475		7,708
Community development		149,108		70,773		321,026		60,687
Operating grants and contributions		1,479,569		2,100,240		2,108,609		1,551,797
Capital grants and contributions		1,985,320		1,718,416		239,347		296,561
Total governmental activities program revenues		4,257,448		4,746,190		2,888,626		2,283,119
Business-type activities:		, ,		<u> </u>		, , , , , , ,		, , , , ,
Charges for services		5,914,642		5,445,257		5,322,399		4,908,134
Capital grants and contributions		-		-		-		-
Total business-type activities program revenues		5,914,642		5,445,257		5,322,399		4,908,134
Total program revenues	\$	10,172,090	\$	10,191,447	\$	8,211,025	\$	7,191,253
Net (Expense)/Revenue								
Governmental activities	\$	(6,234,570)	¢	(4,456,976)	•	(6,359,756)	¢	(6,546,227)
Business-type activities	Ф	3,491,871	Ψ	3,066,385	φ	3,171,553	φ	2,627,396
**	<u> </u>		Ф.		•		•	
Total net expense	\$	(2,742,699)	\$	(1,390,591)	\$	(3,188,203)	\$	(3,918,831)
General Revenues and Other Changes in Net Position								
Governmental activities:								
Taxes and assessments	\$	3,231,751	\$	3,008,161	\$	2,857,390	\$	2,730,220
Franchise fees		817,269		777,739		754,384		636,597
Intergovernmental		-		-		-		-
Miscellaneous		799,486		171,932		629,831		178,128
Capital contributions		-		-		-		-
Transfers		3,113,149		3,144,482		3,050,853		2,733,658
Total governmental activities Business-type activities:		7,961,655		7,102,314		7,292,458		6,278,603
Miscellaneous		55,283		65,663		39,626		21,124
Proceeds from issuance of debt		-		-		-		-
Capital contributions		-		-		-		-
Transfers		(3,113,149)		(3,144,482)		(3,050,853)		(2,733,658)
Total business-type activities		(3,057,866)		(3,078,819)		(3,011,227)		(2,712,534)
Total	\$	4,903,789	\$	4,023,495	\$	4,281,231	\$	3,566,069
Change in accounting principal and estimate	\$	2,260,000	\$	(500,000)	\$	1,498,130	\$	-
				,				
Change in Net Position	\$	1 727 005	¢.	2 615 220	¢	022 702	¢	(267,624)
Governmental activities	Ф	1,727,085	\$	2,645,338	\$	932,702	\$	
Business-type activities Total	•	434,005	•	2 132 904	\$	160,326	\$	(85,138)
Total	\$	4,421,090	\$	2,132,904	Φ	2,591,158	Ф	(352,762)

<sup>\*</sup>Modified Cash Basis

Source: City of Independence Comprehensive Annual Financial Reports

	2016		2015		2014		2013*		2012*		2011*
\$	2,620,796	\$	1,707,068	\$	1,611,602	\$	1,206,797	\$	1,432,755	\$	1,059,885
	3,382,690		2,188,843		2,334,198		2,233,640		2,185,628		2,098,160
	603,939		262,555		397,394		200,845		916,075		547,707
	836,864		578,362		673,431		632,274		585,293		557,784
	477,766		834,303		1,111,469		1,789,060		2,104,561		10,251,763
	1,300,778		1,572,457		1,516,687		849,221		724,145		1,657,817
	9,222,833		7,143,588		7,644,781		6,911,837		7,948,457		16,173,116
	989,603		789,521		700,064		852,976		539,307		924,803
	802,403		678,701		697,000		1,097,348		1,349,908		1,416,399
	270,790		195,612		182,306		195,624		168,862		193,839
	2,062,796		1,663,834		1,579,370		2,145,948	_	2,058,077		2,535,041
	11,285,629		8,807,422	\$	9,224,151	\$	9,057,785	\$	10,006,534	\$	18,708,157
\$	53,619	\$	157,987	\$	66,517	\$	48,379	\$	474,083	\$	47,719
	159,084		156,002		136,690		191,118		167,566		283,012
	94 217		453,406		72,952		7,112		18,715		127.060
	84,317 152,517		168,782 237,163		139,067 229,167		88,237 674,258		38,637 38,166		137,069 61,636
	1,118,133		173,190		384,325		689,067		1,439,440		950,218
	932,146		14,126		4,901		685,210		66,094		3,373,147
	2,499,816		1,360,656		1,033,619		2,383,381		2,242,701		4,852,801
	4 (0( 222		5 ((0.020		2.005.214		2 522 844		2 025 001		2.5(5.2(7.
	4,696,232		5,669,838		3,985,214		3,522,844		3,035,091		2,565,267
	91,652		83,727		-		16,720		85,962		61,567
	4,787,884		5,753,565		3,985,214		3,539,564		3,121,053		2,626,834
	7,287,700		7,114,221	\$	5,018,833	\$	5,922,945	\$	5,363,754	\$	7,479,635
e	(( 722 017)	•	(5.792.022)	•	(( (11 1(2)	¢.	(4.529.456)		(5.705.75()	e	(11.220.215)
\$	(6,723,017) 2,725,088	\$	(5,782,932) 4,089,731	\$	(6,611,162) 2,405,844	\$	(4,528,456) 1,393,616		(5,705,756) 1,062,976	\$	(11,320,315) 91,793
				\$		¢		\$		\$	
	(3,997,929)		(1,693,201)	3	(4,205,318)	\$	(3,134,840)	\$	(4,642,780)	3	(11,228,522)
\$	2,598,269	\$	2,467,848	\$	2,412,538	\$	2,347,911	\$	2,253,938	\$	2,170,665
	628,850		610,168		631,682		542,630		468,450		469,913
	-		1,432,080		1,398,173		893,622		249,643		215,008
	104,183		169,553		191,345		154,824		233,808		1,037,160
	2,797,199		(5,200,000) (130,073)		1,908,380		1,651,073		2,289,358		- 298,927
	6,128,501		(650,424)		6,542,118		5,590,060		5,495,197		4,191,673
	12,601		262		44,772		632		47,270		40,663
	-		-		-		-		386,209		-
	(2,797,199)		(1,394,884) 130,073		(1,908,380)		(1,651,073)		(2,289,358)		(298,927)
	(2,784,598)		(1,264,549)		(1,863,608)		(1,650,441)		(1,855,879)		(258,264)
	3,343,903		(1,914,973)	\$	4,678,510	\$	3,939,619	\$	3,639,318	\$	3,933,409
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
\$	(594,516)	\$	(6,433,356)	\$	(69,044)	\$	1,061,604	\$	(210,559)	\$	(7,128,642)
-	(59,510)	~	2,825,182	~	542,236	~	(256,825)	~	(792,903)	-	(166,471)
\$	(654,026)	\$	(3,608,174)	\$	473,192	\$	804,779	\$	(1,003,462)	\$	(7,295,113)

		2020		2019		2018	_	2017		2016
General Fund:										
Unreserved	\$	_	\$	_	\$	_	\$	_	\$	_
Nonspendable	*	4,058,702	-	4,073,171	-	4,003,462	-	129,855	-	73,518
Restricted		-		-		-		-		-
Committed		120,409		122,704		157,755		117,986		72,233
Assigned		-		, <u>-</u>		-		-		-
Unassigned		3,187,318		1,733,479		1,253,348		825,699		1,099,844
Total General Fund	\$	7,366,429	\$	5,929,354	\$	5,414,565	\$	1,073,540	\$	1,245,595
Special Revenue Funds:										
Unreserved	\$	-	\$	-	\$	-	\$	-	\$	-
Nonspendable		9,142		20,325		7,831		28,216		39,020
Restricted		407,825		-		-		-		-
Committed		-		-		-		-		-
Assigned		1,165,144		874,268		970,499		1,044,566		1,071,566
Unassigned		367,033		358,508		(490,162)		(179,561)		(309,000)
Total Special Revenue Funds	\$	1,949,144	\$	1,253,101	\$	488,168	\$	893,221	\$	801,586
Debt Service Funds:										
Unreserved	\$	-	\$	-	\$	-	\$	-	\$	-
Nonspendable		-		-		-		-		-
Restricted		10,137,539		7,812,991		8,286,707		6,698,156		6,622,369
Committed		-		-		-		-		-
Assigned		-		-		-		-		-
Unassigned		-		-		-		-		-
Total Debt Service Funds	\$	10,137,539	\$	7,812,991	\$	8,286,707	\$	6,698,156	\$	6,622,369
Capital Projects Funds:										
Unreserved	\$	-	\$	-	\$	-	\$	-	\$	-
Nonspendable		-		-		-		-		980
Restricted		980,952		991,356		554,722		499,678		442,107
Committed		-		-		-		-		-
Assigned		318,943		-		82,786		112,101		94,832
Unassigned		(5,141,144)		(6,338,767)		(6,716,183)		(3,158,971)		(2,993,059)
Total Capital Projects Funds	\$	(3,841,249)	\$	(5,347,411)	\$	(6,078,675)	\$	(2,547,192)	\$	(2,455,140)
All Governmental Funds:										
Unreserved	\$	-	\$	-	\$	-	\$	-	\$	-
Nonspendable		4,067,844		4,093,496		4,011,293		158,071		113,518
Restricted		11,526,316		8,804,347		8,841,429		7,197,834		7,064,476
Committed		120,409		122,704		157,755		117,986		72,233
Assigned		1,484,087		874,268		1,053,285		1,156,667		1,166,398
Unassigned		(1,586,793)		(4,246,780)		(5,952,997)		(2,512,833)		(2,202,215)
Total All Governmental Funds	\$	15,611,863	\$	9,648,035	\$	8,110,765	\$	6,117,725	\$	6,214,410

Note: Significant differences primairly in restricted and unassigned fund balances are due to a prior period adjustment to restate balances in the MINET Debt Fund and anaccounting change for the reclassification of asset in the Urban Renewal Projects Fund.

Source: City of Independence Annual Financial Reports

<sup>\*</sup>Modified Cash Basis

	2015		2014		2013*		2012*		2011*
\$	-	\$	-	\$	-	\$	-	\$	-
	40,259		-		-		-		-
	-		-		-		-		-
	34,322		25,898		-		-		-
	1 051 700		1 254 205		-		6,988		997 252
\$	1,051,790 1,126,371	\$	1,254,205 1,280,103	\$	<u>-</u>	\$	6,988	\$	887,353 887,353
=	1,120,571		1,200,100				0,700		007,555
\$	-	\$	-	\$	-	\$	-	\$	-
	40,814		-		-		-		-
	-		-		76,201		146,654		-
	1 224 212		1 027 270		12 400		- 22.276		897,611
	1,324,312 (174,381)		1,027,370 (151,721)		13,498		33,376		(36,800)
\$	1,190,745	\$	875,649	\$	89,699	\$	180,030	\$	860,811
\$	-	\$	-	\$	-	\$	-	\$	-
	-		-		-		-		-
	111,416		392,938		112,937		206,068		293,783
	-		_		_		_		-
	_		_		_		_		_
\$	111,416	\$	392,938	\$	112,937	\$	206,068	\$	293,783
\$	-	\$	-	\$	-	\$	-	\$	-
	389,810		_		_		-		651,047
	-		_		_		882,462		93,037
	-		148,959		457,885		-		-
	(2,446,459)		(2,100,118)		(362,679)		(1,017,356)		(2,317,280)
\$	(2,056,649)	\$	(1,951,159)	\$	95,206	\$	(134,894)	\$	(1,573,196)
\$	_	\$	_	\$	_	\$	_	\$	_
Ψ	81,073	Ψ	_	Ψ	=	Ψ	-	Ψ	-
	501,226		392,938		189,138		352,722		944,830
	34,322		25,898		-		882,462		990,648
	1,324,312		1,176,329		471,383		33,376		-
ф.	(1,569,050)	ф.	(997,634)	Ф.	(362,679)	ф.	(1,010,368)	Φ.	(1,466,727)
\$	371,883	\$	597,531	\$	297,842	\$	258,192	\$	468,751

REVENUES		2020	2019	2018	2017
Taxes and assessments	\$	3,252,719 \$	3,116,266 \$	3,051,952 \$	2,739,429
Licenses and permits	Φ	353,674	515,603	108,080	114,567
Intergovernmental		1,916,506	3,376,594	1,563,249	1,469,121
Franchise fees		817,269	777,739	754,384	636,597
Charges for services		734,602	517,252	126,154	118,725
Fines and forfeitures		194,337	167,988	166,716	137,984
Miscellaneous		1,773,518	234,260	1,375,863	628,053
Total Revenues	_	9,042,625	8,705,702	7,146,398	5,844,476
EXPENDITURES					
Current operating:					
General government		2,618,797	1,677,331	1,676,480	1,295,846
Highways and streets		285,467	299,681	263,346	400,080
Culture and recreation		1,157,577	1,159,613	1,181,528	934,641
Public Safety		3,243,263	3,022,821	2,901,233	2,738,853
Community development		646,819	699,295	526,884	639,889
Capital outlay		747,717	1,263,645	2,385,211	1,709,028
Debt service		007.064	1 020 057	1 027 010	1 222 207
Interest Principal		987,064 6,271,371	1,020,057 1,077,396	1,927,818 11,286,072	1,223,297 1,058,894
*					
Total Expenditures		15,958,075	10,219,839	22,148,572	10,000,528
REVENUES OVER (UNDER)					
EXPENDITURES		(6,915,450)	(1,514,137)	(15,002,174)	(4,156,052)
OTHER FINANCING SOURCES (USES)					
Repayment of short-term debt		-	-	-	-
Transfers in		4,541,466	4,415,144	4,408,328	3,708,039
Transfers out		(1,428,317)	(1,270,662)	(1,357,475)	(974,381)
Principal payments received		-	-	-	-
Issuance of debt		5,946,881	226,848	12,329,361	1,325,709
Capital Contributions		-	180,077	-	-
Total Other Financing Sources (Uses)		9,060,030	3,551,407	15,380,214	4,059,367
NET CHANGE IN FUND BALANCES	\$	2,144,580 \$	2,037,270 \$	378,040 \$	(96,685)
Debt service as a percentage of noncapital expenditures		91.28% *	30.58%	201.76% *	37.98%
		·	·	•	

<sup>\*</sup> In instances of debt refunding, percentages are inflated Source: City of Independence Annual Financial Reports

	2016	2015	2014	2013	2012	2011
\$	2,810,466 \$	3,078,693 \$	2,488,517 \$	2,366,786 \$	2,276,167 \$	2,170,665
	109,007	334,327	178,113	46,035	564,299	576,814
	1,146,777	1,752,058	2,059,033	2,892,575	2,037,006	4,561,443
	628,850	610,168	631,682	542,630	-	_
	97,232	97,878	223,781	91,179	88,734	67,922
	142,072	122,407	119,180	174,994	180,294	196,252
	309,224	709,409	243,120	476,793	302,040	1,172,451
	5,243,628	6,704,940	5,943,426	6,590,992	5,448,540	8,745,547
	1,370,608	1,074,133	1,038,201	967,602	1,071,165	645,918
	360,566	214,800	202,998	188,691	193,479	373,992
	687,474	631,920	652,163	632,274	386,358	546,658
	2,643,402	2,621,402	2,332,784	2,233,640	2,185,628	2,098,160
	474,593	534,442	812,711	832,520	964,111	640,815
	1,112,638	1,504,323	312,295	1,066,295	789,469	7,354,535
	1,299,384	4,740,636	1,480,903	1,480,495	1,523,648	1,657,817
	9,411,110	1,628,999	4,030,581	851,116	834,599	2,855,221
_	17,359,775	12,950,655	10,862,636	8,252,633	7,948,457	16,173,116
	(12,116,147)	(6,245,715)	(4,919,210)	(1,661,641)	(2,499,917)	(7,427,569)
	-	-	_	-	-	(7,995,000)
	3,929,951	2,824,095	2,945,802	3,354,315	3,478,784	414,524
	(1,132,752)	(1,123,547)	(1,037,422)	(1,703,242)	(1,189,426)	(115,597)
	-	46,640	51,053	-	-	-
	8,651,475	4,272,879	3,487,227	-	-	7,995,000
	-	-	-	-	-	-
	11,448,674	6,020,067	5,446,660	1,651,073	2,289,358	298,927
\$	(667,473) \$	(225,648) \$	527,450 \$	(10,568) \$	(210,559) \$	(7,128,642)
	193.45% *	125.47% *	109.38% *	48.03%	49.12%	104.82%

### CITY OF INDEPENDENCE, OREGON PROGRAM REVENUES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

	2020	2019	2018	2017
FUNCTIONS/PROGRAMS				
<b>Governmental Activities:</b>				
General government	\$ 1,243,098	\$ 1,984,318	\$ 1,423,140	\$ 1,077,633
Public safety	185,342	212,620	208,817	167,877
Highways and streets	913,366	857,627	688,072	809,508
Culture and recreation	1,761,534	1,615,852	177,571	167,414
Community development	154,108	75,773	391,026	60,687
Total Governmental Activities	4,257,448	4,746,190	2,888,626	2,283,119
<b>Business-type Activities:</b>				
Sewer	2,658,913	2,258,467	2,197,510	1,983,365
Water	2,477,067	2,560,736	2,539,337	2,387,683
Storm Drain	778,662	626,054	585,552	537,086
Total Business-type Activities	5,914,642	5,445,257	5,322,399	4,908,134
Total Activities	10,172,090	10,191,447	8,211,025	7,191,253

Source: City of Independence Annual Financial Reports

2016	2015	2014	2013	2012	2011
\$ 590,841	\$ 157,987	\$ 66,517	\$ 78,269	\$ 477,145	\$ 95,398
189,785	199,144	159,127	382,008	197,146	360,664
1,056,292	454,400	72,952	658,157	498,340	623,669
455,870	227,583	183,502	139,413	166,840	182,655
207,028	321,542	551,521	1,125,534	265,402	3,590,415
2,499,816	1,360,656	1,033,619	2,383,381	1,604,873	4,852,801
1,937,249	2,570,638	1,564,687	1,364,908	1,207,453	1,029,256
2,327,494	2,656,085	2,015,666	1,838,734	1,664,360	1,367,089
523,141	526,842	404,861	335,922	249,240	230,489
4,787,884	5,753,565	3,985,214	3,539,564	3,121,053	2,626,834
7,287,700	7,114,221	\$ 5,018,833	\$ 5,922,945	\$ 4,725,926	\$ 7,479,635

### CITY OF INDEPENDENCE, OREGON ASSESSED AND ESTIMATED VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

	1	Real Property	Pe	rsonal Property*	Public	<b>Utility Property</b>	
Fiscal Year Ended June 30,	Assessed Value			Assessed Value	Assessed Value		
2011	\$	337,620,906	\$	11,362,417	\$	8,386,980	
2012		348,855,461		9,992,465		8,414,100	
2013		356,205,697		9,742,607		7,108,600	
2014		362,146,881		9,624,992		7,627,050	
2015		374,713,304		9,450,908		7,398,497	
2016		398,203,180		9,189,510		7,702,000	
2017		424,521,894		9,382,525		8,217,600	
2018		446,817,349		10,040,055		8,780,000	
2019		464,112,789		10,646,454		10,860,000	
2020		495,930,540		12,505,486		10,491,000	

All property is assessed as of July 1 of the fiscal year.

Source: Polk County Department of Assessment and Taxation

<sup>\*</sup> Includes mobile homes

Tota	al		Ratio of		
Assessed Value		Estimated Actual Value	Total Assessed to Total Estimated Actual Value	Total Direct Tax Rate	
\$ 357,370,303	\$	517,985,003	68.99	5.64	
367,262,026		511,531,479	71.80	5.65	
373,056,904		466,938,455	79.89	5.66	
379,398,923		458,658,686	82.72	5.85	
391,562,709		472,700,818	82.84	5.69	
415,094,690		517,600,090	80.20	5.64	
442,122,019		560,243,769	78.92	5.55	
465,637,404		629,330,216	73.99	5.50	
485,619,243		705,620,234	68.82	5.46	
518,927,026		794,597,465	65.31	5.40	

F2' 137	City of Indpendence			Polk County				Cental School District No. 13J		
Fiscal Year Ended June 30,	General	Debt	Total City	General	Public Safety	Debt	Total County	General	Debt	Total School District
gune 50,	General		City	General	Saicty	Всы	County	General	Всві	School District
2011	4.5897	1.0487	5.6384	1.7160	-	0.5291	2.2451	4.8834	3.2075	8.0909
2012	4.5897	1.0562	5.6459	1.7160	-	0.5431	2.2591	4.8834	3.2036	8.0870
2013	4.5897	1.0673	5.6570	1.7160	-	0.5337	2.2497	4.8834	3.2395	8.1229
2014	4.5897	1.2627	5.8524	1.7160	-	0.5440	2.2600	4.8834	3.1863	8.0697
2015	4.5897	1.1042	5.6939	1.7160	-	0.5438	2.2598	4.8834	3.5324	8.4158
2016	4.5897	1.0494	5.6391	1.7160	0.0305	0.5190	2.2655	4.8834	3.1117	7.9951
2017	4.5897	0.9568	5.5465	1.7160	0.3196	0.5043	2.5399	4.8834	3.4611	8.3445
2018	4.5897	0.9085	5.4982	1.5794	0.3303	-	1.9097	4.4947	2.6242	7.1189
2019	4.5897	0.8658	5.4555	1.5764	0.3303	-	1.9067	4.4947	2.6242	7.1189
2020	4.5897	0.8152	5.4049	1.5693	0.4250	-	1.9943	4.4659	2.6762	7.1421

Source: Polk County Department of Assessment and Taxation

Overlapping Rates

Special Distric	Chemeketa	Chemeketa		Ash	Polk	Polk	Polk	Hilltop	-
Community	Regional	CC	Willamette	Creek	County	County FD#1	Soil/Water	Cemetary	
College	Library	Bonds	ESD	WCD	FD#1	LO/Bonds	CD	District	Total
0.7932	0.0818	-	0.2967	0.1069	1.5038	-	0.0500	0.1132	29.2560
0.8803	0.0818	-	0.2967	0.1069	1.5038	-	0.0500	0.1132	29.3708
0.8979	0.0818	-	0.2967	0.1069	1.5038	-	0.0500	0.1132	29.4525
0.8593	0.0818	-	0.2967	0.1069	1.5038	-	0.0500	0.1132	29.5235
0.8942	0.0818	-	0.2967	0.1069	1.5038	0.3303	0.0500	0.1132	30.4220
0.9190	0.0818	-	0.2967	0.1069	1.5038	0.3442	0.0500	0.1132	29.5759
0.9018	0.0818	-	0.2967	0.1069	1.5038	0.3079	0.0500	0.1040	30.6682
0.8484	0.0753	-	0.2731	0.0974	1.3841	0.3059	0.0461	0.1035	26.6892
0.8484	0.0753	-	0.2731	0.0974	1.3841	0.3059	0.0461	0.1035	26.6405
0.5724	0.0749	0.2627	0.2714	0.0974	1.3841	0.3059	0.0461	0.1035	26.7961

		2020			2011	
Taxpayer	Assessed Value	Rank	% of Total City Taxable Assessed Value	Assessed Value	Rank	% of Total City Taxable Assessed Value
RIVERPLACE APARTMENT HOMES LLC	17,968,020	1	3.46%	<b>s</b> -		0.00%
PRT INVESTORS LLC ETAL	11,795,650	2	2.27%	-		0.00%
ACPI WOOD PRODUCTS LLC	11,118,030	3	2.14%	9,010,920	2	2.52%
MARQUIS CORP	7,506,040	4	1.45%	-	-	0.00%
PADOT CHARLES R & WILLIAM C	5,388,140	5	1.04%	-	-	0.00%
CREEKSIDE MEADOWS, LLC	5,071,680	6	0.98%	4,004,900	4	1.12%
NORTHWEST NATURAL GAS CO	4,803,000	7	0.93%	3,796,000	5	1.06%
INDEPENDENCE LANDING LLC	4,555,230	8	0.88%	-	-	0.00%
CENTRAL PLAZA SHOPPING CENTER LLC	3,976,870	9	0.77%	2,393,550	9	0.67%
CITY OF INDEPENDENCE	3,808,370	10	0.73%	2,797,710	6	0.78%
SLEGERS TRUST			0.00%	2,602,960	7	0.73%
FOX LAND ASSOCIATES, LTD			0.00%	2,206,930	10	0.62%
LEGACY OAKS LLC			0.00%	9,433,540	1	2.64%
QWEST CORPORATION			0.00%	2,641,400	8	0.74%
SPURLOCK JAMES H & MARY ANN			0.00%	4,129,640	3	1.16%
	\$ 75,991,030		14.65%	\$ 43,017,550		12.04%

Source: Polk County Department of Assessment and Taxation

Fiscal Year Total tax		Collected in	year of levy	Collected in	Total collections to date		
Ended June 30,	levy (net of discounts)	Amount	Percent of Levy	subsequent years	Amount	Percent of Levy	
2011	2,191,753	2,089,150	95.32	114,230	2,203,380	100.53	
2012	2,253,975	2,149,062	95.35	95,804	2,244,866	99.60	
2013	2,314,240	2,217,612	95.82	63,004	2,280,616	98.55	
2014	2,419,024	2,336,497	96.59	64,920	2,401,417	99.27	
2015	2,520,529	2,381,798	94.50	61,994	2,443,792	96.96	
2016	2,647,861	2,507,283	94.69	65,404	2,572,687	97.16	
2017	2,799,122	2,642,030	94.39	54,307	2,696,337	96.33	
2018	2,928,888	2,769,218	94.55	36,067	2,805,285	95.78	
2019	3,039,254	2,987,150	98.29	32,703	3,019,853	99.36	
2020	3,231,847	3,173,287	98.19		3,173,287	98.19	

Source: Information derived from Annual Financial Reports for all governmental funds.

# CITY OF INDEPENDENCE, OREGON SCHEDULE OF OUTSTANDING DEBT LAST TEN FISCAL YEARS

	Governmental Activities	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
	00,000,000					
Bonds	2013 GO Refunding Bonds	3,935,000	4,170,000	4,395,000	4,615,000	4,830,000
	Bond Premium	18,372	19,895	21,418	22,763	24,286
	2016A FFC ICC Refunding	7,945,000	7,980,000	8,010,000	8,040,000	8,070,000
	Bond Premium	440,298	463,472	486,646	509,998	533,083
	2015 FFC MINET Refunding Bonds	3,080,000	3,290,000	3,495,000	3,695,000	3,925,000
	2003 Refunding Bonds	-	-	=	=	-
	2007 Urban Renewal Bonds	-	-	-	-	-
	2010 FFC (ICC) Bonds	-	350,000	685,000	5,185,000	5,500,000
	2010 FFC A&B (MINET) 2017C FFC MINET Refunding Bonds	2,025,000	770,000 2,095,000	955,000 2,160,000	7,235,000	7,405,000
	20176 FFC MINET Refunding Bonds 2017B FFC MINET Refunding Bonds	2,023,000	4,570,000	4,570,000	-	_ _
	2017A FFC ICC Refunding Bonds	4,035,000	4,035,000	4,035,000	_	_
	Bond Premium	328,500	345,789	363,078	_	_
	2020 FF&C MINET Refunding Bonds	4,780,000	4,035,000	4,035,000	-	-
	Bond Premium	491,037	345,789	363,078	-	-
Notes Pa	yable					
	IFA Loan - Urban Renewal	2,726,173	2,726,173	2,499,325	1,275,772	-
	SPWF Loan - Hoffman Rd	98,071	120,012	140,908	160,809	179,763
	SPWF Loan - Library	-	-	-	-	-
	OECDD MINET Loan #1	-	-	-	-	-
	OHVS Loan - Cinema	=	-	-	-	-
	Olsen - Ballfield Property 2020 Chase Bank - Museum	650,000	-	<del>-</del> -	<del>-</del> -	-
Capital L	Lease	_	9,614	21,115	57,286	87,289
1	Total Governmental	30,552,451	35,325,744	36,235,568	30,796,628	30,554,421
	<b>Business-type Activities</b>					
Bonds						
Bollas	2016A FFC Water Bonds	1,130,000	1,185,000	1,185,000	1,185,000	-
	2016B FFC Water Bonds	-	-	55,000	105,000	-
	Bond Premium	51,422	54,636	57,850	61,064	-
	2013 Sewer Refunding Bonds	2,105,000	2,210,000	2,335,000	2,455,000	2,570,000
	Bond Discount	(11,509)	(12,085)	(12,661)	(13,237)	(13,813)
	2000 Sewer Revenue Bonds 1998 Water Revenue Bonds	-	-	-	-	-
	2004 Water Revenue Bonds	-	-	-	-	-
Notes Pa	vable					
-	2000 Sewer DEQ Loan	_	-	-	-	-
	2011 SDWRL - Water	-	-	-	-	-
	CWSRF Loan	3,426,305	457,915	-	-	-
	2018 Chase Bank Loan - Water	729,894	800,000	-	-	-
Capital L			14,420	31,671	48,372	64,278
	Total Business-type	7,431,112	4,709,886	3,651,860	3,841,199	2,620,465

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
5,045,000	5,255,000	=	=	=
25,809	27,243	-	-	_
, <u> </u>		_	_	_
<del>-</del>	=	-	-	-
4,145,000	-	-	-	-
_	_	335,000	645,000	935,000
		2,305,000	2,510,000	2,710,000
12 115 000	12 410 000			
13,115,000	13,410,000	13,410,000	13,410,000	13,410,000
7,565,000	7,720,000	7,865,000	7,995,000	7,995,000
_	_	_	_	_
-	-	=	=	-
-	-	-	-	-
-	-	_	_	-
_	_	_	_	_
-	-	-	-	-
_	_	_	_	_
100 020	252 500	610,178	(40.204	(70.272
198,839	253,598		640,384	670,373
-	=	348,518	366,414	382,451
_	4,019,274	4,164,378	4,303,002	4,430,237
_	, , , <u>-</u>	, ,	_	40,000
		275 000	275 000	40,000
-	-	375,000	375,000	-
-	=	=	=	=
99,892	4,730	26,344	45,734	62,946
30,194,540	30,689,845	29,439,418	30,290,534	30,636,007
-	-	-	-	-
_	_	=	=	_
_	_	_	_	_
2 (05 000	2.750.000	2.750.000	=	<del>-</del>
2,685,000	2,750,000	2,750,000	=	=
(14,389)	(14,965)	(15,541)	_	-
-	-	=	2,353,913	2,395,374
		480,000	585,000	730,000
-	-			
-	-	1,120,000	1,190,000	1,255,000
			340,633	382,709
-	-	-		304,709
-	-	371,944	386,209	-
=	-	=	=	-
_	_	_	_	_
00.020	4.500	26244	45 53 1	62.045
80,030	4,730	26,344	45,734	62,947
2,750,641	2,739,765	4,732,747	4,901,489	4,826,030

# CITY OF INDEPENDENCE, OREGON RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS

# **GOVERNMENTAL ACTIVITIES:**

Fiscal Year Ended June 30,	Population	Assessed Value	Bonded Debt	Ratio of Bonded Debt to Assessed Value	Debt as % Personal Income	Bonded Debt Per Capita
2011	8,405	357,370,303	30,636,007	0.0857	19.41%	3,644.97
2012	8,535	367,262,026	30,290,534	0.0825	20.38%	3,548.98
2013	8,608	373,056,904	29,439,418	0.0789	19.98%	3,420.01
2014	8,654	379,398,923	30,689,845	0.0809	22.29%	3,546.32
2015	8,772	391,562,709	30,194,540	0.0771	20.86%	3,442.15
2016	8,982	415,094,690	30,554,421	0.0736	17.95%	3,401.74
2017	9,246	442,122,019	30,796,628	0.0697	16.53%	3,330.81
2018	9,370	465,637,404	36,235,568	0.0778	18.35%	3,867.19
2019	9,530	485,619,243	35,325,744	0.0727	18.45%	3,706.79
2020	9,675	518,927,026	30,552,451	0.0589	11.01%	3,157.88

Note: Net general bonded debt includes notes payable and capital leases related to the general government. These are all considered full faith and credit obligations of the general government and are repaid from general governmental resources.

Governmental Unit	Real Market values of overlapping districts	ıx-supported t outstanding <sup>1</sup>	Percentage overlapping <sup>2</sup>	!	Overlapping debt applicable to the City of Independence	e
Debt Repaid with Property Taxes						
Chemeketa Community College	56,635,708,601	65,383,375	1.23	%	801,666	
Willamette ESD	62,422,526,719	8,523,891	1.11	%	94,828	
Polk County FD #1	1,984,574,276	1,580,000	34.99	%	552,859	
Central SD 13J	2,076,164,061	69,945,318	33.45	%	23,394,960	
Polk County	8,611,935,241	1,225,000	8.06	%	98,778	
Subtotal, overlapping debt	131,730,908,898	146,657,584			24,943,091	
Direct debt outstanding:						
City of Independence	794,597,465	 30,552,451	100.00	%	\$ 17,354,835	
Total Direct and Overlapping Deb	\$ 132,525,506,363	\$ 177,210,035			\$ 42,297,926	

#### NOTE:

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. The percentage of overlap is determined by how much of the real market value is shared by each entity with the City of Independence. This information is provided by the Oregon Department of Revenue and used by the Oregon State Treasury Department to develop the overlapping debt reports for the City.

Source: State of Oregon-Oregon State Treasury, Debt Management Division

<sup>&</sup>lt;sup>1</sup> Tax supported debt outstanding includes Gerneral Obligation (GO) bonds, Full Faith & Credit Bonds, Notes Payable and Capital Leases related to non-business type activities.

<sup>&</sup>lt;sup>2</sup> The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the City's taxable assessed value that is within the government's boundaries and dividing it by the City's total taxable assessed value.

# CITY OF INDEPENDENCE, OREGON COMPUTATION OF LEGAL DEBT MARGIN JUNE 30, 2020

ORS 287.004 provides a debt limit of 3% of true cash value of all taxable property within the City boundaries

Real Market value	\$ 794,597,465
Rate	x 3%
Debt limit	 23,837,924
Debt applicable to limit	3,935,000
Legal debt margir	\$ 27,772,924

Fiscal year ended June 30,	Debt Limit	Debt Applicable to Limit	Legal Debt Margin
2011	15,539,550	1,317,451	14,222,099
2012	15,345,944	1,011,414	14,334,530
2013	14,008,154	683,518	13,324,636
2014	13,759,761	3,468,300	10,291,461
2015	13,860,653	5,045,000	8,815,653
2016	15,206,704	4,830,000	10,376,704
2017	16,807,313	4,615,000	12,192,313
2018	18,879,906	4,395,000	14,484,906
2019	21,168,607	4,170,000	16,998,607
2020	23,837,924	3,935,000	19,902,924

Source: Polk County Department of Assessment and Taxation and City of Independence

# CITY OF INDEPENDENCE, OREGON SCHEDULE OF PLEDGED REVENUE BOND COVERAGE LAST TEN FISCAL YEARS

## WATER REVENUE BONDS

Fiscal Year Ended	Gross		Available for Debt	Debt	Service Requi	rements	Percent
June 30,	Revenue	Expenditures	Service	Principal	Interest	Total	Coverage
2011	1,350,193	776,253	573,940	205,000	106,959	311,959	183.98
2012	1,700,381	532,497	1,167,884	210,000	97,737	307,737	379.51
2013	1,838,937	438,628	1,400,309	189,265	99,022	288,287	485.73
2014	2,038,704	451,626	1,587,078	194,709	88,544	283,253	560.30
2015	-	-	-	-	-	-	-
2016	-	-	-	-	-	-	-
2017	2,388,116	1,053,187	1,334,929	45,000	32,772	77,772	1,716.46
2018	2,555,410	1,015,831	1,539,579	50,000	37,108	87,108	1,767.44
2019	2,467,956	1,200,156	1,267,800	55,000	37,522	92,522	1,370.27
2020	2,522,410	1,457,972	1,064,438	125,106	59,400	184,506	576.91

# SEWER REVENUE BONDS

Fiscal Year Ended	Gross		Net Revenue Available for Debt		Service Requi	rements	Percent
June 30,	Revenue	Expenditures	Service	Principal	Interest	Total	Coverage
2011	1,047,395	614,787	432,608	72,905	128,552	201,457	214.74
2012	1,217,118	363,140	853,978	80,957	120,500	201,457	423.90
2013	1,365,337	421,467	943,870	84,192	117,265	201,457	468.52
2014	1,565,230	387,561	1,177,669	-	84,450	84,450	1,394.52
2015	2,570,638	789,521	1,781,117	65,000	84,450	149,450	1,191.78
2016	1,812,097	941,809	870,288	115,000	79,050	194,050	448.49
2017	2,004,056	905,802	1,098,254	115,000	79,915	194,915	563.45
2018	2,219,763	886,517	1,333,246	120,000	75,600	195,600	681.62
2019	2,124,252	1,152,603	971,649	125,000	73,200	198,200	490.24
2020	5,225,809	4,715,653	510,156	105,000	70,700	175,700	290.36

# SPECIAL ASSESSMENT BONDS

Fiscal Year Ended	Assessment Principal	Debt S	Service Requir	ements	Percent
June 30,	Collections	Principal	Interest	Total	Coverage
2011	24,619	29,785	33,860	63,645	38.68
2012	19,201	29,989	32,594	62,583	30.68
2013	18,875	30,206	31,289	61,495	30.69
2014	28,564	30,437	29,945	60,382	47.31
2015	54,995	54,759	14,136	68,895	79.82
2016	24,479	19,076	8,866	27,942	87.61
2017	26,825	18,954	8,988	27,942	96.00
2018	14,344	19,901	8,040	27,941	51.34
2019	14,971	20,896	7,045	27,941	53.58
2020	15,086	21,941	6,001	27,942	53.99

# CITY OF INDEPENDENCE, OREGON Top Ten Sewer System Rate Payers June 30, 2020

		Amo	ount	EDU's
Riverview Apartments	Multi-Family Housing	\$	142,574	205
Legacy Oaks	Multi-Family Housing		119,979	197
Ash Creek MH Park	Mobile Home Park		46,390	74
Creekside Meadows	Multi-Family Housing		42,632	70
Hazel Glen Court	Mobile Home Park		34,106	56
Greystone Apartments	Multi-Family Housing		21,925	35
Colonial Oaks MH Park	Mobile Home Park		12,415	35
Vista Ridge Apartments	Multi-Family Housing		19,489	32
Park West Apartments	Multi-Family Housing		11,572	19
Colonia Amistad Limited	Multi-Family Housing		9,744	16
Total Top Ten Rate Payers		\$	460,826	739
Total All Users		\$ 2	,196,657	

# CITY OF INDEPENDENCE, OREGON Top Ten Water System Rate Payers June 30, 2020

		Aı	nount	Units
Riverplace Apartments	Multi-Family Housing	\$	75,855	13,174
Legacy Oaks Apartments	Multi-Family Housing		45,927	20,334
Creekside Meadows	Multi-Family Housing		40,113	3,640
Ash Creek Mobile Court	Mobile Home Park		38,553	7,964
Richmond Square Apts	Multi-Family Housing		32,555	8,112
Hazel Glen Court	Mobile Home Park		27,611	4,799
Colonia Amistad	Multi-Family Housing		25,791	4,878
Colonial Oaks MH Park	Mobile Home Park		14,665	3,052
Greystone Apts	Multi-Family Housing		14,461	3,342
Independence Living Center	Health & Rehab Center		14,149	2,666
Total Top Ten Rate Payers		\$	329,680	71,961
Total All Users		\$	2,421,083	352,579

# CITY OF INDEPENDENCE, OREGON DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year Ended June 30,	Population	Per Capita Personal Income	Total Household Income (in 000's)	Area in square miles	Average Density (persons / square mile)	Average Annual Unemployment	
2011	8,405	18,780	157,846	2.73	3,078.8	8.9%	*
2012	8,535	17,418	148,663	2.73	3,126.4	8.4%	*
2013	8,608	17,115	147,326	2.73	3,153.1	8.0%	*
2014	8,654	15,910	137,685	2.73	3,170.0	7.0%	*
2015	8,772	16,501	144,747	2.82	3,110.6	5.7%	*
2016	8,982	18,955	170,254	2.82	3,185.1	5.0%	*
2017	9,246	20,153	186,335	2.86	3,232.9	4.7%	*
2018	9,370	21,080	197,520	2.86	3,276.2	4.9%	*
2019	9,530	20,087	191,429	2.86	3,332.2	4.3%	*
2020	9,675	27,492	277,559	2.86	3,382.9	11.6%	*

<sup>\*</sup>Polk County

Source: U.S. Department of Commerce-Bureau of Economic Analysis

Oregon Employment Department

Portland State University Population Research and Census

		2020			2011	
Employer	Employees	Rank	% of Total City Employment	Employees	Rank	% of Total City Employment
Central School District 13J	396	1	25.66%	310	1	29.36%
FCR	230	2	14.91%	-	-	0.00%
ACIP (Elkay Wood Products)(Medallion Cabintry)	230	3	14.91%	100	3	9.47%
Forest River Cargo Trailers	190	4	12.31%	150	2	14.20%
Marquis Spa	190	5	12.31%	100	4	9.47%
Waremart	60	6	3.89%	50	8	4.73%
City of Independence	53	7	3.43%	45	9	4.26%
Roth's	-	-	0.00%	65	7	6.16%
Robert Lloyd Sheet Metal	50	9	3.24%	100	5	9.47%
Siletz Trucking	-	-	0.00%	40	10	3.79%
The Independence (Hotel)	30	10	1.94%	-	-	0.00%
Independence Health and Rehabilitation Center	70	8	4.54%	70	6	6.63%
	873		56.58%	720		68.18%

Source: Independence Economic Development Dept. and Employers

# CITY OF INDEPENDENCE, OREGON FULL-TIME EQUIVALENT CITY EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

Function	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
General government	8	8	8	9	10	13	14	12	16	17
Public safety	15	15	15	17	18	18	18	18	20	20
Highways and streets	2	2	2	2	2	2	2	2	2	2
Culture and recreation	6	3	3	3	4	6	6	7	7	7
Sewer	2	2	2	1	1	2	2	3	3	3
Water	2	2	2	3	3	3	3	3	3	3
Storm Drain	1	1	1	1	1	1	2	2	2	2
Total	36	33	33	36	39	45	47	47	53	54

Source: City of Independence

### CITY OF INDEPENDENCE, OREGON OPERATING INDICATORS LAST TEN FISCAL YEARS

Function	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Police										
Arrests	826	651	591	631	507	574	510	534	517	544
Traffic violations	870	828	724	662	684	915	884	884	1,050	1,162
Municipal Court Cases	965	783	522	508	826	919	610	690	870	950
Charges	1,178	993	664	620	1,015	1,026	758	843	1,047	1,135
Building Activity										
Permits Issued	19	30	45	76	47	86	63	62	108	145
Estimated Value	\$2,570,464	\$1,621,941	\$4,618,919	\$23,105,490	\$12,559,620	\$7,586,405	\$8,053,833	\$15,486,171	\$17,825,303	\$32,616,967
Estimated Value	Ψ2,570,101	ψ1,021,711	ψ1,010,212	Ψ23,103,190	Ψ12,337,020	ψ7,500,105	ψ0,033,033	Ψ13,100,171	Ψ17,023,303	ψ32,010,707
Planning Applications	16	7	6	7	7	11	7	12	11	13
Library										
Circulation	132,723	146,015	143,728	146,262	141,519	138,943	117,363	116,352	115,684	119,544
Circulation	132,723	140,013	143,728	140,202	141,319	136,943	117,303	110,332	113,064	119,344
Miles of Streets Maintained	27.60	27.60	27.60	27.60	27.60	27.60	33.50	36.68	37.18	37.43
Water										
Connections	2,235	2,256	2,262	2,297	2,378	2,410	2,440	2,481	2,530	2,595
Connections	2,233	2,230	2,202	2,271	2,576	2,410	2,440	2,401	2,330	2,373
Sewer										
Connections	2,058	2,071	2,067	2,275	2,317	2,339	2,370	2,398	2,476	2,536
Connections	2,038	2,071	2,007	2,273	2,317	2,339	2,370	2,398	2,470	2,330

Source: City of Independence

# CITY OF INDEPENDENCE, OREGON CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

Function	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Public safety	·									
Police Stations	1	1	1	1	1	1	1	1	1	1
Highways and streets										
Streets (miles)	27.6	27.6	27.6	27.6	27.6	27.6	33.5	36.68	37.18	37.43
Culture and recreation										
Number of parks	9	9	9	9	9	9	9	9	10	10
Acreage	114.3	114.3	114.3	114.3	114.3	114.3	114.3	114.3	119	119
Pool (sq ft)	2400	2400	2400	2400	2400	2400	2400	2400	2400	2400
Sewage disposal										
Max daily capacity	2.0 mgd									
Water			_	_			_		_	_
Max daily capacity	1.9 mgd	2.0 mgd	2.1 mgd							
Fire hydrants	210	210	210	212	214	214	214	214	263	269

Source: City of Independence



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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON STATE REGULATION

The Honorable Mayor and City Council City of Independence, Oregon

We have audited the basic financial statements of City of Independence, Oregon, as of and for the year ended June 30, 2020 and have issued our report thereon dated March 31, 2021. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether City of Independence, Oregon's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, as set forth below, noncompliance with which could have a direct and material effect on the financial statements:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayments.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds. (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, and 279C).
- Accountability for collecting or receiving money by elected officials. The City does not have any elected
  officials collecting or receiving money.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Minimum Standards for Audits of Oregon Municipal Corporations* except as follows.

Expenditures in the following funds exceeded appropriations for the year ended June 30, 2020:

<u>Fund</u>	Budget Category	Amount
Transportation Fund	Debt service	\$ 19
Parks Capital Reserve Fund	Debt service	\$ 19



Urban Renewal Projects Fund	Materials and service	\$ 904
Sewer Fund	Personnel service	\$ 1,795
Sewer Fund	Capital outlay	\$ 392,024
Sewer SDC Fund	Transfers out	\$ 1
Storm Drain Fund	Personnel service	\$ 604

At June 30, 2020, the following funds had a deficit budgetary basis fund balance:

Fund Amount
Tourism and Events Fund \$49,633

#### OAR 162-10-0230 Internal Control

In planning and performing our audit of the financial statements, we considered City of Independence, Oregon's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Independence, Oregon's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Independence, Oregon's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

For Merina+Co Tualatin, Oregon March 31, 2021